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        EASTERN AND WESTERN INTERIOR FEDERAL SUBSISTENCE
                    REGIONAL COUNCIL MEETING
3
                  Chief Peter John Tribal Hall
5
                        Fairbanks, Alaska
                        February 23, 2000
7
                        8:45 o'clock a.m.
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10 COUNCIL MEMBERS PRESENT:
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12 EASTERN INTERIOR
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14 Charles Miller, Sr., Chairman
15 Nathaniel Good
16 Gerald Nicholia
17 Calvin Tritt
18 Knowland Silas
19 Craiq Fleener
20 Lincoln Tritt
21 David Jones
22 Jim Wilde
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24 WESTERN INTERIOR:
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26 Ronald Sam, Chairman
27 Raymond Collins
28 Henry Deacon
29 Jack Reakoff
30 Angela Demientieff
31 Michael Stickman
32 Benedict Jones
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33 Samson Henry

00126 PROCEEDINGS 1 2 3 CHAIRMAN SAM: At this time I'd like to reconvene the joint meeting between the Eastern and Western Interior Councils with special guests from -- invited guests 5 from Y-K and Southcentral Councils. Vince, could you take 7 the roll and establish a quorum? 8 MR. MATHEWS: Yes, Mr. Chair, let me grab my 10 book here. Western Interior. Ron Sam. 11 12 CHAIRMAN SAM: Here. 13 14 MR. MATHEWS: Ray Collins. 15 16 MR. COLLINS: Here. 17 18 MR. MATHEWS: Jack Reakoff. 19 20 MR. REAKOFF: Here. 21 22 MR. MATHEWS: Obviously Carl Morgan's not 23 here. Angela Demientieff. 24 25 MS. DEMIENTIEFF: Here. 26 27 MR. MATHEWS: Benedict Jones. 28 29 MR. JONES: Here. 30 MR. MATHEWS: Henry Deacon is here. He 31 32 arrived this morning, we finally got the planes all 33 straightened out. Michael Stickman. Nope. Sam Henry. 34 35 MR. HENRY: Here. 36 37 MR. MATHEWS: So you do have a quorum on that 38 side, Western. Eastern. Chuck Miller. 39 40 CHAIRMAN MILLER: Here. 41 42 MR. MATHEWS: Nat Good. 43 44 MR. GOOD: Here. 45 46 MR. MATHEWS: Davey James, not present. 47 Craig Fleener. 48

MR. FLEENER: Here.

49

00127 MR. MATHEWS: Oh, he's back there, okay. Knowland Silas. 3 4 MR. SILAS: Here. 5 MR. MATHEWS: Gerald Nicholia. 7 8 MR. NICHOLIA: Here. 9 10 MR. MATHEWS: Lincoln Tritt. 11 12 MR. L. TRITT: Here. 13 14 MR. MATHEWS: Calvin Tritt. 15 16 MR. C. TRITT: Here. 17 18 MR. MATHEWS: Jim Wilde. 19 20 MR. WILDE: Here. 21 22 MR. MATHEWS: Mr. Chair, we have quorums on 23 both sides and I believe those other members that are 24 missing, Davey and that -- and Micky will be here shortly. 25 26 CHAIRMAN SAM: Thank you, Vince. At this 27 time I would like to welcome Henry Deacon, one of our elders 28 and Council members from Grayling. Did you have any comments 29 or concerns that you wanted to bring before the Board? 30 31 MR. DEACON: For our area down around our 32 area I'd like to just express that there is a lot of wolf 33 concern in our villages. I don't know what we could do about 34 it but I just want to let the State and the Federal know 35 that. 36 37 CHAIRMAN SAM: Thank you, Henry. Chuck and 38 I briefly went over the agenda and what we have to do this 39 morning. So just for the Council's information we want to go 40 into a quick, brief subcommittee report of the people that 41 met last night and then we want to appoint two people from 42 the Western Interior to the coordinating council and then we 43 get into proposals. I see, Vince, you have your hand up?

46 items. One is the donuts that were here, that were provided 47 when you had your caucus meeting with Y-K and Western and 48 Eastern Interior, there was extra money from that pizza

49 donation. It kind of like was like the seven loaves and the 50 three fish or whatever that was, so that's money from that.

MR. MATHEWS: Mr. Chairman, I just have two

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The other thing is I kind of would like an indication later today, definitely early tomorrow morning if you need to work into Thursday evening. Most of the Council members I've talked to do not want to go into Friday to meet. So I need a confirmation that you don't want to work into Friday. Is that pretty much the feelings on that? Hearing no one objecting....

7 8

9 CHAIRMAN SAM: I think as we go along we'll 10 find out where we're at and then make a decision as we go 11 along.

12 13

MR. MATHEWS: I talked to the hall staff 14 here, they need a half a day notice to get staff set up. So 15 we need to know early Thursday morning if we're going to go 16 into Thursday evening or this morning, if we're going to go 17 into Wednesday evening. Those are the only two items that I 18 had.

19 20

CHAIRMAN SAM: Thank you. I see Micky 21 Stickman's in. And I would also like to recognize David 22 James, Department, he's here so we can go into proposals. 23 Thank you for showing up David. To begin this morning, I had 24 asked Taylor Brelsford for a brief subcommittee report on the 25 meeting last night.

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MR. BRELSFORD: Thank you very much, Mr. 28 Chairman. When we finished by about 10:00 o'clock last night 29 I thought maybe I was running the Yukon Quest. I didn't quite 30 realize these aren't sprint dogs these are long distance 31 dogs. We had a very big committee meeting. I want to 32 mention that Micky Stickman, Gerald Nicholia, Robert Nick, 33 Fritz George, Ray Collins, Craig Fleener, Trisha Wagner, 34 Davey James, Nat Good and Jack Reakoff joined us. Rod 35 Simmons from the Fisheries office, Chuck Krueger and myself, 36 Tim Jennings and Ida Hildebrand and we met and looked in some 37 detail at management issues on the rivers for several hours. 38 So we have summarized those items and I'll pick a couple of 39 examples just to let the committee know kind of where we've 40 gone with this. We will write this up and send it back out 41 to you more formally so I won't need to go through the whole 42 thing at this point. But it was a very productive meeting 43 and I really want to say that the stamina and concern that 44 people bring to it has been really gratifying.

45

First of all the intercept and by-catch issues remain 47 center in looking at the health of resources on both the 48 Yukon and the Kuskokwim. The members felt there needs to be 49 more information about by-catch quantities and more 50 information about management measures to reduce by-catch.

There was an interest in perhaps getting involved with the National Marine Fisheries Service particularly as we look at research projects that may come up in the upcoming year. But that was clearly the, sort of central, priority.

Secondly, stock studies of resident species; pike, 7 grayling, white fish, sheepish. And an interesting angle in 8 that was the by-catch in fish wheels, in other subsistence 9 gear of white fish. People spoke several times about the 10 fact that white fish catches in salmon gear were pretty high 11 and we don't have a sort of baseline picture of how these 12 resident species and stocks are doing.

13 14

There was a great interest in some of the rapid 15 changes in sport fisheries. Several systems geographic 16 tributaries were highlighted and there's a concern about 17 growth in this activity and the impacts -- displacement of 18 subsistence users or impacts on stocks. And in particular, 19 concern about delayed mortality in pike fish that would be 20 taken by sport anglers.

21 22

Next there was -- for the Upper Kuskokwim, for 23 several points along the Yukon River, people talked about 24 getting a better picture of the small stream contribution to 25 salmon stocks, to salmon runs. And it was recognized that 26 there are a number of these smaller streams that have not 27 really been systematically inventoried and, yet, taken 28 altogether they represent an important portion of salmon runs 29 on both the Yukon and Kuskokwim River. On the Yukon, there's 30 a major radio telemetry study that the Alaska Department of 31 Fish and Game is pursuing for next year and we felt like we 32 could kind of jump on board and set up some data collection 33 at various tributaries, the data monitors, the automated 34 systems that would allow us to make better use of the work 35 that ADF&G is already planning.

36 37

Turning to a question of subsistence harvest patterns 38 and changes and how we need to document and learn some more 39 about this, there was a number of comments about on the Yukon 40 River, particularly in the middle Yukon River area, the fact 41 that most of the setnet sites are filled up. There are 42 families that have long-term use rights in those setnet sites 43 so younger people are having to use drift net gear instead 44 and there's some -- we want to have a good picture -- a basic 45 documentation of changes in subsistence harvest patterns, 46 things like areas and gear types and changes in the seasons. 47 And the reason for that is to be able to evaluate some 48 possible impacts if more drift net gear is being used in the 49 mid-river that may have impacts on runs or parts of the run 50 that are headed to up-river tributaries. So we think there's

a need to learn a little bit more about what's driving these changes and then what the potential impacts would be.

And let me end by saying that folks recognized, repeatedly, the sort of basic management issue on the Yukon River is how to improve run strength on the Upper Yukon River. We need more information about the causes of poor chinook run strength in the Upper Yukon and then to start to evaluate what some possible management strategies would be to address that.

There were several others but I think those give you 13 a flavor for the deep thinking that was going on in the 14 meeting last night. And again, we'll put this in writing for 15 the committee and I want us to keep looking at this as kind 16 of a work in progress. These are certainly good targets for 17 year 2001 but we'll come back again and again each year to 18 what the management issues are on the river so that we can 19 direct the research program to the right issues.

With that, I thank you.

23 CHAIRMAN SAM: Any more questions or 24 suggestions, quick short ones for Taylor.

MR. NICK: Mr. Chairman, could I just have 27 one. I participated in the discussions last night and the 28 issues that were identified and brought out by people there 29 were issues that could be ongoing, maybe on 2001. So I think 30 it was a good meeting. And I think once it's edited and then 31 mailed out I think it will be a useful tool for our 32 individual RACs to address issues more to our local concerns. 33 So I just wanted to add that comment, thank you.

35 CHAIRMAN SAM: Thank you, Robert. I, too, 36 would like to thank all the people that showed up. I know we 37 all don't like evening sessions but we had -- we started off 38 with about three or four volunteers and it's quite apparent 39 that we had 15 or more participants. There's a few more that 40 wanted to join but you were late and we couldn't -- we didn't 41 know where -- thank you, Taylor, appreciate it.

The next item that shouldn't take too long this
44 morning is for the Western Interior Regional Council. We
45 know that David James and Gerald Nicholia have been appointed
46 by the Eastern Interior Council to sit on a coordinating
47 council -- does this cover the State, the coordinating
48 council?

MR. MATHEWS: Yes. you got a little handout

1 on it but I'd rephrase it, the Coordinating Fisheries Council because we use council so much, but yes, it's the Coordinating Council and two members from each drainage we're looking at.

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CHAIRMAN SAM: Okay. I'd ask Western Interior Council members, how do you want to approach this? 8 We really put Ray Collins on the spot since he's the only one 9 present from Kuskokwim that's on our Council. But we do have 10 to appoint two at this time.

11 12

MR. COLLINS: Yeah, I'll take the one.

13 14

CHAIRMAN SAM: Ladies and gentlemen, Ray 15 Collins accepted the appointment for the Kuskokwim drainage. 16 Do we have a volunteer or do we want to discuss our 17 membership on the Yukon River? Do you have anything to add 18 on this Micky?

19 20

MR. STICKMAN: What is this member going to

21 do? 22

23

CHAIRMAN SAM: Vince.

24 25

MR. MATHEWS: I apologize, I have a real hard 26 time hearing today because of my cold. But if the question 27 is, what the Coordinating Council would do I can go over 28 that.

29 30

MR. STICKMAN: Well, when do they meet?

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MR. MATHEWS: Is that what you'd like?

33 34

CHAIRMAN SAM: And what....

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36 MR. MATHEWS: Okay. The way the Coordinating 37 Council would be is to provide coordination across the whole 38 drainage. Let's just deal with the Yukon. There'd be two 39 from Yukon-Kuskokwim, two from Western Interior and two from 40 Eastern Interior to start out with. Basically what they 41 would do -- I provided a handout on it, it's in your book, 42 but I'll try to cover it here, is basically their goal would 43 be to work together to find common ground on drainagewide 44 subsistence fishery issues, similar to what the Yukon River 45 Fisheries Drainage Association does but it would be for the 46 Federal level as well as the integration into the State 47 level. They would review drainagewide proposals, plans and 48 other fishery management documents and then they would work 49 with their home region to understand the issue and the

50 concerns of neighboring regions. We've done that guite a bit

in Western Interior, we have not done it as extensively in Eastern Interior. Ray and Henry worked out issues with moose in 21(E) by going to meetings in Marshall and other meetings 4 in Bethel I believe we had, and in Aniak. So we've done this 5 but not officially, in fisheries we would. The other goal for the Coordinating Fisheries Council would be to formulate mutually agreeable solutions for the Regional Councils through consensus building.

Basically it's to come to the Federal Subsistence 11 Board with a consensus agreement if there can be one reached. 12 If there isn't one to be reached, that one of the goals of 13 the Coordinating Council is to maintain open cooperative 14 dialogue while respecting the different viewpoints.

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16 So those were three goals that I thought of. 17 membership we've already talked about. It'd be six for the 18 Yukon, two from each Regional Council, four for the 19 Kuskokwim, two from the Regional Councils. The key thing you 20 need to know about, if you have it in front of you, the 21 document is -- how it would play out, i.e., the meetings that 22 may need to be attended and et cetera. This is my best 23 guess, that during February/March 2000, right now each 24 Council endorses establishing having this Coordinating 25 Fishing Council and then they appoint members which is what 26 you're doing now. In June or April, May, depending on the 27 proposal comment period, the Coordinating Councils need to 28 meet to organize and plan their involvement for the 2000 and 29 2001 season. They would begin to review drainagewide 30 proposals which are being submitted now. I assume there are 31 some available, I don't have a list of those. And they would 32 develop a Regional Council meeting schedule. What I mean by 33 that is if there is an issue that requires all three Councils 34 to act on in a timely manner in fall then we may need to have 35 those three Councils have their meetings overlap so we can 36 teleconference or send members or something to that effect. 37 So June of this year or early spring, the Coordinating 38 Council would have to meet. In November, they would 39 consolidate the Regional Council recommendations and 40 highlight the common grounds of different viewpoints. 41 would explore options to reach consensus or mitigate 42 differences. And then finally they would report -- prepare 43 a report to the Regional Council and the Federal Subsistence 44 Board on the progress that they've done. Then the whole 45 cycle starts again in January to do that.

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47 So that's what I envision. So we're looking at a 48 meeting, generally in spring of the Coordinating Council. 49 meeting possibly in summer. And then definitely a meeting in 50 October/November. That would be the bare bones until we get

00133 going.

> CHAIRMAN SAM: Ida.

MR. MATHEWS: So I think Ida has a comment.

MS. HILDEBRAND: Ida Hildebrand, BIA Staff Committee member. Mr. Chairman, this Council, this two man from each Council group, in your last discussion wasn't 10 authorized to make the decisions but to come to consensus and 11 to report back to their respective Councils for the decision.

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MR. MATHEWS: Right. And that's reflected in 14 here, that they would be basically a filtering consensus 15 building, but each Council retains their autonomy to make 16 their own decision. This is an attempt to try to work this 17 out in one cycle because you can see if you have differing 18 Regional Council viewpoints, by the time you feed them back 19 you've already gone into another cycle. So anyway, that's 20 the envision of it.

21 22

So it would be a commitment of several meetings. It 23 would be a commitment to report back to the Regional Councils 24 and it would be a commitment, obviously with Staff support to 25 report to key Council members on issues that directly affect 26 them, i.e., oh, Gerald -- oh, Gerald's a member, I'm sorry, 27 on that, but it would be like for Benedict, if there was some 28 kind of action, if he was not one of the Coordinating Council 29 members, that he would need to a report on what that group 30 did. So we would need to do quite a bit of communication 31 through teleconferencing and through phone calls and then 32 mailouts until we get, like we've done with wildlife, a, you 33 know, comfortableness with it, we're going to need to 34 dialogue quite a bit. At least that's how I envision it, you 35 may see it differently though. And then finally in full 36 respect to Eastern Interior, I'm using Kuskokwim and Yukon 37 Rivers as discussion points. I know Eastern Interior is 38 desiring or possibly desiring a coordinating council with 39 Southcentral so I'm not ignoring that. The same pattern 40 would fall if one was established between Southcentral and 41 Eastern Interior.

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43 CHAIRMAN SAM: Does that answer your 44 question? Okay. We covered this quite extensively after our 45 meetings down in Aniak and at that time we didn't push for 46 any tributaries of the Yukon because it's our contention that 47 if Grayling gets fish, Nulato gets fish, Fort Yukon gets 48 salmon, tributaries would get what little that we always get 49 so I think this is going to be an important position. 50 how do you want to handle this, do you want to just appoint

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00134
   somebody or elect somebody or just volunteer?
  suggestions? Do we need a name today, Vince?
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                   MR. MATHEWS: Well, in a way, yes, because if
5 you wanted to start working on the proposals that are coming
 in and off the top of my head the proposal deadline is March
  28th, and then after that there's a public comment period.
  If you wanted to deal with that now, yes, you would have to
9 have members so they could start working on that either
10 April, May or June.
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                   CHAIRMAN SAM: Do we have to submit a name
13 from the Council or can we go outside the Council?
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                   MR. MATHEWS: We've not explored going
16 outside the Council. We can?
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                   MS. HILDEBRAND:
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                   MR. MATHEWS: We can't.
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                   MS. HILDEBRAND: Your charter's -- your
23 members as Council members and you've been appointed.
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                   MR. MATHEWS: Okay, so we can't go outside.
26 And I appreciate the Staff filling in on that.
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                   CHAIRMAN SAM:
                                 Yeah, Benedict, you had a
29 comment?
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                   MR. JONES: I'll volunteer then.
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                   CHAIRMAN SAM: Thank you. The two I had in
34 mind all along was Micky Stickman or Benedict Jones and I'd
35 like to thank both of them for participating in this
36 conversation.
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38
                                 So both, Micky and Benedict
                  MR. MATHEWS:
39 then?
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41
                   CHAIRMAN SAM: Benedict then because I think
42 Micky is.....
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44
                                  Well, you need two from the
                   MR. STICKMAN:
45 Yukon?
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47
                   CHAIRMAN SAM:
                                  I know at our Aniak meeting we
48 wanted to place two from the Kuskokwim to cover Kuskokwim and
49 two from the Yukon.
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00135 MR. MATHEWS: And I thought from that meeting we had concurrence with Carl and somewhat Ray, so Kuskokwim we're okay, I thought and then the Yukon.... 5 MR. COLLINS: We're the only two so I guess 6 we're it. 7 8 MR. MATHEWS: So for the Yukon it would.... 9 10 MR. STICKMAN: Well, if you need two from the 11 Yukon I'll volunteer with Ben. But if you don't need two 12 from the Yukon you can just go with Ben. 13 14 MR. MATHEWS: Well, I think we do need two 15 from the Yukon because those two are going to have to cover 16 the Koyukuk and they're going to have to cover whatever goes 17 on on the Nowitna and they're going to have to work real 18 close with Gerald down there, and he's hard to get along with 19 at times, so..... 20 21 MR. STICKMAN: Okay, I'll volunteer along 22 with Ben for the Yukon. 23 24 CHAIRMAN SAM: Thank you, Micky. I think 25 you, Ray and Benedict will really help us out. We know that 26 we can count on Carl and Ray. The way I look at this 27 Coordinating Council is that it will take the work load off 28 the Regional Councils and really make a go of our fisheries 29 proposals and such. Thank you all for volunteering. 30 31 MR. NICK: Mr. Chairman, can I make one? 32 33 CHAIRMAN SAM: A short one, Robert. 34 35 MR. NICK: During the training workshop in 36 Anchorage, we had some instruction or, you know, some 37 presentations on conflict resolution. And I would view the 38 main work of this Coordinating Council to mediate or mitigate 39 on conflicts or disagreements. But I would caution the 40 Council members, the Regional Advisory Council members that 41 I would not like to see what is termed as our fiduciary 42 responsibility, I would not like to see it diffused through 43 a small group. But I see the Coordinating Council to those 44 areas where potential conflicts or disagreements but not all 45 of the issues that will come before each Regional Council.

Thank you, Sam.

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CHAIRMAN SAM: Thank you, Robert.

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MS. DEMIENTIEFF: Mr. Chair.

CHAIRMAN SAM: Angela.

MS. DEMIENTIEFF: Yes, Mr. Chair. to be an alternate because it always seems like the three areas are always under-represented so I'd like to serve as an alternate to Micky and Ben.

CHAIRMAN SAM: Yeah, that's.....

MR. MATHEWS: Yeah, we can work at that. And 13 then Angela's flagging that obviously we're going to have to 14 work hard to communicate with your area because that's where 15 the two regions meet. So there will be a lot of phone calls, 16 so, yes.

CHAIRMAN SAM: Thank you, Angela. For your 19 information, I did try to get a hold of you, and I don't know 20 what happened but Phil Demientieff had an 800 number so I 21 burned that line up for a while and I almost got him seated 22 and that's why I asked if we could seat someone outside the 23 Council because Phil Demientieff was willing to sit on this 24 seat and as I said, he's got an 800 number so he's easy to 25 get a hold of. Thank you for volunteering as an alternate.

Do we have any further comments on the Coordinating I would like to thank Ida and Vince for really 28 Councils? 29 putting down the responsibilities of this Council because 30 they think that it will grow more than what we foresee at 31 this time. Thanks.

As I noted earlier we have David James and we also 34 have Terry Haynes present from Alaska Department of Fish and 35 Game. And I'd like to go into proposals at this time. 36 have a proposal review procedure in front of us, at the 37 bottom of the first page of our agenda; if we ever get out of 38 the first page. Vince, cover that briefly.

MR. MATHEWS: Yes, Mr. Chairman, the 41 procedure is -- and I think they're on the flipchart, too, 42 but I'm not sure of that. It's just to get a rhythm going. 43 If we could have a little banjo music it would help, too, but 44 we need to get a rhythm so everyone understands when they can 45 plug in and participate. This morning we'll have the 46 introduction of the proposal, Jerry is going to be doing that 47 because I have to depart here in about two minutes, and 48 basically that will be an overhead, if that doesn't function 49 just let him know and we can phase that in or out. So the 50 proposals introduced. In the past, what you guys have done

1 is someone's made a motion to adopt the proposal and seconded 2 just to get it on the floor. Then Pete or George, depending 3 on the topic, would provide the analysis, and then I think, 4 since we do have practically all agency people here, would be 5 to ask for agency comments, then open the floor for public 6 comments to a specific -- public comments and then written 7 public comments received. That is going to just be pieced 8 together as best we can because a lot of that's not present 9 here but we do have comments that just came in yesterday from 10 Wrangell-St. Elias. We do have comments from Denali 11 Wrangell-St. Elias Subsistence Resource Commission, and then 12 Denali Subsistence Resource Commission. And Hollis will be 13 here to help get those incorporated so we'll just probably 14 have a whole circle of people up here. But that's to make 15 sure you're fully informed of all that's going on. After 16 that written public comment section would be when you 17 deliberate on the proposal.

18 19

Now, I think my suggestion would be at some point 20 each Council will have to decide how much they want to hear 21 from the other Council. So you do have quite a few proposals 22 to deal with so please be aware of that. And then that's it. 23 I'm going to ask if -- I think Ida will be taking notes 24 because with the Southcentral overlap ones and the ones that 25 Eastern has that overlap to Southcentral, we need to get 26 those consolidated and in some form to them real quick. So 27 I think Ida was going to....

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MS. HILDEBRAND: Tina's going to do that.

30 31

MR. MATHEWS: Tina's going to do that, okay.

32 All right. So anyway, if we could get the motion's captured.

33 So with that, that's the procedure. If you need maps we have

34 overhead maps, I'll just help Jerry find them in the file,

35 but for all the units they're there. For all the three

36 regions we have overheads. You have regulation books in

37 front of you that contain the same material. And in your

38 book under certain tabs are where these proposals are. And

39 that's the game plan here.

40

The first proposals would be statewide, so I think if 42 we could allow Jerry to get set up, which would take a minute 43 or two, then you could start.

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45 CHAIRMAN SAM: At this time we'll take a 46 quick five minute break.

47 48

(Off record)
(ON record)

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00138
                   CHAIRMAN SAM: We'll call this meeting back
  to order. We went through the procedures and are you
  handling -- do you have a microphone there, Jerry?
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                   MR. BERG: Yes, I do, Mr. Chair.
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                   CHAIRMAN SAM: Okay. Are we ready to
8 proceed?
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                   MR. BERG:
                              Yes.
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12
                   CHAIRMAN SAM: Okay, I turn it over to you.
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                   MR. BERG: You'll find the first Proposal No.
15 1 under Tab P in your booklets and the first two proposals
16 are statewide proposals. Proposal No. 1 for all species to
17 establish a primitive hunt proposed by Ralph Lohse who
18 happens to be the Chair of the Southcentral Council. It's
19 for all species, July 1 to June 30th to have no closed season
20 for subsistence take of all species of game on Federal land
21 when taken under the terms of a pre-European contact hunt.
22 All equipment with the exception of personal clothing used in
23 the hunt must be made of animal products, stone, wood, bark
24 and Native copper. No post-European contact metal, axes,
25 knives, boats, et cetera, fiber, rope, string, canvas, nylon,
26 fiberglass or mechanical devices, guns, planes, snowmobiles
27 ATVs may be used to take or process game or transport the
28 hunter or game to or from the field or game to the place of
29 consumption. All travel to or from the hunt from the hunters
30 place of residence will be on foot, by dog team or if in
31 water, by paddle or sail. All meat hides, sinew, head and
32 horns of the game so taken shall be salvaged for human
33 consumption and used in pre-European contact crafts of
34 equipment.
35
36
           So that's the introduction of that proposal and
37 George Sherrod, our anthropologist, is going to do the Staff
38 analysis.
39
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                   MR. GOOD: Mr. Chairman, I have a question on
41 that, Proposal No. 1 is withdrawn.
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                   CHAIRMAN SAM: That's exactly my
44 interjection, on Page 1 it states that it's.....
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                   MR. BERG:
                              Oh, I'm sorry.
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                   MR. SHERROD: Mr. Chair.
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                   CHAIRMAN SAM: George.
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MR. SHERROD: Yes, the proposal is withdrawn but the proponent of the proposal requested that the Councils review a letter that follows that proposal on Page 4. It's a letter he wrote when he withdrew the proposal. He basically wanted to apologize if this proposal had offended anybody and provided his rationale why he wanted to put it forward in this letter. So his request when he withdrew it was that the Councils have an opportunity to look at the letter and it basically lies out his justification and understanding why he had put this proposal forward. And 11 that's why we're bringing it up to you at this time.

13 CHAIRMAN SAM: Thank you. I think further 14 down the line it may have some bearing on future proposals so 15 thanks for bringing it up. Move on Jerry

MR. BERG: Okay, sorry about that. Well, 18 we're going to miss Vince this morning a little bit but I'll 19 try to keep up here. Anyway, we all know about Proposal 1 20 now. Anyway, moving on Proposal 2. General description, 21 various units and furbearers trapping. It's a proposal to 22 expand seasons to mirror State seasons. The proposal was 23 submitted by the Office of Subsistence Management, and the 24 proposal is various units and furbearers and we'll see the 25 charts on the following pages and the Staff analysis. And 26 I'll just go ahead and let Pete do the analysis on this one.

MR. NICHOLIA: Mr. Chair.

CHAIRMAN SAM: Gerald.

MR. NICHOLIA: Doesn't first the proposal get 33 introduction from them and then one of the Board members is 34 supposed to adopt it and second it?

36 MR. GOOD: Mr. Chairman, I move that we adopt 37 Proposal No. 2.

MR. FLEENER: I'll second.

CHAIRMAN SAM: Is there a second?

CHAIRMAN MILLER: Craig.

45 CHAIRMAN SAM: Craig. All those in favor of 46 adopting Proposal No. 2.....

MR. GOOD: Oh, no, now we discuss it.

CHAIRMAN SAM: Okay, I'm getting ahead.

1 Pete.

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MR. DeMATTEO: Mr. Chair, more specifically 4 Proposal No. 2 would align 25 Federal trapping seasons with 5 the current State trapping seasons. It would modify the 6 boundaries of one subunit. And if you look on Page 11 of 7 Proposal 2, the analysis, there's a chart -- rather a table, 8 and it has four columns. And all the units are listed in the 9 first column on the left and you have the species in the 10 second column, the current dates of the existing regulation 11 and then the proposed dates. And this is something you're 12 not a stranger to as you've been doing this in the past 13 several years in your ongoing process of aligning Federal 14 regulations with State. But this merely is one quick run at 15 a whole bunch that you would probably get to anyways. 16 is statewide so this goes beyond your own region.

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In addition to this, it would align the boundary of 19 Unit 4, the Chichagof Islands, it's a marten and this would 20 change the boundary description so everything lines up with 21 the State. The Federal seasons on this list, they're 22 currently more restrictive than the State so you would be 23 liberalizing the Federal seasons to line up with the State.

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CHAIRMAN SAM: Questions for Pete.

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MR. COLLINS: Yeah, Pete, I noticed that not 28 all units are listed in here, like Unit 19, does that mean 29 that those seasons were already aligned so they didn't need 30 to change?

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MR. DeMATTEO: That is correct. Staff went 33 through all the furbearer seasons and looked where we were 34 unaligned with the State. So just because something's 35 missing doesn't mean that we forgot about it it's just in 36 those areas they're already aligned.

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MR. SHERROD: Or more liberal.

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40 MR. DeMATTEO: Correct, thank you, George, or 41 are more liberal already than the State regulations.

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CHAIRMAN SAM: Any further questions.

44 Gerald.

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46 MR. NICHOLIA: Yeah, the Department Fish and 47 Game comment, are we going to have to deal with this again if 48 their season is going to be changed, if we align these ones?

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MR. DeMATTEO: Maybe you can repeat that for

00141 me, I'm having a hard time hearing down this end. 3 MR. NICHOLIA: If the Department of Fish and Game is going to change their furbearer and trapping seasons 5 again this coming regulatory year, are we going to have to 6 deal with this again? 7 8 MR. DeMATTEO: The ongoing process of keeping these seasons aligned is still your wish then, yes, we would 10 have to do another proposal, correct. 11 12 CHAIRMAN MILLER: Mr. Chair. 13 14 CHAIRMAN SAM: Chuck. 15 16 CHAIRMAN MILLER: I have a question for 17 Terry, does the State plan or do they have any changes in the 18 near future in their trapping regulations in the areas 19 mentioned? 20 21 MR. HAYNES: Mr. Chair, I'm going to let 22 David James answer that. He could tell you if we have 23 anything for Interior Alaska that will be coming up at the 24 Board of Game meeting next month. 25 26 MR. D. JAMES: Mr. Chair, to answer the 27 question, the State does have one proposal, thinking off the 28 top of my head without going through the entire booklet here 29 that will liberalize the lynx season throughout the road 30 system part of the Interior, which does affect some rural 31 villages. The season would be to include November, put 32 November which is a bit early for lynx but acceptable to many 33 trapper and then, as well, extend it when the lynx population 34 is at a high level to an extra couple of weeks to March 15th. 35 36 MR. FLEENER: Mr. Chairman. 37 38 CHAIRMAN SAM: Craig. 39 40 MR. FLEENER: Thanks, Mr. Chair. David, is 41 the State just providing the biological background on this or 42 -- I mean Department of Fish and Game or do they have a 43 position on whether or not they support the proposal, the 44 proposal to expand the lynx season, that is? 45 46 MR. HAYNES: Mr. Chair, that's a State

MR. FLEENER: It is, okay, thank you.

47 Department proposal.

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CHAIRMAN SAM: Jack.

MR. REAKOFF: Mr. Chairman, we discussed this State proposal No. 3 at the Koyukuk River Advisory Committee meeting last Tuesday and this proposal was passed by the Koyukuk River Advisory Committee for the lynx season extension.

CHAIRMAN SAM: Do we have any more agency 10 comments? Yes, Terry.

MR. HAYNES: Mr. Chairman, I'll just note the 13 written Department comments on Page 12 of your book did 14 identify several other seasons that would need to be changed 15 to align the State and Federal seasons. And one thing we can 16 do is come prepared to the Federal Subsistence Board meeting 17 with any changes that the Board of Game makes that, you know, 18 if the Board of Game adopts Proposal 3 we'll come prepared to 19 discuss that at the Federal Subsistence Board meeting in May 20 and keep the Federal Board and keep all of you apprised of 21 any changes that are made to the State regulations that you 22 might want to consider or that the Federal Board might want 23 to consider.

CHAIRMAN SAM: Pete.

MR. DeMATTEO: Mr. Chair, other Staff just 28 clarified a procedure process item for me. That is any of 29 these seasons on this list on the table on Page 11 that, 30 following Board of Game action, on any changes that are made 31 that would further then un-align these seasons with the 32 State, if the Chair of the Councils are at the Federal 33 Subsistence Board meeting in May, you could recommend at the 34 meeting that the Board align with the new State season at 35 that meeting.

37 CHAIRMAN SAM: At this time we would like to 38 direct Vince's staff to go ahead and put this in the form of 39 a request. Any further questions for....

MR. GOOD: Mr. Chairman.

CHAIRMAN SAM: Yes.

MR. GOOD: I guess this is combination to the 46 State and say Pete and George here, but under the ADF&G 47 comments here there are some other recommendations for 48 revising, and what would the impact of the ADF&G comments be 49 on Page 12? Does this follow the same principle of expanding 50 our seasons to equal it or would these comments, any of them

1 be restrictive? Do they continue to add to seasons or are 2 they restrictive or do you know?

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MR. DeMATTEO: If you look down the list 5 there it says Unit 10 red fox, the proposed Federal season 6 date is September 1st through February 28th. The State has a season that's November 10th through February 28th so the 8 existing Federal season is already more liberal than the 9 State. So what the State is recommending that you align with 10 the State, that's part of their comment [sic]. And same 11 thing, if you go down to Unit 13(A) through D, marten, the 12 State considers, I believe A through D, the remainder of 13, 13 and the season for that is November 10th through December 14 31st for 13(E). So what they propose for 13(E) is that the 15 season be changed to end on December 31st instead of -- for 16 all of 13 on the Federal sides it goes straight through to 17 February 28th. And then further down the list, Unit 17, 18 beaver, the State has a season that runs April 15th through 19 May 31st and in this season only firearms may be used to take 20 up to a maximum of two beaver per day. That is not on the 21 Federal regulations.

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MR. GOOD: So these would add restrictions

24 then?

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MR. DeMATTEO: Well, the third one would add 27 more opportunity because it's after March 31st, it's kind of 28 a late spring season. The first two are more of a 29 restrictive change.

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CHAIRMAN SAM: Craig.

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MR. FLEENER: Mr. Chair, the first two that 34 the State points out Terry for alignment, is that pointed out 35 strictly for the purpose of alignment or is there a 36 biological reason to shorten the Federal season?

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MR. HAYNES: Mr. Chairman, no, we were just 39 trying to point out what additional changes would need to be 40 made to align the State and Federal seasons.

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MR. FLEENER: Okay.

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MR. REAKOFF: Mr. Chairman.

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CHAIRMAN SAM: Jack.

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48 MR. REAKOFF: The State comments affect units 49 that are outside the Western Interior so I don't really feel 50 comfortable addressing the State comments. All of their

00144 1 comments deal with other units other than in the Western 2 Interior and I don't even think they're in the Eastern 3 Interior. So I would like to move forward with adopting this 4 proposal to align the seasons and let the other Councils who 5 have those affects.... 6 7 MR. FLEENER: Call for the question. 8 9 MR. REAKOFF: Question. 10 11 CHAIRMAN SAM: Okay, question has been called 12 for on adopting Proposal No. 2. All those in favor of 13 adopting Proposal No. 2 signify by saying aye. 14 15 IN UNISON: Aye. 16 17 CHAIRMAN SAM: Opposed same sign. 18 19 (No opposing votes) 20 21 CHAIRMAN SAM: Motion carried, Proposal 2 22 adopted. Jerry. 23 24 MR. BERG: Yes, Mr. Chair, that moves us 25 under Tab Q, which is deferred Proposal 99-15 from last year 26 listed as 00-20 this year. And I'm looking for the overhead 27 that Vince has provided here. That proposal is actually 28 listed under your Easter Interior -- actually under Tab S, if 29 you look at the summary provided, it's actually Proposal 20. 30 31 32 MR. REAKOFF: It's under Q. 33 34 MR. FLEENER: Page 101. 35 36 MR. NICHOLIA: Mr. Chair, I move that we 37 adopt this proposal with the -- when the Eastern Interior 38 made their stance -- our previous position supporting a 39 proposal that no proof of sex on moose be required because of 40 our cultural and traditional beliefs. 41 42 MR. GOOD: Second. 43 44 CHAIRMAN SAM: There's a motion with a second 45 to adopt Proposal 20. Jerry. 46 47 MR. BERG: Yes, Mr. Chair. This proposal 48 mainly affects residents of the Southcentral region and I was 49 just informed that it's mainly just to let you know what the 50 other Councils have recommended on this proposal. It is to

delete the proof of sex requirement proposed by the Copper River Native Association. And you can see the addition in your book, basically that it would add except for moose in Units 11 and 13 for the Unit 11 moose. And with that, I guess I'll turn that over to Pete.

7 MR. DeMATTEO: Mr. Chair, at the previous 8 meeting in Aniak we read several questions to the Council and 9 if you'd like I could recap those questions for everyone.

CHAIRMAN SAM: That would be fine.

MR. DeMATTEO: The first question that was 14 part of that original proposal was this regulation serves the 15 purpose of protecting cow moose in a bull only harvest 16 strategy. Can you suggest any alternate methods of achieving 17 this goal; for instance, protecting cows, that would be less 18 culturally offensive or would better preserve the quality of 19 the meat? That was the first question.

The second one was; Should this regulation be changed 22 on a statewide basis or should it remain a regional issue? 23 For example, how does this apply to your region and local 24 culture.

The third question is; Would it be a problem for 27 local subsistence users if this requirement were eliminated 28 in Federal subsistence regulations but left in place in State 29 regulations?

And the fourth question is; If no viable alternatives 32 are proposed in question No. 1, would you be willing to give 33 up the opportunity to harvest antherless bulls in certain 34 areas to protect the local weak moose populations as a trade-35 off for eliminating this regulation statewide?

And the Western Interior made comment and I can read 38 that for you. At the Aniak meeting you said that you opted 39 to defer any further decision-making until the winter 40 meeting. You supported the previous decision from last year 41 supporting the proposal. Upon further discussion this 42 proposal was mentioned to be a regional issue and wasn't a 43 big concern in your area, and you would defer this issue to 44 the Southcentral Council since that's where the proposal 45 originally came from.

CHAIRMAN SAM: Agency comments.

MR. SHERROD: Read Eastern's too.

MR. DeMATTEO: Mr. Chair, pardon me, maybe
for clarity maybe I'll read Eastern Interior's comments as
well concerning those four questions. The Eastern Interior
Council reinforced their previous position supporting the
proposal that no proof of sex on moose be required.
Justification given included respect for the animal hunted,
preventing tainted meat and eliminating a culturally
intrusive regulation. Alternate methods suggested included,
genetic testing, leaving the hooves attached and/or looking
the pelvic bone structure.

And that concludes the comments.

CHAIRMAN SAM: Agency.

MR. HAYNES: Mr. Chairman, the Department does have concerns about adopting a proposal that would provide for different evidence of sex provisions in one or two units and only as they apply to the Federal subsistence hunt. So we have concerns about something like that, particularly in enabling enforcement officers to do their jobs to prevent hunters from getting into unexpected difficulty. Lt. David Lorring from Fish and Wildlife Protection is here and would like to comment on this proposal and perhaps answer questions that the Council members might have.

28 CHAIRMAN SAM: Yes, you request an audience 29 so at this time we'd like to go ahead and recognize Mr. 30 Lorring.

OFFICER LORRING: Thank you, Mr. Sam and Mr. 33 Miller and members of the Eastern and Western Interior 34 Councils. My name is David Lorring. I'm a lieutenant with 35 Fish and Wildlife Protection. I work here in Fairbanks as 36 the Detachment Commander. I'm also the Department of Public 37 Safety's representative to the Alaska Board of Game. And I'd 38 like to, very briefly, speak about the evidence of sex 39 proposal that's in front of you right now, No. 20.

Ladies and gentlemen, this is a biological issue, not 42 a law enforcement issue. The reason that this regulation is 43 in place is to protect the cow/moose contingent -- or the cow 44 contingent but any population where there is reason not to 45 harvest those animals. The regulation gives the enforcement 46 officer a tool to protect these animals by enforcing the law. 47 So the current regulation we have on the books, both under 48 the State and the Federal systems, gives the enforcement 49 officers the tools to enforce the law so we ca do the job. 50 Without these tools we could not enforce the law, thereby

allowing the cow population to be in danger of being harvested excessively.

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This regulation has been in effect since statehood, and again it's, in effect to protect the cow population. Any 6 time there's a season that's for bulls only then the management biologists have decided -- determined that the cow 8 population cannot be harvested unrestricted. The State Board 9 of Game very recently heard this very same proposal in 10 January in Anchorage at their meeting and they voted 11 unanimously to keep the regulation in effect unchanged.

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As an enforcement officer and talking with the rest 14 of my division that enforces this regulation in the field day 15 in and day out, this is a reasonable requirement. 16 easily accomplished by the hunters. We don't write that many 17 tickets for this. And the only time we write tickets is when 18 the enforcement officer cannot reasonably determine that the 19 animal is, in fact, the correct sex by looking at the kill 20 site or something else. If he can articulate that it's the 21 correct sex we won't write a ticket we'll give the person a 22 warning or something else rather than a citation.

23 24

The reason why we can't change the evidence of sex 25 being attached part of the regulation is because people bring 26 antlers into the field and people bring sex organs into the 27 field to cover the cow moose that they just shot. And it 28 happens, it's been documented and people talk about it all 29 the time of how they do this. So that's why the makers of 30 this regulation years ago made it mandatory to keep the 31 evidence of sex attached. If this Board recommends that the 32 State Subsistence Board allow the head to remain attached 33 with the antlers instead of the evidence of sex then that 34 would be fine, we could work with something like that. But 35 that would only be practical in smaller type animals. 36 would be pretty hard to keep a moose head attached to a moose 37 and

38 transport it out in a lot of cases. But that would be 39 something that we could still deal with because it's obvious 40 that we can recognize the evidence of sex from an attached 41 head.

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43 Some comments about DNA testing and looking at pelvic 44 bone structure and other things of that nature are very 45 impractical in the field. We want to try to eliminate -- or 46 we want to try to limit our contact with the hunter or taking 47 him away from what he is doing to the very shortest time 48 possible. And by having to take a pelvic bone structure we 49 basically have to seize it from the individual, take it back 50 to a lab and have somebody like a vet or somebody else that

00148 can look and see what the pelvic bone structure is, if it's a bull or not, that's just unrealistic. 3 CHAIRMAN MILLER: How about the hooves? I 5 mean they're..... 6 7 OFFICER LORRING: I don't know that much 8 about hooves. 9 10 CHAIRMAN MILLER: You know, what are they 11 four pounds, five pounds? I mean if you're packing 75 or 80 12 pounds a couple more pounds ain't going to make a difference. 13 14 OFFICER LORRING: Well, Mr. Miller maybe you 15 might help me with this, is it easily detectible what the sex 16 is in an animal by the hooves? 17 18 CHAIRMAN SAM: Yes. 19 20 CHAIRMAN MILLER: Well, I think everybody 21 around this.... 22 23 CHAIRMAN SAM: The hoof prints. 24 25table could tell you CHAIRMAN MILLER: 26 what a cow and bull looks like. 27 28 OFFICER LORRING: That would include yearling 29 bulls and large cows -- okay, that's something that I'm not 30 familiar with. 31 32 They're very distinct. CHAIRMAN MILLER: 33 34 OFFICER LORRING: I just have a real short 35 finale on this, if I could finish then I'll answer questions, 36 it would just take me about another 30 seconds, if that's 37 possible. Anyway, like I said, when a hunter's contacted in 38 the field we try to be as least intrusive as possible on his 39 activity. And DNA and pelvic bone examination and other 40 things like that just won't work. And like I said, I don't 41 know that much about hooves. 42 43 Currently, this regulation is still in effect under 44 State regulation and because it is we're going to be 45 enforcing it in any State hunt and any other hunt that 46 there's an overlapping State season with the Federal hunt. 47 So this will put an unnecessary burden on the subsistence

48 hunter if he's hunting in a State or an overlap season, he's 49 going to have to know whether or not he has to keep that 50 evidence of sex attached today and maybe not tomorrow i this

area and maybe not in that area.

The Federal Subsistence Board has heard this proposal twice in the past and both times in the past has voted to keep it in effect for the same reasons that I'm talking about right now. In the draft analysis that U.S. Fish and Wildlife Service gave you, they do have one section in here that's incorrect. They say, however, you're requiring only the possession of these same organs with the meat would enable enforcement. What they're saying is that if they were just to carry this out unattached that would enable the enforcement concerned. That doesn't, for the reasons I told you, is that people do bring in sex organs in from a bull to cover a cow, both sex organs and antlers.

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Anyway, I would like this Board to consider those comments. Again, this is a biological issue, it's not an enforcement issue. If the biologists came to me today and said we no longer care, I'd say, great that's one more regulation we don't have to enforce and one more regulation we don't have to have the hunters deal with but they haven't done that. And they do have a concern about the number of cows being taken so this is the way that we can enforce that particular concern.

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25 CHAIRMAN SAM: Thank you. Remain seated, and 26 before I turn this over to Knowland Silas, tracks are very 27 distinct. A bull moose hoofs are splayed like this whereas 28 a cow moose are like this.

29 30

Knowland Silas.

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MR. SILAS: Yes, I brought this up at our 33 meeting in Fort Yukon, is that, that's the way we tell which 34 kind of moose we're tracking because the cow moose they are 35 like Ron said, they're pointed whereas a cow moose they're 36 kind of round like. And if you look at their hoofs you can 37 easily tell which kind of moose you're after. And just to 38 give you an idea how much -- moose from Minto are mostly -- 39 we live mostly off the moose, it's our prime source of meat 40 that's for year-round. Right now the season is open in 41 Minto. And we could tell which kind of moose we're after by 42 -- we could tell if it's fat where it lay down, see if it 43 sink down in the snow. We could tell by the tracks, the way 44 it walks. A bull swings its walk like this and a cow moose 45 goes straight.

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Just to give you an idea we know what we're talking 48 about when we talk about moose.

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OFFICER LORRING: Well, I understand that.

00150 MR. SILAS: Looking at their hoofs you can tell from cows, calves and whatever it is, you can tell the sex of a moose. 5 OFFICER LORRING: I guess the question I have, is that true with a yearling? 7 8 MR. SILAS: Yes. 9 10 OFFICER LORRING: For a calf bull? 11 12 MR. SILAS: There's no change in a moose, 13 just bigger and smaller. 14 15 CHAIRMAN SAM: Ray. 16 17

MR. COLLINS: We discussed this at our local 18 advisory committee just recently and also my own comments. 19 I realized I'd been violating this on most of my hunts 20 because I learned how to dress moose in the village and we 21 just didn't leave those attached. But most subsistence 22 hunters bring in the whole head and what we suggested that it 23 be an or, because most subsistence hunters, you know, the 24 head with the horns attached. And even though I don't use 25 the head myself I bring it back and give it to friends. So 26 if you do that, I don't think somebody's going to pack a head 27 out -- they might pack the horns out but I don't think they'd 28 have a whole head. So if they're bringing the head with 29 horns, if it could be or leaving the attached, would that 30 work?

OFFICER LORRING: Mr. Chair, Mr. Collins, 33 yes. I think that as long as it's readily identifiable if 34 that head's attached and it has the horns or even if the 35 horns have been cut off and there's still the pedestals on 36 the head then we know that's a bull and there's no problem 37 with something like that. It's just that not everybody does 38 not do that, and that would require either/or in that case.

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CHAIRMAN SAM: David James.

42 MR. D. JAMES: Yeah, I was kind of surprised 43 that you guys -- your staff never talked about the hoof there 44 and you couldn't tell the difference between cow and calf and 45 bulls, you know. You know, you should be able, by now, just 46 looking 20 feet away tell what kind of sex that moose is at. 47 If you can't tell by now then you're going to have to go back 48 to training. 49

The other part is sex organs, I think the hoof is the

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main -- is the way to go with the hoof and the moose horn. If we leave the moose head on there we're going to have a lot of rotten moose head coming in by outside hunters because they don't respect moose at all. And as far as I know, I've 5 been bringing moose horns with the heads for all of my life because use all parts of the head.

So I think if there's options here, you know, a 9 majority of us hunters, like Ray said, we've bee violating 10 these regulations. I didn't know I had to leave the organs 11 on them to bring it back. So I think if you put an amendment 12 on there to put a hoof on or just to, you know, if you need 13 to have the sex organs or a hoof, you bring back with you.

CHAIRMAN SAM: Craig Fleener.

MR. FLEENER: Thanks, Mr. Chair. Officer 18 Lorring, I wonder when you talk about leaving the head 19 attached, what does that mean, does that mean you have to 20 leave it attached to the meat, you have to leave it attached 21 and bring the entire hide back? Because like Davey pointed 22 out, most people that are hunting from the villages usually 23 bring the head back but we don't leave it attached to 24 anything, we cut the head right off because that's heavy 25 enough to carry on its own. S o I'm wondering what you mean 26 by leaving the head attached.

OFFICER LORRING: Well, I was under the 29 impression that the comments from the Board was to leave it 30 attached to the body. Now, again, if you have a small head 31 from a small bull you can bring the head and cover anything 32 you want with it. You can cover a cow with it, you can, you 33 know, the person that wants to violate is going to come up 34 with any way he can to do that. And if we're trying to 35 protect the cows then we need to have a regulation that 36 covers everything. So I would be under the impression to 37 leave the head attached to the body or at least part of the 38 backbone that goes with that animal.

You know, obviously a large head, somebody's not 41 going to go through the effort to bring a large head with a 42 large set of antlers back and forth but if you have a head 43 that has a small paddle or a spike-fork on it, you know, the 44 whole head weighs 15 pounds, you can take it any place you 45 want and you can cover a cow with that very easily.

> MR. FLEENER: So if....

CHAIRMAN SAM: Lincoln.

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MR. FLEENER: So if I could finish one second. My point then is that if you do shoot a large bull it's going to be pretty difficult to bring the head back attached to the body. It'd be way too heavy. I don't know if that would work.

CHAIRMAN SAM: Lincoln.

9 MR. L. TRITT: What got my attention is your 10 hunters, they all have licenses don't they to hunt moose and 11 all that?

OFFICER LORRING: The law requires them to 14 have licenses, yes.

MR. L. TRITT: Well, what kind of qualification do they need to get a license? It sounds like 18 you're just passing out licenses to any clown that comes 19 around.

OFFICER LORRING: That's correct, all you 22 have to do is live and breath and you can get a hunting 23 license.

MR. L. TRITT: Don't you think we ought to 26 make that a little more restrictive?

OFFICER LORRING: If you're -- no license 29 required if you're under 16. That's -- the license 30 requirements are set by the Legislature. It's out of our 31 control. We'd have to contact our senators and our 32 representatives and have them deal with that at their level.

MR. L. TRITT: It seems like that's where we 35 ought to be concentrating so that we don't end up with 36 anybody that wants to go out there and shoot anything they 37 see out there. This is what we've been talking about, 38 educating people to respect animals and the land and 39 everything else out there. Because once you have that 40 education you just don't do things like that, you know, it 41 kind of reminds me of the old scalping days.

OFFICER LORRING: Well, you're correct, 44 generally, but every group has those members of the group 45 that violate regardless. It doesn't matter it's just across 46 the board, we just have that problem. That's why there's 47 laws for it.

49 CHAIRMAN SAM: At this time I would like to 50 apologize to Gilbert Dementi. I believe you came in

specifically for this proposal.

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MR. DEMENTI: Yes. Copper River Native 4 Association wrote this proposal for -- they said they have to 5 bring in the head anyway, so if the head's attached to the 6 antlers, I mean I could do it. I pack the antlers with the 7 head out many times and it's no problem. But I don't feel like I should bring out the sex organs with it, it just --9 sometimes it just ruins the meat. If you put -- happen to 10 put the meat on top with the organ on top of another meat 11 like the hindquarter it'd probably ruin the meat.

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So if you bring out the head and the antlers 14 attached, just the head and the antlers attached, what's the 15 difference. Most of these units have restrictions of antler 16 spreads in our region, Southcentral region, so I don't see 17 what the problem is.

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OFFICER LORRING: Mr. Chair, Mr. Demientoff.

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MR. DEMENTI: Dementi.

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OFFICER LORRING: Dementif, excuse me [sic], 24 is that people that want to violate will bring a small head 25 in with small antlers to cover the illegal cow. 26 a regulation that's enforceable we need to have something 27 that covers every situation. So I would agree that bringing 28 the head out attached to the backbone of the animal or 29 something of that nature would suffice. But if you just 30 allow the head to be unattached, then a small spike-fork, 31 which would be legal in those areas because most of them have 32 a spike-fork and the 50 or in some areas, any bull, would be 33 able to easily be transportable and cover an illegal cow; 34 those people that want to do that. Just bringing out sex 35 organs from the bull that you shot last week. You can take 36 them in a baggie and then if they weren't attached, you could 37 say, well, here they are for this animal which is really a 38 cow and you'd have them right there. And people put them in 39 their freezers and save them to next year also. I mean 40 there's all kinds of scams to violate and it happens 41 unfortunately.

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So I would agree that that would be one option to 44 have the head attached to the animal to bring it out over the 45 sex organs, but I think if you actually had the head cut off 46 that wouldn't help us.

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CHAIRMAN MILLER: Gilbert, there's another 49 possibility here like Davey was mentioning, the hoofs, I mean 50 you ain't going to pack out four hindquarters to bring back

00154 eight. That just don't work. Would that be an option, could you do either or or..... 3 4 OFFICER LORRING: That would be 5 6 CHAIRMAN MILLER: I mean I pack my moose out 7 with the hoofs on them. 8 9 MR. DEMENTI: I do, too. 10 11 CHAIRMAN MILLER: I've always did, you know. 12 13 MR. DEMENTI: That would be acceptable. 14 15 CHAIRMAN MILLER: I like the marrow in the 16 lower part of the bone. 17 18 MR. DEMENTI: Yeah. 19 20 CHAIRMAN MILLER: Would that be something 21 that the State could live with? 22 23 OFFICER LORRING: The State could live with 24 that if that was a sure fire way of identifying hoofs. Now, 25 this is the first I've heard of it from Mr. James and the 26 Board today. This hasn't been brought up as a viable option 27 since statehood that I'm aware of, under the State regulation 28 scheme. 29 30 CHAIRMAN MILLER: Well, we got one State 31 biologist I know sitting in the back there that I'd like 32 maybe to come up and clarify this for us. 33 34 OFFICER LORRING: That would definitely help. 35 36 CHAIRMAN MILLER: Come on up Craig. 37 38 MR. FLEENER: On the hot seat. 39 40 CHAIRMAN MILLER: Okay, Craig, you've hunted 41 a lot, so can you tell the difference? 42 43 MR. GARDNER: Well, I was lucky enough to 44 meet some people -- I live in Glennallen, that showed me to 45 tell the difference between a bull and a cow by hoofs. I 46 can't say I'm 100 percent all the time. I can say -- maybe 47 I do have to go back for more training. But I was taught it 48 and it does seem to work most of the time for me. 49 50 MR. GOOD: I have one question but it was

00155 1 back for Mr. Lorring.

CHAIRMAN SAM: Yes, I would like to bring Mr. Lorring back up to the table, go ahead and share that table, the revolving chair, please.

MR. FLEENER: Grab another chair, Craig.

9 CHAIRMAN SAM: Because I know this came up 10 before the Federal Subsistence Board and both Nate and I 11 testified before the Subsistence Board on this issue and we 12 supported what Eastern Interior said at that time.

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MR. GOOD: This is just kind of a simple question, I think, but, you know, you've addressed the concern with having a head cut away from the body. Now my question would be the penis sheaths that you're concerned about is generally not attached to a body because most of us qon't pick up a moose and carry it around. Now, are we talking about a hindquarter here and a concern about three other hindquarters and then we're talking about size discrepancies? You're kind of running into a similar problem when you have to have a part of a moose with the sex organ attached the same as you would with a head that was attached from a moose. You're talking about parts and matching parts regardless.

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28 OFFICER LORRING: Yes, Mr. Chair, Mr. Good, 29 there -- a small bull would be about the same size as a cow, 30 so part sizes there would match and that would work out okay, 31 you know, for the violator because a head would cover -- a 32 head from a small bull would cover a cow size wise. Back to 33 the penis sheath. The penis sheath isn't necessarily the 34 evidence of sex. The penis itself or a small part of the 35 scrotum underneath the hide can be -- you can leave a part of 36 the penis this big which is evidence of sex and it won't 37 effect the meat at all because there's no urine in it and you 38 cut it off, it is attached by ligaments and other things to 39 that hindquarter. And that's how I do it personally. 40 leave that small piece off, it has nothing to do with the 41 hide, the penis sheath, anything, it stays on that piece of 42 meat. I agree, if somebody was to leave the whole sex organ 43 that would be contaminated with urine and things like that it 44 could very well contaminant some of the meat. Of course you 45 could cut that contaminated piece off and it wouldn't be a 46 problem but it could contaminate it. Each case is different. 47 But you don't need all that stuff, you just need evidence of 48 sex, and a small piece of penis, I mean the penis is -- you 49 can tell it from any other part of the animal just by its 50 make up and its size and it's muscle structure and so on and

00156 so forth.

And in getting back to the hoofs, if that's -- if we can tell beyond a reasonable doubt what a bull is from the hoofs then I would -- that would definitely suffice our concerns. We just need to have a regulation that allows us to be able to tell that that's a bull animal, that's not a 8 cow from anything else that comes in there. And that's all we're concerned about is to be able to enforce the law so 10 that the managers and the biology stays healthy.

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CHAIRMAN SAM: What's your name please?

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MR. CEGELSKE: I'm Jerry Cegelske with the 15 Division of Law Enforcement for U.S. Fish and Wildlife 16 Service. And I support the Lieutenant's comments on that. 17 One thing that you would need in this situation is basically 18 a regulation or body parts which cover 100 percent of the 19 situations that you come involved with.

20

21 What happens is basically we don't want to look at 22 pelvises and everything else and be intrusive in the meat and 23 spending longer checking the moose out than we have to in 24 that situation. And what you especially don't want is to get 25 into questionable areas because if you start getting into 26 that, well, I think this is a bull moose head with a cow 27 body, what you end up doing is seizing the whole thing, 28 taking it in and that hunter will probably not see that moose 29 again for a couple months. I just sent some evidence in two 30 weeks ago, I just recently got the paperwork back that the 31 lab received it and it will probably be two to three months 32 before I get the total lab report back on the evidence that 33 I sent in. We want to avoid situations like that. And the 34 proof of sex regulation as it is now is probably the clearest 35 and simplest way to go in this matter. And, yeah, you can 36 use hoofs. Some people, maybe they don't want to carry the 37 hoofs out. Some people, if they bring a head back in that 38 means that we seize the body parts and the head and take a 39 look at it and it creates confusion and animosity and it 40 causes problems that really don't need to be there.

41 42

CHAIRMAN SAM: Thank you. It's quite obvious 43 we're bogged down on this issue, we will be bogged down and 44 probably the Federal Subsistence Board will be bogged down. 45 It's going to come to a situation pretty soon that we'll just 46 stay at an impasse. Right now I'd like to recognize Gerald 47 Nicholia, Ray Collins and then Gabe Sam of Tanana Chiefs, in 48 that order for brief, brief suggestions or comments. Thank 49 you. Gerald.

MR. NICHOLIA: Yeah, I just can't understand 2 why you can't recognize a cow hoof track between a bull hoof 3 track. The cows are definitely curled in like that and the 4 bulls are like this. And the only way you're going to have 5 a problem is with a bear and cow where one might be like that 6 and one like that and a bear and cow ain't going to have no 7 calves. I just can't understand why you just can't leave the 8 hoofs attached to the hindquarters. Like Dave said, nobody 9 is going to pack hindquarters in to be packed back out of the 10 field.

11 12

And one thing I just hope you don't bring this into 13 the Interior region because you're going to get a lot of heat 14 from the cultural people that really believes that to leave 15 a sex organ attached to any animals it's just not in our 16 culture. I just hope this don't come to the Interior region.

17 18

CHAIRMAN MILLER: Okay, we'll go ahead with 19 Ray and then Davey.

20 21

MR. COLLINS: Well, I was just going to say 22 on the head, it means that if they're carrying a head out 23 into the field to attach it they already have to take a legal 24 moose in with that head and you should be able to tell 25 whether it's -- I mean if you got a fresh kill and you got an 26 old head, I think you would see the problem there. I don't 27 know how they're going to keep a head fresh in order to take 28 it out to cover a cow. So I still think that the head would 29 be an alternative if the head and horns are there, if you 30 brought it out that way. If you haven't done that then you 31 have to leave the organ attached. That's the only comment I 32 had.

33 34

CHAIRMAN SAM: Dave.

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MR. D. JAMES: What's your name again?

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MR. D. JAMES: Jerry. I kind of disagree 41 with your comments there because that's your job. You know, 42 that's your job you're doing and it seems like you don't want 43 to do your job. But that's just a comment there and that's

MR. CEGELSKE: Jerry Cegelske.

44 why you're getting paid to do that.

45

46 The other one there, the issue here is, biological 47 issue here, what 60 percent of that problems, the 40 percent 48 I think I see is we're catering to the outside hunters again. 49 We're making it easier for them to hunt and not respecting 50 the local people on their traditional and culture as usual,

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disrespecting the local people in our area by bringing out their private parts. Because as Ray has said, on the hoof, you can tell on the hoof. Ask Bob Stephenson. He can tell 4 what kind of a moose track 400 feet above the ground flying 5 doing a moose survey, you know, if it's cow, calf or bull he's been doing it so long, you know.

So I think on the issue here is it's not biological 9 it's just catering to outside hunters. And if there's an 10 issue out there the local people see, then that's an issue 11 they want to address and this is part of your management plan 12 there. We got to quit catering to certain individuals and 13 groups as we're going to see in our fishery regulations, you 14 know, time and time again we've been catering to the 15 commercial interests until they literally wipe out the fish 16 and then we're running behind the issue again. So this is 17 not a biological issue, this is just an issue where we're 18 catering to outside hunters coming in so they can have easier 19 and lighter loads packing out.

These other issues that come too is meat rotting, and 22 the hoof -- the hoofs do not rot. And as Ray said, you can 23 tell right away if it's a fresh kill or what kind of sex it 24 is. And I'm sure your law enforcement officers know how to 25 do that right away.

CHAIRMAN MILLER: Okay, before we carry on 28 here we forgot to get the Staff conclusion on this proposal, 29 if Pete would be so honored as to give it to us.

MR. DeMATTEO: Yes, Mr. Chair. If you look 32 in Section S as in Steven on Page 106 you'll see the current 33 version of this proposal analysis. And at the bottom of Page 34 106 is the conclusion and I'll read it and as I read it 35 please note that the area that's highlighted or I should say 36 darkened, that's the new amended conclusion than you've seen 37 before.

I'll read it, modified -- the conclusion is to modify 40 the proposal to request the new regulation read as follows: 41 If the subsistence taking of an ungulate, except sheep, is 42 restricted to one sex in the local area, no person may 43 possess or transport the carcass of an animal taken in that 44 area unless sufficient portions of the external sex organs 45 remain attached to indicate conclusively the sex of the 46 animal except in Units 11 and 13 where the hunter may possess 47 either sufficient portions of the external sex organs still 48 attached to a portion of the carcass or the head with or 49 without antlers attached to indicate the sex of harvested 50 moose. However, this does not apply to the carcass of an

ungulate that has been butchered and placed in storage or otherwise prepared for consumption upon arrival at the location where it's to be consumed.

> CHAIRMAN MILLER: Thank you, Pete. Go ahead.

5 6 7

MR. CEGELSKE: I'd like to respond to Mr. James comments about not doing my job and that we're catering 8 to outside groups. Yesterday we had a biologist here say 9 that Stevens Village takes approximately 20 cow moose a year, 10 so I don't think that we're -- this is a subsistence meeting 11 and we're not catering to outside groups on that. And as far 12 as doing my job, I like my job, I like to do it. And what I 13 don't like is wasting my time on needless activities when I 14 can spend five minutes contacting a hunter, checking things 15 out, he's legal, I can go look for somebody that's doing 16 something other. And so there's a limited number of us to 17 enforce the law up here and it cost a lot of money to get out 18 in a lot of these areas and to do the work. And as far as 19 the aspect on hoofs, we now have a subsistence agent position 20 open, he may be coming from Florida, he may be coming from 21 Texas but he's not going to have the experience that you 22 people have. He's not going to have the experience of a 23 biologist that's got 20 years on, he'll know what a penis 24 looks like and what parts he should be looking for. If we 25 say look for a penis sheath and a section of penis he'll know 26 what those parts are. But if I try to start to explain to 27 him, well, the male hoof looks this way, a cow looks this 28 way, I'm not sure he's going to have the training in order to 29 make that decision. And that's when you start getting into 30 the situation, well, I'm going to seize everything and do a 31 lab analysis on D&A and see if these two parts match up, and 32 that's what you want to avoid.

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CHAIRMAN MILLER: Jack, you had a comment.

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MR. REAKOFF: My main question is, if you 37 have a question in your mind whether a someone would be 38 mixing and matching heads and carcasses, how expensive is it 39 to take samples from the head and the carcass and do a D&A 40 and whether that would be feasible in enforcement?

41 42

OFFICER LORRING: Mr. Chair, Mr. Reakoff. 43 There's two options there. One of them would be to the U.S. 44 Fish and Wildlife Service lab in Ashland, that analysis is 45 free but that analysis takes close to eight months to a year 46 to get back so that would be tied up in that process that 47 whole amount of time. If we were to go to a private 48 laboratory, the cost is over \$500 per sample for the D&A 49 analysis.

MR. REAKOFF: Then my comment is, would it be prima facia evidence then that that person is in violation of 3 the sex, and killing an improper sex animal and wouldn't they 4 be subject to prosecution with that even if it was five or six months later, if the tests came through as mixed and matched animal parts? Wouldn't that stand up in court as prima facia evidence?

7 8

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OFFICER LORRING; Yes, Mr. Chair, Mr. 10 Reakoff. Yes, it definitely would be evidence and it would 11 still be valid, you know, six months down the line. But the 12 thing is we don't want to be that intrusive to the average 13 hunter that we have a question on. If we can readily 14 identify in the field that this is what it is and it's 15 nothing else, then we're done in a minute or two. We check 16 a license, we see that the animal's legal and we're going 17 someplace else and that's how we want it to be, as least 18 offensive -- or intrusive in the field, to allow the hunter 19 to continue with what he's doing without or presence. If all 20 of a sudden we have to look at every single thing and scratch 21 our heads and try to decide is it a bull or a cow or just 22 what's going on, then our job becomes burdensome, we become 23 intrusive to the hunter, we don't want that to happen.

24 25

So the current regulation is very clean. It's been 26 in effect. It's easily complied with. We don't write very 27 many tickets on it but we do write tickets on it only when 28 there is no other way to tell that it is the correct animal; 29 if we have that situation we will write a ticket. And if we 30 believe that there is some more serious things happening like 31 somebody's poaching cows or somebody's trying to cover with 32 male sex organs, a cow, then, yeah, we definitely seize the 33 animal right there on the spot.

34 35

CHAIRMAN MILLER: Okay, we got Gabe Sam, and 36 then I'd like to ask the Board to go ahead and move on this.

37 38

MR. GOOD: And Hollis Twitchell.

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CHAIRMAN MILLER: Oh, and Hollis Twitchell.

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OFFICER LORRING: And Board members, I really 43 thank you for taking the time to listen to my concerns. 44 Thank you.

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Thank you. CHAIRMAN SAM:

46 47 48

CHAIRMAN MILLER: Thank you.

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MR. CEGELSKE: Thank you.

MR. G. SAM: Mr. Chair, Regional Council
Advisory committee members, my name is Gabe Sam, I'm the
director of wildlife and parks for Tanana Chief's Conference.
I was not going to testify on this, it's not one of the
things that we're deeply concerned about but it's been
brought to my attention that if this does go through with
leaving -- you know, first of all, I'm trying to be serious
about this but never in my life I thought I'd be up here
testifying about sex organs of, you know, an animal, and in
our culture we don't take the sex organs home as subsistence
foods, you know, it's just -- and, you know, we dress the
animal out in the field.

13

14 You take, you know, for years and years we dress the 15 animal very carefully, especially on the rump area so that we 16 can save all the meat because that's where all the fat is to 17 make dry meat and so we try to preserve it very well. You 18 know, I wish my grandpa was here today to see me testifying 19 on this, he'd get a big kick out of this, you know. 20 personally don't think somebody's going to go out of their 21 way as Mr. Lorring stated to freeze sex organs in the freezer 22 for next year to take it out with them for moose hunting. 23 That ridiculous. You know, I think -- we've known for a long 24 time that when you come across tracks that the hoofs on the 25 bull is spread pretty wide apart and how deep it goes into 26 the snow or ground and how it's walking and you know, all 27 these signs of what kind of animal it is. And, you know, we 28 bring home the leg of the moose home to make bone soup. It's 29 one of the -- a delicacy for our elders. And I don't think 30 that somebody's going to take out a moose head with antlers 31 on it to try to catch a cow or whatever, I mean, it's pretty 32 obvious if you take out a moose head out in the field, this 33 thing is going to rot before you get there, you know, and 34 there's going to be sure definition of dryness to the moose 35 head itself. I mean you know, you're coming across a freshly 36 killed moose, it's going to be pretty fresh, and what, are 37 you going to have a rotting head next to it, that don't make 38 sense.

39 40

I think this is ridiculous to allow, you know, people 41 that are truly subsistence hunting to have to bring out the 42 sex organs of any animal. That's all I'm going to say on 43 that.

44 45

CHAIRMAN SAM: Hollis Twitchell.

46

MR. TWITCHELL: Chairs, council members, I'm 48 Hollis Twitchell with Denali National Park. The paper that 49 I'm handing around to you now represents comments from the 50 Denali Subsistence Resource Commission who held a meeting

last week. That's why their comments are not in your 2 packets, the green packets of materials you have with you 3 now. They address proposals that could affect subsistence 4 resources or subsistence users at the Denali National Park 5 and Preserve. And on their sheet they numerically list the 6 proposals as they dealt with the Denali area. So they're 7 mixed there between regions so you'll have to look down at 8 the proposal number on their sheet to locate the proposals 9 that they commented on.

10 11

Proposal 20 is on Page 2, the back side, and the 12 Commission reviewed the analysis of this proposal, they took 13 no action on the proposal. In general, the consensus for the 14 Commission members indicated that leaving the sex organs 15 attached was not a traditional harvest practice. That the 16 requirement was not an issue at Denali at this time. So they 17 chose not to take a position one or another on this 18 particular proposal.

19 20

So as you go through your subsequent proposals, if 21 you would check this sheet you can see which proposals 22 they've taken action on and which ones they've chose to 23 modify and the justification for those proposals.

24 25

CHAIRMAN SAM: Okay, we'll be on proposals 26 all day. If these proposals come up and you request an 27 audience, go ahead and fill out the form and waive your hand 28 from the back.

29 30

MR. TWITCHELL: Okay, thank you.

31 32

CHAIRMAN SAM: Thank you. Lincoln.

33 34

MR. L. TRITT: Yeah, did you say this moose 35 sex thing was just in one area or something like that?

36 37

Unit 11 and 13. CHAIRMAN SAM:

38 39

MR. L. TRITT: We ought to just quarantine

40 it.

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42 CHAIRMAN SAM: Did you have anything else 43 Gilbert, I know you came up for this specific proposal?

44 45

MR. DEMENTI: Just my comment that I oppose 46 this proposal, that's it.

47

CHAIRMAN SAM: You....

48 49 50

MR. DEMENTI: I don't want any sex organs

attached to any -- that's my personal comment, it's not the Southcentral comment.

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CHAIRMAN SAM: Do we have any -- Sam Henry -- we're getting bogged down on this issue.

5 6 7

7 MR. HENRY: I think there should be some 8 other way out of finding out if -- find a way of identifying 9 a cow moose or a bull moose. If you count the vertebrae on 10 a cow moose and a bull moose, the bull moose has a little bit 11 less.

12 13

13 CHAIRMAN SAM: Calvin and then Knowland. 14 We'll eat the whole moose pretty soon.

15 16

MR. C. TRITT: We've been talking about 17 culture knowledge, and that's what the Native have. And 18 we're talking about the respect of this animal, the animal 19 that gave us life, that gave our people life since memorial. 20 And if I went back to my area, I'm sure they would totally be 21 disgusted with this proposal because you're talking about the 22 meat that you have to keep clean, that you watch out for, 23 that you take care of. And I totally am not with this. Is 24 there a motion on the table?

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26 CHAIRMAN SAM: Yes, and it was seconded. But 27 before we go on, Knowland.

28 29

MR. SILAS: What I see in this is the 30 enforcement division, they want to make their job easier at 31 the expenses of our customary and traditional use in the way 32 we butcher this moose. I learned how to butcher from my dad 33 who learned from his grandfather and so on, we do it a 34 certain way, and now they're about ready to change to leave 35 a moose head on the backbone. My traditional way is to cut 36 it off right at the head. And I don't think they have the 37 right to tell me how to cut up a moose when we've been doing 38 it in our culture for a certain way for thousands of years. 39 That's my stand on that.

40 41

CHAIRMAN SAM: Thank you. Briefly, Craig, 42 and then on to the Staff.

43

MR. FLEENER: I just wanted to basically 45 comment on what do we do when there are some people who do 46 decide to abuse the situation and it's an all bull season and 47 they go out and shoot a cow? I just want to look at this 48 thing from the officer's side for a minute because we're not 49 the only ones that are going to be hunting in 11 and 13. 50 There's a lot of other people that could care less about our

subsistence tradition and could care less about how we were 2 raised up doing things. And these laws not only address us, 3 it also addresses them. And there are a lot of people out 4 there who do try to get away with shooting the wrong animal. 5 And I just want to bring that out so people, when we do vote 6 on this, take into consideration that there are people out there that are going to try to break the law any way they can 8 and we need to consider that when we consider how we're going to vote on this.

10 11

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I don't like leaving evidence of sex on myself 12 either, but we need to think about those people that none of 13 us know that are going to be hunting in these areas that 14 don't care, they just want their moose.

15 16

Thanks.

17 18

CHAIRMAN SAM: Yes, irregardless of what we 19 do or how we vote, there will be people that break the law 20 throughout the state one way or the other and abuse it. But 21 we -- I'm sure that we'll all vote our conscious. I'll take 22 up Jack's comment and then I'll ask for clarification on 23 something from Staff. Jack.

24 25

MR. REAKOFF: Mr. Chairman, the way this --26 the Staff's amendment reads, I don't think actually covers 27 what would be necessary to enforce this regulation. The 28 addition of the head should have with flesh attached and/or 29 hoofs attached to the quarters. That would -- I understand 30 the enforcement's problem with, you know, the way they want 31 a nice clean fix, but it's culturally offensive to leave the 32 sex organ attached for certain individuals. So if there's a 33 question, a D&A test, you know, if the flesh is attached to 34 the head and they have the moose there, they can take a 35 sample from each, leave the scene, they're there five 36 minutes, if they got -- if they feel that there's a problem 37 they can send that sample in for a D&A for free and if it 38 comes out true that that was from two different animals, the 39 answer to your question, Craiq, is that person was in 40 violation and will go to court.

41 42

And I feel that it will address the concerns of the 43 Native culture and it will address the concerns of the 44 enforcement. That's with that amendment, the flesh has to be 45 on the head or the hoofs, you know, attached to the quarters.

46 47

MR. FLEENER: So do you propose that as an 48 amendment then?

49 50

MR. REAKOFF: That's what I would suggest as

00165 an amendment to the head -- or head. 3 CHAIRMAN SAM: Benedict first and then 4 Gilbert Dementi again. 5 MR. JONES: Yeah, there's another way to identify the difference between a cow and the bull is the 7 color of their skin. The cow is a light tan color and the 8 bull is kind of dark brown. That's the way to identify it. If I'm out hunting in the fall or the winter, I can identify 10 a cow and a bull a half mile away by the color of their skin. 11 12 Thank you, Benedict. CHAIRMAN SAM: 13 you had questions for Gilbert? 14 15 CHAIRMAN MILLER: Yes. Gilbert, since this 16 here, you know, deals mainly with your area, I was wondering 17 if you would entertain maybe adding, instead of, with the sex 18 organs, you know, either or hoofs; would something like that 19 work? That way, if you got people, you know, non-Natives or 20 what hunting, they can leave the sex organs attached and for 21 people who hunt culturally we can leave the hoofs on. That 22 there would kind of help, I think that the State would buy 23 off on something like that. 24 25 MR. GILBERT: That would be okay. 26 27 CHAIRMAN MILLER: Would that be okay? Well, 28 I'll just entertain a modification, how do you put that 29 Craiq? 30 31 MR. FLEENER: Amendment. 32 33 CHAIRMAN MILLER: Amendment to the proposal, 34 to add hoofs. 35 36 MR. REAKOFF: Mr. Chairman, I would like to 37 adopt this proposal as written with the following amendment, 38 that where a hunter may possess either sufficient portions of 39 the external sex organs still attached to a portion of the 40 carcass, or the head with flesh attached, or hoofs attached 41 to the quarters; that's the language that would be necessary 42 for enforcement. 43 44 CHAIRMAN MILLER: Okay, you'd entertain that? 45 46 MR. REAKOFF: That's a motion for..... 47 48 CHAIRMAN SAM: For amendment? 49 50 MR. REAKOFF:for amendment.

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I second. MR. STICKMAN: CHAIRMAN SAM: Staff.

CHAIRMAN SAM:

MR. DeMATTEO: Mr. Chair, just as a point of clarification, I just want to remind everybody that what 8 you're amending and what your motion will be on is the 9 original proposal. It only pertains to Units 11 and 13. 10 Even though we asked you for statewide input around all the 11 regions, when you get down to actually making a motion and 12 taking a vote on it, it still pertains to Unit 11 and 13.

CHAIRMAN MILLER: Well, that's why we.....

Is there a second.

MR. NICHOLIA: Mr. Chair. Mr. Chair, I was 17 the one that moved to first adopt this motion with our 18 Eastern Interior deal. I'm still going to stand with my move 19 that was seconded, with our stance that we still stick up for 20 our previous position. That motion is still on the floor.

CHAIRMAN SAM: What page are we on? Do you 23 know where we are?

The Proposal 20 analysis is in MR. DeMATTEO: 26 the -- you'll find the conclusion on Page 106 under Section 27 S as in Steven.

MR. NICHOLIA: Look in Tab Q on this third

CHAIRMAN SAM: Gerald, would this amendment 33 hurt your motion to adopt anyway?

MR. NICHOLIA: I'm still going to stand firm 36 on the motion I made because I don't want -- I do not want 37 this going any further than Unit 11 and 13. It should just 38 stay in that region and it should not have gone statewide.

CHAIRMAN SAM: Craig.

MR. FLEENER: Just for point of clarification 43 evidence of sex is required everywhere already and most of us 44 haven't been doing it but the fact is that evidence of sex is 45 already required and what they're trying to do in 11 and 1346 is to alter that evidence of sex or remove evidence of sex. 47 So we if we adopt the proposal it will only get rid of, not 48 including the amendment, but if we adopt just the proposal it 49 will only make it not required in Units 11 and 13. The rest 50 of the state will still be required to have evidence of sex

00167 attached. So it's not a regulation that's isolated to Unites 11 and 13, this proposal, however, is. 3 4 MR. GOOD: Mr. Chairman. 5 6 CHAIRMAN SAM: Yeah, we've spent about a good 7 part of an hour on this. Nat. MR. GOOD: Just one final comment and that's 10 my concern that if this is passed, can the people actually 11 utilize this in Units 11 and 13 or will they still be subject 12 to having tickets written to them by the State of Alaska? 13 14 CHAIRMAN SAM: Terry. 15 16 MR. HAYNES: Mr. Chairman, maybe you could 17 repeat that question. 18 19 MR. GOOD: My question was, if this were 20 passed, if Federal regulations were changed to allow a person 21 to hunt without the proof of sex as currently required, would 22 State enforcement officers still write tickets because the 23 State still requires the proof of sex in the current format? 24 25 MR. HAYNES: Mr. Chairman, I'm not going to 26 try to answer for Mr. Lorring but if this Federal regulation 27 -- proposal is adopted it would apply only to Federal public 28 lands in 11 and 13. The existing State regulation would be 29 different so the extent to which State enforcement officers 30 are going to enforce Federal regulations on Federal public 31 lands is a subject for discussion at another time. But the 32 fact is you would have different State and Federal 33 regulations. And so people would have to be very aware of 34 where they were hunting. And if you look at Unit 11, which 35 is predominately Federal public land, might not be a major 36 issue for Federally qualified subsistence users. Unit 13 is 37 predominately non-Federal land, only slivers of Federal land 38 in various places, that would make it much more challenging 39 for both State and Federal hunters to be sure they knew where 40 they were. 41 42 CHAIRMAN SAM: Yeah, Jack, your amendment was 43 to Gerald's motion to adopt? 44 45 MR. REAKOFF: Yeah. 46 47 CHAIRMAN SAM: Was there a second to Jack's 48 amendment? 49 50 MR. STICKMAN: I seconded it.

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00168
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                   CHAIRMAN SAM: Jack moved to amend it.
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                   MR. GOOD: You got to pass or defeat the
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   amendment first.
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                   CHAIRMAN SAM: Was there a second to Jack's
7
  amendment?
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           REPORTER: Yes.
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                   CHAIRMAN SAM: Yes.
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                   CHAIRMAN MILLER: Question.
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15
                   CHAIRMAN SAM: The question's been called,
16 all those in favor of Jack's amendment signify by saying aye.
17
18 signify by saying aye.
19
20
                   IN UNISON: Aye.
21
22
                   CHAIRMAN RON: Opposed same sign.
23
24
           (No opposing votes)
25
26
                   CHAIRMAN RON: The amendment passed. Let's
27 go back to the main motion. Gerald, would you briefly cover
28 what you stated.
29
30
                   MR. NICHOLIA: I move to adopt the motion
31 with our previous position on this proposal and that was the
32 Eastern Interior Council reinforced their previous position
33 that no proof of sex on moose be required. Justification
34 given, include respect for the animals and protect the meat
35 and eliminating our culture and intrusive regulation.
36
37
                   CHAIRMAN SAM:
                                  Staff, where does that leave
38 us now?
39
40
                   MR. DeMATTEO:
                                  Mr. Chair, last....
41
42
                                  With the amendment.
                   CHAIRMAN SAM:
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44
                   MR. DeMATTEO:
                                  I'll ask Gerald to repeat what
45 he said, please?
46
47
                   MR. NICHOLIA:
                                  It's under Tab Q, just our
48 previous position that the Eastern Interior took.
49
50
                   MR. DeMATTEO: Well, as I recall you chose
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basically to defer it, in other words, leave the regulation as it is for your area but also to -- you wanted to see the proof of sex requirement.....

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CHAIRMAN SAM: Deleted.

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MR. DeMATTEO:deleted. So where this leaves you is where do you want to go with this? Do you want to support the proposal as it is or do you want to support 10 the proposal with Jack's amendment for 11 and 13?

11 12

CHAIRMAN SAM: If I read what -- Nat -- use 13 the microphone.

14 15

MR. GOOD: We just passed the amendment so 16 what we're dealing with is the original plus the amendment.

17 18

CHAIRMAN SAM: Ida Hildebrand.

19 20

MS. HILDEBRAND: Hello, now, that we've 21 thoroughly all confused ourselves. I believe Gerald made a 22 motion on the proposal, the motion that was -- I mean the 23 same decision that's under Q, number 9, Eastern Interior, 24 that's addressing the proposal itself, it's in opposition to 25 the proposal in general. Jack's motion to modify was a 26 motion to modify the conclusion of the Staff analysis on Page 27 106. Let me see if I can find it here.

28 29

MR. NICHOLIA: Ida, I think my motion was to 30 support that proposal from the Copper River Native 31 Association to eliminate the sex requirement.

32 33

MS. HILDEBRAND: Right. That's what I'm 34 saying, you voted to oppose the proposal.

35 36

MR. FLEENER: Support it.

37 38

MS. HILDEBRAND: I mean, I'm sorry, to 39 support the proposal which was in opposition to the sex 40 organs. Jack's motion to amend was a motion to amend the 41 conclusion on Page 106, the Staff conclusion.

42 43

CHAIRMAN SAM: So they're not in.....

44

45 MS. HILDEBRAND: They are in opposition in a 46 sense but what Jack is saying is the Staff said to accept the 47 proposal with these modifications. Gerald's position was to 48 accept the proposal as it was originally proposed to reject 49 the sex organs.

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00170
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CHAIRMAN SAM: Jack.

MR. REAKOFF: The reason that there has to be some kind of language is the Federal Board is not -- I feel the Federal Board won't adopt this proposal and it will defeat everybody's purpose. Without some kind of enforcement back up they'll have to defeat the proposal, I'm looking to get the proposal to where it will pass the Board.

CHAIRMAN SAM: So if your amendment is in 11 opposition to -- or direct conflict with the original motion 12 we cannot recognize it at this time; is that true?

13 14

10

MS. HILDEBRAND: You passed it.

15 16

MR. FLEENER: Mr. Chair.

17 18

CHAIRMAN SAM: Go ahead.

19 20

MR. FLEENER: I think that his motion is 21 really in direct opposition. I think what they want is they 22 don't want the requirement to have sex organ attached, what 23 his amendment does is gives them two alternatives to having 24 the sex attached. So I don't think it's direct opposition. 25 I think it's a proper amendment. It allows those people who 26 have an issue with bringing the sex organ out, another way to 27 do it, and that is by using heads and hoofs. And so I think 28 the amendment is a correct amendment.

29 30

MR. COLLINS: Well, we would now be voting on 31 the motion as amended.

32 33

MR. FLEENER: As amended, that's correct.

34 35

MR. COLLINS: So it has that added language

36 attached.

37

MR. FLEENER: Exactly.

38 39

MR. COLLINS: Back to the main motion with 40 41 the amendment attached to it.

42 43

MR. FLEENER: As any motion would have done 44 if we've amended it. It no longer reads the same way once 45 you amend it.

46

47 CHAIRMAN SAM: Okay. Is that clear with 48 everyone now? Okay, did you have anything else to add, 49 Gilbert?

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00171
                   MR. DEMENTI: No.
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                   CHAIRMAN SAM: Okay, we're all clear again?
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5
                   CHAIRMAN MILLER: Okay, so for a
6
  clarification then, we just passed the amendment with the
7
   modification and it stands?
8
                   MR. FLEENER: That's for the amendment.
10 we need to....
11
12
                   CHAIRMAN SAM: Pass the main motion.
13
14
                   MR. FLEENER: .....pass the main motion.
15
16
                   MR. GOOD: The motion as amended.
17
18
                   MR. FLEENER: Correct.
19
20
                   CHAIRMAN SAM: As amended, yes.
21
22
                   CHAIRMAN MILLER: Okay.
23
24
                   CHAIRMAN SAM: Is that satisfactory, Gerald?
25
26
                   MR. NICHOLIA: Yeah.
27
28
                   CHAIRMAN SAM:
                                  Okay.
29
30
                   MR. NICK: Mr. Chairman.
31
32
                   CHAIRMAN SAM:
                                  Shortly.
33
34
                   MR. NICK: As I listened, the amendment is to
35 the main motion and then the main motion is the proposal, so
36 it is a proper motion -- so a proper amendment.
37
38
                   CHAIRMAN SAM: Okay, thank you.
39
40
                   MR. NICK: So the vote.....
41
42
                   CHAIRMAN SAM: Hurry up, somebody call the
43 question again.
44
45
                   MR. FLEENER: Ouestion.
46
47
                   CHAIRMAN MILLER: The question's been called.
48
49
                   CHAIRMAN SAM: The question's been called on
50 adopting Proposal 20, as amended, all those in favor of the
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00172 motion signify by saying aye. 3 IN UNISON: Aye. 4 5 CHAIRMAN SAM: Opposed same sign. 7 (No opposing votes) 8 CHAIRMAN SAM: Motion carried. We'll take a 10 10 minute break. 11 12 (Off record) 13 (On record) 14 15 CHAIRMAN SAM: I'd like to reconvene the 16 Western Interior Joint Meeting. If I'm current on our agenda 17 the next bunch of proposals will be coming from the Western 18 Interior; is that correct? 19 20 MR. DeMATTEO: Yes, Mr. Chair. 21 22 CHAIRMAN SAM: Yes. At this time I would 23 like to entertain a motion to adopt Proposal 42 to get it on 24 the floor. 25 26 MR. COLLINS: So moved. 27 28 MS. DEMIENTIEFF: Second. 29 30 CHAIRMAN SAM: It's been moved by Ray Collins 31 and seconded by Angela Demientieff to adopt Proposal 42. 32 Staff analysis. Tab R. 33 34 MR. BERG: Yes, Mr. Chair, under Tab R we'll 35 address the Western Interior proposals as you indicated. On 36 Page 3 you'll see the executive summary for Proposal 42 and 37 this proposal is for Unit 21(D) brown bear and it's basically 38 to align the harvest limits with the State harvest limits. 39 It was proposed by the Western Council as you know, and 40 basically it would read for Unit 21(D) brown bear, one bear 41 every regulatory year by permit and I believe Pete is going 42 to work through this one. 43 44 MR. DeMATTEO: Mr. Chair, this proposal, as 45 Jerry said was submitted by your Council and it would align 46 the Federal and State harvest limits for brown bear in Unit 47 21(D). It would also amend the Federal regulations to 48 include the subunit and the Northwest Alaska Brown Bear 49 Management Area. 50

The existing Federal regulations for brown bear in 2 that subunit are more restricted in the State because Federal 3 regulations allow the take of one brown bear every four 4 regulatory years where the State has a provision where one 5 bear can be taken every year. But the seasons for both 6 Federal and State are in alignment, they're September 1st through May 31st.

7 8

Rural residents already have opportunity to harvest 10 the more liberal take of one brown bear every year under 11 State regulations so if this proposal was adopted no 12 additional harvest is anticipated. Under the current State 13 regulation for 21(D) for brown bear, in lieu of purchasing a 14 State resident brown bear tag, the subsistence hunter must 15 obtain a State registration permit prior to hunting from the 16 Alaska Department of Fish and Game and the hunters must 17 retrieve all the edible meat from the brown bear for human 18 consumption.

19

The current population for brown bear for just Unit 20 21 21(D), I don't have that information. The Department of Fish 22 and Game estimates there's 350 to 400 brown bears in subunits 23 21(B), (C) and (D) combined. So the population is regarded 24 as healthy. The additional harvest for brown bears in Unit 25 21(D), currently is approximately 17 brown bears harvested 26 annually between the three subunits, and that's approximately 27 75 percent of the sustainable harvest limit.

28 29

The conclusion for this proposal is to support it.

30 31

CHAIRMAN SAM: Agency.

32 33

MR. HAYNES: Mr. Chairman, the Department of 34 Fish and Game supports this proposal.

35

CHAIRMAN SAM: Any public comments -- did you 37 have any written ones, Jerry?

38

39 MR. BERG: No, Mr. Chair, we have no written 40 comments for this proposal.

41

42 CHAIRMAN SAM: There is a motion to adopt 43 Proposal 42,m any further comments by the Council? The one 44 comment I had is that we discussed this issue to some extent 45 in most of our meetings and one of the reasons for this 46 proposal is to establish some sort of predator control to 47 protect or moose and that's one of the main reasons for this 48 proposal and it would also align us up with the Eastern 49 proposal that passed last year by the Federal Subsistence 50 Board. Any further comments?

00174 All those in favor of Proposal 42 signify by saying aye. 3 4 IN UNISON: Aye. 5 6 MR. HAYNES: Mr. Chairman, I apologize but 7 maybe we ought to get a procedure cleared up here. There are 8 a number of Board of Game proposals that will be taken up 9 next month that deal with some of the same areas that you're 10 dealing with in Federal proposals, would you like us to bring 11 those to your attention while you're discussing these 12 proposals or later in your meeting when you're going to talk 13 about Board of Game proposals? 14 15 CHAIRMAN SAM: What's your suggestion right 16 now? 17 18 MR. DeMATTEO: Mr. Chair, I think it would --19 to clarify, the decisions you'll have to make as far as 20 giving your recommendations for Federal proposals or State 21 proposals, it'd probably behoove you to do it at the same 22 time because a lot of these proposals do overlap as far as 23 issues, the species and the areas. 24 25 CHAIRMAN SAM: Any questions from the 26 Council. Any feelings from the Council. 27 28 MR. REAKOFF: I think it'd probably be 29 expeditious to do them all at the same time and finish that. 30 31 CHAIRMAN SAM: Is that satisfactory Terry? 32 33 MR. HAYNES: That's fine, Mr. Chairman, 34 whatever you prefer. In this case, David James should tell 35 you about a Board of Game proposal that will be discussing 36 Unit 21(D) brown bear and that may cause you to possibly 37 revisit your action here. 38 39 CHAIRMAN SAM: Okay. How would we handle 40 this now? 41 42 MR. COLLINS: Well, we've already voted but 43 I guess we could still take the information. 44 45 CHAIRMAN SAM: Is that satisfactory, David? 46 MR. D. JAMES: Mr. Chair, just to clarify, in 47

48 this particular situation there is a proposal in front of the 49 Board to extend the brown bear to June 15th, add a couple of 50 weeks. If that takes place then, you know, the Federal Board

1 -- that will be noticed at the Federal Board meeting and I 2 suppose that if the desire is to keep them consistent, the 3 Federal Board has the prerogative, I assume, of simply 4 amending that proposal that you have just passed at that 5 time.

5 6 7

But just to call it to your attention, this come from the Koyukuk Moose Hunters Working Group. There is that proposal. The Board will be considering it and, of course, we can't say that they will pass it but the Department is supporting it at this time. So I don't see there's really any inherent conflict here. If the State Board passes the proposal then there'll be a brief, you know, time when they're out of compliance again, they're not the same but then I'm sure that can be corrected at the Federal Board meeting. That is how, I assume, it could be handled.

17 18

MR. SHERROD: What number is it?

19 20

MR. D. JAMES: Five.

21 22

CHAIRMAN SAM: Is this all the comments?

23 Ida.

2425

MS. HILDEBRAND: Ida Hildebrand, BIA Staff
Committee member. Just for the sake of clarity you have no
idea how the Board of Game is going to vote on any of these
proposals and as stated by Mr. James, the Federal Subsistence
Board will take that into consideration in May and the Chairs
of the Councils will be present to comment for or against
those decisions. But this Council is seated to make
decisions on subsistence proposals relevant to your
sepective areas.

34 35

35 CHAIRMAN SAM: Thank you. To revisit -- I 36 mean go back a little bit. I know I called for a vote on it, 37 I didn't call for votes against it. Is there any votes 38 against it to clarify, for the record.

39 40

(No opposing votes)

41

42 CHAIRMAN SAM: If not, Proposal 42 is 43 considered passed. Proposal 43. Is there a motion to adopt 44 Proposal 43.

45 46

MR. STICKMAN: So moved.

47

CHAIRMAN SAM: Is there a second?

48 49

MR. REAKOFF: Second.

CHAIRMAN SAM: Moved by Micky Stickman, seconded by Jack Reakoff.

MR. BERG: Mr. Chair, you'll find Proposal 43 5 on Page 12 under Tab R and it's a proposal for Unit 24 caribou to revise the C&T use determination. The proposal was submitted by Jack Reakoff. The proposed change would 8 read Unit 24 caribou, residents of Unit 24 including Wiseman 9 but not including any other residents of the Dalton Highway 10 Corridor Management area who have resided in the area less 11 than one year, residents of Galena, Kobuk, Koyukuk, Stevens 12 Village and Tanana. And I believe George will lead us 13 through this proposal.

14 15

MR. SHERROD: Thank you. Mr. Chair, Proposal 16 43 is basically an issue that's come before this body before. 17 There's been minimally 10 proposals that have been reviewed 18 considering V&T determinations and access and use of the 19 Dalton Highway Corridor. This analysis is basically a 20 rewrite -- an update of an analysis that came before you last 21 year with some additional information. The intent of the 22 proposal and I'll let Jack correct me if I'm wrong is to try 23 to accommodate some long-term residents that live out of 24 Wiseman but within the Corridor. Currently these people do 25 have C&T for other resources and are allowed to use firearms 26 and snowmachines within the Corridor. If you turn to Page 27 23, I'll go through the -- basically the conclusion and then 28 the justification assuming that the other material in front 29 of you has been in front of you in the past.

30 31

The conclusion is to support that portion of Proposal 32 43 that would extend the existing customary and traditional 33 use determination for caribou to include all permanent 34 residents of the Dalton Highway Corridor Management area. 35 The conclusion rejects the portion of Proposal 43 requiring 36 a one year Corridor residency. And I'll explain this in 37 detail. In support of the proposal, while there's limited 38 information available regarding the hunting and fishing 39 practices of residents along the Dalton Highway Corridor and 40 camps, the community of Coldfoot and isolated houses, it is 41 known that some long-term -- that some of these residents are 42 long-term and they have ties to the area and its natural 43 resources. Until 1997, these individuals could hunt caribou 44 in Unit 24, that's when the last C&T determination was made 45 and this body supported that analysis at that time. 46 Additionally, these individuals still are qualified to take 47 moose in the unit and can do so with the aid of snowmachines 48 and firearms. Language in the existing determination was not 49 intended to eliminate long-term permanent Corridor residents 50 not living in Wiseman from qualifying to hunt caribou.

intent was to ensure that transient individuals working in pump stations, road maintenance facilities and construction camps would be excluded.

4 5

So basically this is in support of the idea that these individuals should be included in the C&T.

7

In rejection of the residency requirement, most 9 transient or seasonal workers or visitors to the Corridor 10 have been precluded from hunting caribou under the rural 11 residency requirement including customary and traditional use 12 determinations. In other words, their primary residence has 13 to be in the Corridor and they have to have met that 14 customary and use determination which basically is people in 15 the Corridor. So someone from Anchorage working in a camp 16 would not qualify even if that was his permanent work place, 17 his permanent residence would not be the Corridor. 18 the Federal regulations were changed to require that 19 individuals obtain a resident Alaska hunting license to 20 qualify to hunt in rural areas. Previous to this, an 21 individual could move into a rural area from any place in the 22 Lower 48 or the world, for that matter, as long as they 23 purchased a non-resident hunting license they qualified to 24 take resources as a rural Alaskan subsistence user. 25 change in the 1999 regulations associated with some of the 26 changes preparing for fish, changed that requirement now to 27 say that you have to be -- you have to qualify as a resident 28 of the state of Alaska, therefore, getting a state of Alaska 29 hunting license before you can qualify to hunt. It's 30 believed that this requirement would basically preclude a lot 31 of the individuals that were of concern when the past 32 determination was made.

33 34

It is also the opinion that the board, under Subpart 35 C and D cannot impose residence requirements for units. That 36 that is accommodated in other portions of our regulations.

37 38

So that's the justification behind it.

39 40

So as we stand, the conclusion is to grant C&T to 41 these individuals based in large part on the belief that the 42 concerns have been accommodated by the new residence 43 requirements. I will add, because I don't think Jerry's got 44 this yet, the North Slope took this proposal up because it 45 does affect their area, and they support it, the conclusions 46 and justifications that are in the analysis.

47 48

MR. REAKOFF: Mr. Chairman.

49 50

CHAIRMAN SAM: Jack.

14

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MR. REAKOFF: There is just a few people who kind of fell through the cracks on that caribou C&T and that's who I was trying to address. The one year residency, I wanted to try it but I didn't really think about other rural residents that may move to that area, that they'd be excluded. So I would like to adopt the proposal without the one year residency. I would like to amend it to read — but I would also like to admonish the enforcement, you know, what my main fears are is that people come to Coldfoot and work for the summer and then be eligible to — you know, they're basically just transient type people. And they come in as truckers, they have post office boxes and hunting licenses that say Coldfoot or Wiseman on it.

15 I would like to see, you know, because there isn't a 16 Federal permit to hunt caribou in the Corridor, I would like 17 to see the BLM compile a list of those people who meet the 18 qualification for permanent residence. Because I've talked 19 to a lot of BLM rangers, they rotate through on a one month 20 interval, they have no way of knowing who lives there. They 21 have no way of checking on these people and they don't intend 22 to. They just look at their hunting license and if it says 23 Wiseman or Coldfoot they just consider them as a resident. 24 Anybody can do that, I can file a duplicate license for 25 anyplace I want to and put down any address I want to. 26 feel that, you know, the enforcement should have some other 27 back up things that we don't really have to address but I do 28 feel that the BLM enforcement people and U.S. Fish and 29 Wildlife enforcement should have a list, preliminary list of 30 who are the permanent residents, and possibly George could

But I would like to amend this Proposal 43 to allow 34 residents of the Corridor to be eligible to hunt -- have C&T 35 for caribou and delete the one year residency.

37 CHAIRMAN SAM: Is this appropriate at this 38 time or can we do this later?

MR. COLLINS: The amendment, you mean?

CHAIRMAN SAM: Yeah.

43
44 MR. COLLINS: Well, if the second agreed then

45 you would just change your initial motion, you see. 46

MR. REAKOFF: Uh-huh.

MR. STICKMAN: I agree.

31 supply that list, I'm not sure.

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00179
                   MR. COLLINS: So then we could just vote on
  it and be done with it.
3
4
                   CHAIRMAN SAM: On the amendment?
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                   MR. COLLINS: No on the main motion.
7
8
                   CHAIRMAN SAM: Okay. Let's go back to agency
9
  comments.
10
11
                   MR. HAYNES: Mr. Chairman, I'm not sure what
12 to speak to now, would you like us to speak to what Jack is
13 proposing?
14
15
                   MR. REAKOFF: Mr. Chairman, I think that I
16 would like to amend that motion now so that the agencies
17 could comment on what I have on the table right now.
18
19
                                         The second consents.
                   CHAIRMAN SAM:
                                  Okay.
20 Could you restate it again?
21
22
                   MR. REAKOFF: I would like to support
23 Proposal 43 and delete the -- reject the one year residency
24 for the Corridor for C&T for caribou for Unit 24.
25
26
                   CHAIRMAN SAM: Okay. George.
27
28
                   MR. SHERROD: I think maybe if we could turn
29 to Page 14 real quick. In the analysis there, there's -- the
30 existing customary and traditional use determination is
31 there. My understanding is it would read, the new one,
32 residents of Unit 24 including residents of the Dalton
33 Highway Corridor Management area, striking just the residents
34 of Wiseman but not others, striking those one, two, three,
35 four, five, six words and that would provide the new
36 determination; is that correct, Jack?
37
38
                   MR. REAKOFF:
                               Yes.
39
40
                   CHAIRMAN SAM: Jack.
41
42
                   MR. REAKOFF: You may actually just delete
43 the whole Corridor language, just go.....
44
45
                   MR. SHERROD: Residents of Unit 24.
46
47
                   MR. REAKOFF: .....Unit 24.
48
49
                   MR. SHERROD: We could do that, too.
50
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00180
                   CHAIRMAN SAM: And residents of Galena
  and....
3
4
                   MR. SHERROD: Correct.
5
                   MR. REAKOFF: Yeah.
7
8
                   CHAIRMAN SAM: Do you think this will take
9
  care of your problem?
10
11
                   MR. REAKOFF: Yeah, I think this will address
12 the problem.
13
14
                   CHAIRMAN SAM: Okay, go back to Staff
15 analysis, how does that sound to you?
16
17
                   MR. SHERROD: Yes.
18
19
                   CHAIRMAN SAM: Agency.
20
21
                   MR. HAYNES: Mr. Chairman, we would support
22 that position. The Staff analysis and the Staff conclusion
23 has addressed concerns that the Department had. We believe
24 the eight factor analysis demonstrates that use, customary
25 and traditional use, and we appreciate the fact that the
26 attempt to have the Federal Board address residency issues
27 has been dropped.
28
29
                                  Thank you. Public comments.
                   CHAIRMAN SAM:
30 Written.
31
32
                  MR. BERG: Yes, Mr. Chair, we had one written
33 public comment submitted by Peter Johnson of Bureau of Land
34 Management and he supported the proposal as written.
35 year-round residents of the Dalton Highway Corridor should be
36 eligible to hunt caribou in this area. A resident of
37 Coldfoot lives in a far more rural area than anyone living in
38 the GMU No. 13.
39
40
                   CHAIRMAN SAM: Does that in any way change
41 this?
42
43
                   MR. COLLINS:
44
45
                   MR. REAKOFF: No.
46
47
                   CHAIRMAN SAM: Okay. Any further comments.
48 Further discussion.
49
50
                  MR. STICKMAN: Question.
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00181 CHAIRMAN SAM: Ouestion's been called for. All those in favor of Proposal 43 signify by saying aye. 3 4 IN UNISON: Aye. 5 CHAIRMAN SAM: Opposed same sign. 7 8 (No opposing votes) 9 10 CHAIRMAN SAM: Proposal 43 is passed. 11 12 MR. COLLINS: Didn't we just do the 13 amendment, didn't we? 14 15 CHAIRMAN SAM: I thought that was totally 16 cleared after we changed the whole friendly change. 17 18 MR. COLLINS: All right. I didn't 19 understand. 20 21 MR. REAKOFF: The second agreed to that 22 amendment. 23 CHAIRMAN SAM: Yes. 24 25 26 MS. HILDEBRAND: Ida Hildebrand, Staff 27 Committee member. When the amendment was considered a 28 friendly amendment and both the proponent of the motion and 29 the second agreed to it, that becomes the main motion. 30 31 CHAIRMAN SAM: Thank you for that 32 clarification. That was my understanding. Thank you. 33 Proposal 44. The Chair will entertain a motion to adopt 34 Proposal 44. 35 36 MR. STICKMAN: So moved. 37 38 MR. REAKOFF: Second. 39 40 CHAIRMAN SAM: It's been moved by Micky 41 Stickman, seconded by Jack Reakoff to adopt Proposal 44. 42 Jerry. 43 44 MR. BERG: Yes, Mr. Chair, you'll find this 45 proposal starting on Page 29 of your book. Proposal 44 46 addresses Unit 24 caribou, it would redescribe the areas and 47 increase the harvest limits. The proposal is submitted by 48 the Kanuti National Wildlife Refuge. And basically you can 49 see the changes of the strike outs and the proposal would now 50 read: Unit 24, the Kanuti River drainage south of the Kanuti

River and upstream of the Kanuti River-Kilolitna confluence, including the Kanuti-Kilolitna River drainage downstream from the Ishtalitna Creed drainage, one caribou; however cow caribou may not be taken August 10 to September 30. And then the season dates, December 1 to December 10, March 1 to March 15. I believe Pete will take us through this one.

MR. DeMATTEO: Thank you, Jerry. Actually what Jerry read is the original proposal, since then it's 10 been amended. And the amended proposal language is at the 11 top of Page 33 under amended proposal language on Page 33 at 12 the top.

13 14

7

The amended language is Unit 24, that portion south 15 of the south bank of the Kanuti River, upstream from and 16 including that portion of the Kanuti-Kilolitna River 17 drainage, bounded by the southeast bank of the Kodosin-18 Nolitna Creek, then downstream along the east bank of the 19 Kanuti-Kilolitna River to its confluence with the Kanuti 20 River, and the harvest limit is one caribou.

21 22

22 The amended -- or the proposal as it's been amended 23 for the season is August 10th straight through to March 31st.

2425

This would strike out the language for the remainder of the Kanuti-Kilolitna drainage as you see immediately underneath there.

28 29

I need to shoot a laser beam and I don't want to hit 30 the Court Reporter so if she could duck, I'm used to iron 31 sites so you'll have to stick with me here.

32 33

33 This map that you have is on Page 34. The next map 34 that Jerry's going to put up is roughly this section of this 35 part of the map that I'm indicating here. So it won't be the 36 whole map it's just this area right here. Okay, Jerry.

37 38

This whole map is that square that I was indicating on the previous map. And essentially the existing regulation to the north of the Kanuti River, when the existing regulation regulations were first carved out, the Western Arctic herd weren't frequenting this area as they do now in the winter range. But being's they're there now there's opportunity for residents to harvest Western Arctic herd animals. So the proposal would allow residents to take five caribou per day north of the Kanuti River. South of this area is the winter range down in here for a much smaller herd which is the Ray Mountain herd, that's approximately 2,000 animals. So it's important that we have somewhat of a buffer in between this more liberal harvest of the north and the smaller herd to the

south. So what the Refuge proposes that in this area it be one caribou per season and that'd be the same season August 10th through March 31st. That's about as simplistic that I can make it or it can get pretty complicated; I can go either way here.

The Western Arctic herd is considered to be healthy, 8 it's about 460,000 animals. And like I said when they're 9 present on the Kanuti Flats they can come down this far south 10 and the current regulations don't account for this liberal of 11 a harvest.

13 And of course, the conclusion is to support the 14 proposal.

16 CHAIRMAN SAM: Who made this motion to adopt 17 now -- Micky, okay. So just to clarify everything, we're 18 trying to adopt amended proposed language not the one that we 19 see on Page 29; is that correct?

MR. DeMATTEO: That is correct.

23 CHAIRMAN SAM: We've got to get this stuff 24 taken out. The agency comments.

MR. HAYNES: Mr. Chairman, you'll notice the 27 Department of Fish and Game comments on Page 37 did not 28 support the proposal, that was the original proposal. We had 29 not seen the modified proposal when we submitted these 30 written comments. The modified proposal we support, it's 31 consistent with a proposal that the Board of Game will take 32 up next month.

CHAIRMAN SAM: So you are in support of it?

MR. HAYNES: Yes, of the modified proposal.

CHAIRMAN SAM: Okay, thank you. Pete.

MR. DeMATTEO: Mr. Chair, just let me add 41 that the amended proposed language that you see at the top of 42 Page 33 was done in cooperation with the Division of Wildlife 43 Conservation, that's why the proposals jive and Fish and Game 44 is in support of the Federal proposal as it is amended.

MR. REAKOFF: Mr. Chair.

CHAIRMAN SAM: Jack.

MR. REAKOFF: At the Koyukuk River Advisory

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00184
   Committee meeting last week we adopted the State's version of
  the same proposal.
3
                   CHAIRMAN SAM:
                                  Does that clarify everything?
5
  Any further comments.
6
7
                   MR. STICKMAN:
                                  Ouestion.
8
9
                   CHAIRMAN SAM: Yeah, just for your
10 information we haven't seen hide nor hair of the Western
11 Arctic herd this year and the Kanuti herd is -- will be
12 unreached so we'll adopt this proposal, I hope, anyway.
13
14
           Question's been called for. All in favor of Proposal
15 44 signify by saying aye.
16
17
                   IN UNISON: Aye.
18
19
                   CHAIRMAN SAM: Opposed same sign.
20
21
           (No opposing votes)
22
23
                   CHAIRMAN SAM: Motion carries. What's our
24 next proposal? The next proposal before us is Proposal 45.
25 The Chair will entertain a motion to adopt Proposal 45.
26
27
                   MR. COLLINS: So moved.
28
29
                   CHAIRMAN SAM: Is there a second?
30
31
                   MR. DEACON: (Nods)
32
33
                   CHAIRMAN SAM: Seconded by Henry Deacon.
34 Jerry.
35
36
                   MR. BERG: Yes, Mr. Chair, on Page 38 you'll
37 see the executive summary for Proposal 45. Proposal 45 is
38 for Unit 19(D) moose and it would align the winter season
39 with the State season. The proposal was submitted by the
40 Western Regional Council, and I believe Pete will also
41 address this proposal.
42
43
                   MR. DeMATTEO: Mr. Chair, this proposal would
44 align the Federal winter season which is December 1st through
45 the 15th winter season December 1st through the 31st in the
46 remainder of Unit 19(D). I need to clarify -- Jerry, if we
47 could have the map, please, for Unit 19. Thank you, Salena.
48
49
           The remainder is -- essentially we're talking about
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50 the Federal lands down in here which are the dark shaded

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areas. I believe this squiggly line here is the Kuskokwim 2 River and we have the Federal lands down here. Now, the 3 Federal lands do not, I believe, they do not straddle the 4 main stem of the river, they straddle more of the tributaries. And the BLM estimates that probably about 15 moose are taken on Federal lands down in this area here.

At the time that you submitted this proposal back at 9 your previous meeting in Aniak there was one thing we did not 10 cover and that was the status of the moose population and 11 since then Fish and Game has submitted a proposal which goes 12 in the opposite direction, that would eliminate the entire 13 December season and would knock 10 days off the September 14 season. I understand that the area biologist from McGrath is 15 going to do population surveys, I think, at the end of this 16 month or possibly next month and we'll have more information 17 on the population. At this time we don't have -- at least, 18 I don't have very good population information. I was in 19 touch with Toby Budreau, who's the area biologist and his 20 recommendation that we hang tight until we have more 21 definitive population information. But understand that we're 22 talking about harvest of Federal lands -- or the season on 23 Federal lands, and that's away from the main stem of the 24 river. The harvest for moose during that time in the winter 25 season is probably very low.

So based on the lack of good biological information, 28 the Staff conclusion is to reject the proposal at this time.

> CHAIRMAN SAM: Agency.

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26 27

MR. HAYNES: Mr. Chairman, I'll let David 33 James speak to this proposal since there is a Board of Game 34 proposal similar to this.

35 36

MR. D. JAMES: Mr. Chair, the situation as we 37 see it right now is that we have a severe conservation 38 problem in 19(D). And thus, the severe restrictions that are 39 being proposed to the Board and they will be addressing them 40 next month.

41 42

It's very possible that the restrictions will be 43 sufficient to force the Board into a Tier II hunt situation 44 for moose in that area. It's not certain that that's what 45 will happen at this point but there is at least a strong 46 likelihood so that's the reason right now the Department, you 47 know, can't support any -- much less liberalization but 48 certainly we want to cut back on the existing State season.

49 50

In a nutshell that's what we're faced with.

CHAIRMAN SAM: Ray.

MR. COLLINS: Yeah, it's true there is a
4 moose problem there and the State's recommending going the
5 other way. I think in light of that I would probably urge
6 defeat of this and leave the Federal seasons the way they are
7 now which would still be more liberal than the State. And
8 the local Fish and Game advisory met on this and we're
9 opposed to the State's restriction. The reason being that
10 nothing has been done to implement the predator reduction
11 program that was approved by the Board. In other words, they
12 haven't taken any action there and now they want to cut back
13 local hunters even further.

But leaving the Federal seasons in place is only going to affect those local residents who qualify for hunting 17 on those Federal lands so it shouldn't cause a biological problem, in other words, even if the Federal one stays except 19 for there's a problem for hunters determining where those 20 Federal lands are sometimes. But it wouldn't be a large 21 take, that winter hunt, there aren't very many. It's people 22 that don't get moose in the fall. The fall season, though, 23 would still remain longer, again, for local hunters but they 24 would have to determine where the Federal lands are.

So I guess I would concur with defeating that but I would support leaving the seasons the way they are now and not reducing them.

30 CHAIRMAN SAM: Is this clear to both Staff 31 and agency?

MR. DeMATTEO: Yes, Mr. Chair. If I 34 understand Mr. Collins correctly, what he's basically saying 35 is reject the proposal and leave the existing seasons as they 36 are.

MR. COLLINS: Yes.

40 CHAIRMAN SAM: Yes. Is this understood by 41 the Council? Okay. Public comments. Written.

MR. BERG: Yes, Mr. Chairman.

CHAIRMAN SAM: Go ahead.

MR. BERG: Mr. Chair, we received comments on 48 behalf of the Denali Subsistence Resource Commission. Their 49 recommendation was to oppose this proposal. The Denali 50 Commission voted to leave the Federal season for moose as it

00187 is now. 3 CHAIRMAN SAM: Jeff. 4 5 MR. DENTON: Jeff Denton with the Anchorage Field Office, BLM. And we concur with Ray. The harvest in 7 that particular area on Federal lands is extremely low. 8 Federal lands there are basically uplands that are very 9 inaccessible, even in winter seasons they're inaccessible. 10 And in terms of moose distribution, most of the moose 11 distribution are available for harvest are on State regulated 12 lands not on Federal lands. 13 14 CHAIRMAN SAM: Thank you. Any further 15 comments Staff? 16 17 MR. DeMATTEO: No, Mr. Chair, we have nothing 18 further to add. 19 20 CHAIRMAN SAM: So if we defeat this proposal, 21 our Federal regulations will still be in effect plus our 22 Federal season? 23 24 MR. DeMATTEO: That is correct. The Federal 25 season for Unit -- the remainder of Unit 19(D) would be 26 September 1st through September 30th and then December 1st 27 through December 15th. 28 29 CHAIRMAN SAM: Would still be in effect then? 30 31 MR. DeMATTEO: Yes, sir. 32 33 CHAIRMAN SAM: Thank you. Further discussion 34 from the Council. 35 36 MR. REAKOFF: Question. 37 38 CHAIRMAN SAM: Question's been called for. 39 It's clear to everyone that which way this proposal will 40 stand if we vote yes and vote no. So at this time all those 41 in favor of adopting Proposal 45 signify by saying aye. 42 43 (No aye votes) 44 45 CHAIRMAN SAM: Those opposed, same sign. 46 47 IN UNISON: Aye. 48 49 CHAIRMAN SAM: Proposal 45 defeated. 50 Proposal 46. The Chair will entertain a motion to adopt

00188 Proposal 46. 3 4 5

MR. REAKOFF: I make a motion to adopt

Proposal 46.

CHAIRMAN SAM: Is there a second.

MR. STICKMAN: I second.

10 CHAIRMAN SAM: Moved by Jack Reakoff, 11 seconded by Micky Stickman to adopt Proposal 46.

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MR. BERG: Yes, Mr. Chair, you'll find this 14 proposal on Page 44. Proposal 46 would address Unit 21(D) 15 moose. It would shift the winter season. The proposal was 16 submitted by the Western Interior Council. And, again, Pete 17 will lead us through this proposal.

18 19

MR. DeMATTEO: Proposal 46 would change the 20 Federal moose season in Unit 21(D) from February 1st through 21 the 10th through February 5 through the 14th. The proposal 22 requests a four day delay to avoid extreme cold temperatures 23 that often occur during the late January through early 24 February season.

25 26

The extreme cold temperatures that often plague the 27 Western Interior during that time tend to limit access to 28 winter moose hunting in Unit 21(D). And it seems to have a 29 limiting factor on both hunter and machine. Your proposal 30 requests that the season be delayed by four days because 31 evidently warmer temperatures are less harsh daily conditions 32 come right after that. So your proposal of February 5 33 through the 14th would get you over the hump of that cold 34 snap and hopefully provide easier access.

35 36

If this proposal was adopted, no additional harvest 37 is anticipated because the season would be of the same 38 length. Staff concludes that you should support the 39 proposal.

40 41

Thank you. Agency. CHAIRMAN SAM:

42 43

MR. D. JAMES: Mr. Chair, there have been 44 some further developments on this particular proposal and 45 I'll do my best to try to straighten it out here.

46

47 The Board of Game will be addressing an amended 48 proposal and it's different than the one you are looking at 49 right now. The State proposal will be to recommend that 50 there be a 10 day winter season by announcement in this area.

And the feeling was that that would allow the most 2 flexibility to accommodate inclimate weather, cold weather 3 problems. So that means the season would open up -- it would 4 start any time between February 1st to, I think, it would be like February 19th that would still allow a full 10 day 6 season. I think that this modified proposal has come before 7 the local advisory committees out there, too, although I 8 could be wrong on that. I see Jack shaking his head no. 10 MR. REAKOFF: Not at the Koyukuk meeting. 11 12 MR. D. JAMES: Okay, I stand corrected there 13 then. Glenn Stout will be here tomorrow if that's any 14 consolation and he could fill in more details on that. But 15 right now, we -- the Department is supporting that modified 16 season, that is, 10 days -would be opened by emergency order. 17 18 CHAIRMAN SAM: Do we have any other public 19 comments? Written. No, because the way I look at this 20 proposal and further proposals as we're in a win/win 21 situation, but to how fast we can get the word out to the 22 local residents or people that do harvest this needed moose, 23 I wouldn't have any problem with that it's just how fast we 24 can get the word out. I would like to ask Benedict to 25 comment on this. 26 27 MR. JONES: This is my proposal but Glenn 28 Stout brought up another proposal similar to this that it's 29 up to the Fish and Game in the Galena area to make the 30 decision if they want this to be in effect from the February 31 1st to the 20th, that they can move the -- extend the hunting 32 season if there's a cold weather snap. 33 34 CHAIRMAN SAM: If I understand this 35 correctly, you'll still have 10 days, it's just a matter of 36 when? 37 38 MR. JONES: Yeah. 39 40 CHAIRMAN SAM: Can you live with that? 41 42 MR. JONES: Yes. 43 44 CHAIRMAN SAM: Micky, do you have any 45 comments? 46 47 MR. STICKMAN: No comments. 48 49 CHAIRMAN SAM: Okay. So if we go ahead and 50 adopt this proposal as written, it can be superseded but then

00190 it wouldn't take anything away from our residents, right? may be superseded by the State Board of Game. 3 4 MR. REAKOFF: Mr. Chairman. 5 CHAIRMAN SAM: Jack. 7 8 MR. REAKOFF: I think we can amend this proposal to align with the State language, from February 1st 10 to February 20th there should be 10 days of season to be 11 announced by Alaska Department of Fish and Game. 12

12

MR. COLLINS: But they haven't acted yet.

14

CHAIRMAN SAM: They haven't acted yet.

15 16 17

MR. COLLINS: It would be at the Board

18 meeting.

19 20

MR. REAKOFF: Well, if they don't enact it, 21 that would still be -- could the Refuge make an announcement 22 for Federal and.....

23 24

CHAIRMAN SAM: Staff.

25 26

MR. DeMATTEO: Mr. Chair, that — one thing at a time here. Basically what Jack is saying is if the Board of Game does not adopt what the State is proposing then we'd be left with this 10 day proposed season and that would be only on Federal lands. And Jack's question is, could the Refuge get the word out in time? For that particular area, for 21(D), the radio station has an excellent PSA program that gets the message out, that's generally how the word is out for season opening and closings. I know, also, they send out announcements to the post offices and the tribal councils and that seems to work quite nicely. That is, at least, the current way they get the word out in that part of the Western Interior. But mind you, the season would, you know, only pertain to Federal lands. You'd have a jurisdiction situation you'd have to deal with.

41 42

42 CHAIRMAN SAM: So you're recommending that we 43 just leave February 5 through 14 there?

44

MR. DeMATTEO: I don't think I'm recommending 46 that, I'm just saying that, yes, you do have the option, 47 okay, to amend the proposal because it's your proposal, to 48 align it with the State's proposed season. But you do run 49 the risk that the Board of Game may not adopt it. I guess I 50 look to the State to see what the probability of this is,

00191 either way. 3 4

CHAIRMAN SAM: Ida.

MR. HAYNES: Mr. Chairman, we wouldn't want to try to predict what the Board of Game would do. case I think it would be very important that the State and 8 Federal seasons be aligned so that if the State had a 10 day 9 season to be announced, that the Federal season was 10 consistent with that.

11 12

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CHAIRMAN SAM: And that's the problem I was 13 having, is this -- if we go ahead and adopt this February 5 14 through 14, it wouldn't matter, what I'm trying to guarantee 15 is that 10 days hunting there. And if it changes, if the 16 Board of Game changes it then we could change it at our fall 17 meeting.

18 19

Terry.

20 21

MS. HILDEBRAND: Mr. Chairman.

22 23

CHAIRMAN SAM: Oh, Ida.

24 25

MS. HILDEBRAND: Ida Hildebrand, BIA Staff 26 Committee member. You could adopt the language that permits 27 a 10 day to be announced season by the Refuge manager in 28 consultation with ADF&G.

29 30

CHAIRMAN SAM: But until that happens I would 31 just like to see this adopted, February 5 to 14 right now.

32 33

MS. HILDEBRAND: Well, I mean you could adopt 34 the February 5 to 14, and have the -- okay, excuse me. 35 You're saying you want a specific date certain, okay.

36 37

MR. REAKOFF: Mr. Chairman.

38 39

CHAIRMAN MILLER: Jack.

40 41

MR. REAKOFF: If the State doesn't adopt it, 42 the Refuge manager, of course, we would want them to announce 43 what the State dates are for confusion purposes. So this 44 gives us a coverage of both basis. You know, they could 45 announce the same season as the States, you know, this would 46 give flexibility.

47

48 CHAIRMAN SAM: What I'm trying to say is just 49 go ahead and adopt the February 5 through 14 so we have 50 something in the books until somebody makes a change on the

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00192
  State or the Federal level.
                   MR. REAKOFF: It would be on the book.
3
4 mean there would be 10 days -- they have to announce some
  kind of a 10 day season. And more than likely, my opinion of
5
 the Game Board is that they will adopt this floating season.
7 But if they don't, then Federal can announce the same date as
8 the State has, so we're covered. We're covered both ways.
10
                   MR. COLLINS: So you're moving to amend that?
11
12
                   MR. REAKOFF: I would like to move to amend
13 the proposal to allow a February seasoning opening to be
14 announced by the Refuge manager between February 1st and
15 February 20th, that way it's covered, one way or another.
16 You know, if the State goes one way or whether the State
17 doesn't.
18
19
                   CHAIRMAN SAM: Is there a second?
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21
                   MR. COLLINS: Ten day season.
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23
                   MR. REAKOFF: Yeah, 10 day season in that
24 February 1 to February 20th period.
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                   CHAIRMAN SAM: Is there a second?
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                   MR. COLLINS: Yeah, I second it.
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                   CHAIRMAN SAM:
                                  Is this amendment clear to
31 both Staff and agency?
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                   MR. DeMATTEO: Yes, Mr. Chair, it is to
34 Staff. One thing I would suggest is that you ask the Refuge
35 manager, since he'd be the guy on the point here, if it's
36 okay with him, to get the word out through the PSA, the
37 airwaves out there, if that is still a viable means of doing
38 so.
39
40
                   CHAIRMAN SAM: Gene.
41
42
                   MR. WILLIAMS: We would do our best to get
43 the word out via local radio and via fax.
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45
                   CHAIRMAN SAM: Yeah, for the record that was
46 Gene Williams. Agency, you have any problem with that
47 because we're just more or less lining up with your
48 proposals?
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MR. D. JAMES: Yes, Mr. Chair, we'd be glad

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00193
1 to coordinate with the Refuge, with the Federal land manager
  there to make sure that that 10 day season is agreeable to
3
  everybody.
5
                   CHAIRMAN SAM: Thank you. Now, if I
6
 understand this correctly we have an amendment before us or
7
  is that the main motion now? Amendment right? Proposal 46
8 as amended, right? Flexible 10 days.
9
10
                   MR. REAKOFF:
                                 Uh-huh.
11
12
                   MR. COLLINS: Yes.
13
14
                   CHAIRMAN SAM: Okay, understood. Is there a
15 question?
16
17
                   MR. REAKOFF: Question.
18
19
                   CHAIRMAN SAM: Question's been called for.
20 All those in favor of adopting Proposal 46 as amended signify
21 by saying aye.
22
23
                   IN UNISON: Aye.
24
25
                   CHAIRMAN SAM: Opposed same sign.
26
27
           (No opposing votes)
28
29
                   CHAIRMAN SAM: Now, does this cover 46 in its
30 entirety? It does, okay, thank you. Proposal 47.
31 Chair will entertain a motion to adopt Proposal 47.
32 Page 51 under Tab R. Is there a motion to adopt Proposal 47?
33
34
                   MR. REAKOFF: I make a motion to adopt.
35
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                   CHAIRMAN SAM: Is there a second?
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38
                   MR. DEACON: Second.
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                   CHAIRMAN SAM: Seconded by Henry Deacon.
41 Jerry.
42
43
                   MR. BERG: Yes, Mr. Chair. Proposal 47 would
44 address Unit 21(D) moose and it would institute an antlerless
45 restriction and it was proposed by the Koyukuk/Nowitna
46 National Wildlife Refuge. And I believe Pete will lead us
47 through here.
48
49
                   MR. DeMATTEO: Mr. Chair, this proposal would
50 eliminate the regulatory provision to harvest antlerless
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moose on Federal lands during the September 1st to 25th season, Unit 21(D). Keep in mind this is for the entire subunit, not just for the controlled use area.

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Originally antlerless moose seasons were adopted by the State back in the '80s because the moose population was exploding at that time and there was concern for its impact 8 would have on the habitat. So they introduced the antlerless 9 moose season to control the size of the herd. When the 10 Federal program came out in 1990 we adopted those regulations 11 and that season was at the end of September, September 21st 12 through 25th was the antlerless moose season for 21(D). 13 of course, the winter season -- well, back then the winter 14 season was only February 1st through the 5th, which is a five 15 day season. Since then we've expanded the antlerless moose 16 season for the fall September 1st through the 25th and a 10 17 day season, February 1st through the 10th.

18 19

The area biologist in Galena and also the Refuge 20 staff feel that at this time we've seen declines in the 21 overall moose herd. The moose population has declined and at 22 this time they feel that population has stabilized and this 23 would probably be a good time to pull back on the cow 24 harvest. Because we're seeing across the board, from surveys 25 that have been conducted, Three-Day Slough area, Dulbi River 26 mouth area, Pilot Slough areas, Squirrel Creek area, Kaiyuh 27 Slough, that across the board there's a pretty consistent 28 decline in calf production and also in yearling bull 29 recruitment. And this starts a chain reaction of events. 30 And subsequently what we'll probably see after this is that 31 herd growth and herd size will decline.

32 33

Looking in the tool box of a resource manager these 34 days, the only viable tool we have right now is to control 35 hunter harvest. And if the goal is to stick to the 36 management objectives and that is to maintain a stable 37 population and also provide for subsistence needs, then we 38 need to pull back on the cow harvest. The proposal is to do 39 away with all the cow harvest in the month of September, but 40 leave the cow harvest on the books for the February season.

41 42

You'll hear the same thing in Unit 24 which is the 43 next proposal, Proposal 48. The recommendation or the Staff 44 conclusion is to support the proposal.

45 46

CHAIRMAN SAM: Thank you, Pete. Agency.

47

48 MR. D. JAMES: Mr. Chair, the Department will 49 be proposing to the State Board of Game to eliminate the fall 50 antlerless or cow seasons for 21(D). Pete gave a good

summary of why. We're very concerned at this point of being able to maintain that moose population at a level where it continue to support cow moose harvest during that 10 day February season which is important to a lot of hunters out there. At this time, however, given the population dynamics of the moose we feel it's very prudent to eliminate the fall cow moose harvest, at least, temporarily, until the population shows signs of turning around and going the direction we want it to.

11 CHAIRMAN SAM: Thank you, Dave. Just for 12 public's information, the Koyukuk River Moose Working Group 13 has also -- is this the proposal you're talking about, is 14 that the one they're introducing?

MR. D. JAMES: Yes.

18 CHAIRMAN SAM: Okay, thank you. Because many 19 of us sit on that working group and this should be well 20 understood, but, however, are there any comments?

MR. REAKOFF: Mr. Chair.

CHAIRMAN SAM: Jack.

MR. REAKOFF: Go ahead, Ray.

CHAIRMAN SAM: Ray.

MR. COLLINS: Well, Mr. Chairman, I suggest 31 a friendly amendment that we make that wording compatible 32 with the motion we just took. Because this is February 1 33 through 10 and I think we just adopted a floating 10 day, 34 same area, isn't it?

CHAIRMAN SAM: Right.

MR. DeMATTEO: Mr. Chair, the proposal is 39 just to eliminate the provision to harvest cow moose in the 40 September season. It doesn't propose to do anything to the 41 winter season.

MR. COLLINS: Okay, well.....

MR. DeMATTEO: Does that clarify that?

MR. COLLINS:I suggest that we amend 48 that wording on the winter to be compatible with the last 49 motion, do you see what I'm getting at?

CHAIRMAN SAM: Yes, that should be understood. 3 4 MR. REAKOFF: Mr. Chairman. 5 CHAIRMAN SAM: Jack. 7 8 MR. REAKOFF: Mr. Chairman, last week at the Koyukuk River Advisory Committee meeting we discussed the 10 Unit 24 part of that, which would be Proposal 48, and the 11 people from Huslia and Hughes, when they understood the whole 12 Koyukuk River Moose Management Plan to have -- to go to a 13 permit system and the potential for a lot of southeastern and 14 southcentral hunters going up and hunting under subsistence 15 in the fall time became very -- they feel that the moose 16 population has fallen and they -- therefore, the Koyukuk 17 River Advisory Committee voted to eliminate cow harvest in 18 the fall subsistence hunt. The people mainly from -- mainly 19 from Huslia and Hughes, that was their concern about the 20 moose population and harvest of cows in the fall. 21 22 CHAIRMAN SAM: So their actions would then 23 support Proposal 47? 24 25 MR. REAKOFF: Uh-huh. 26 27 CHAIRMAN SAM: Okay. Any further comments. 28 Agency. Public comments. Written. 29 30 MR. BERG: No comments, Mr. Chair. 31 32 CHAIRMAN SAM: Okay, Ida. 33 34 MS. HILDEBRAND: Ida Hildebrand, Staff 35 Committee member, BIA. I just wanted to state in Staff 36 Committee that I had opposed this and the previous proposal's 37 restrictions on the taking of moose when there isn't any 38 predation controls. And I also objected analysis saying that 39 there cannot be predation controls. When you don't have 40 predation controls and you're restricting the subsistence 41 hunters from taking game, what it amounts to is you're 42 preserving the game only for the predators and I think that 43 is grossly wrong. 44 45 CHAIRMAN SAM: Thank you. Any further 46 comments on. 47 48 MR. STICKMAN: I would have to oppose this 49 proposal, too, because under the proposed change on 50 subsistence users, it says that the subsistence users will no

00197 longer have the opportunity and I can't be taking opportunities away from the people in my area. 3 CHAIRMAN SAM: Any further discussion. Do we 5 need more time to look over this or do we have any -- okay, 6 Benedict. 7 8 MR. JONES: Yeah, on Yukon -- Middle Yukon 9 Advisory Board we brought up this subject and we changed the 10 antlerless moose hunt for the last four days only of the 11 season. 12 13 CHAIRMAN SAM: And that was just recently? 14 15 MR. JONES: Yes, two weeks ago at our last 16 meeting in Galena. 17 18 CHAIRMAN SAM: Staff, where would this leave 19 us on this proposal, we just reject it or what? 20 21 MR. DeMATTEO: Mr. Chair, if I understand 22 Benedict, what he's saying that the Middle Yukon Advisory 23 Committee voted to return the season back to what it 24 originally was, the last five days of September? 25 26 MR. JONES: Yes. 27 28 MR. DeMATTEO: Is that what I'm hearing you 29 say? 30 31 MR. JONES: Yes. 32 33 MR. DeMATTEO: Well, your options are you can 34 either support it, you can reject it or amend it to reflect 35 what Benedict said. 36 37 CHAIRMAN SAM: Yes, it deals with Unit 21, 38 what's the wish of the Council? One thing we could do is 39 just take no action pending Board, State Department -- Board 40 of Game action and review this. Where would that leave us? 41 42 MR. DeMATTEO: You could say you're deferring 43 action at this time pending Board of Game action in March and 44 I imagine the Chair, being you, if you'd attended the Federal 45 Subsistence Board meeting in May you could give your position 46 at that time; is that correct? They're shaking their heads 47 yes back there. 48 49 CHAIRMAN SAM: Any further discussion.

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00198
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                   MR. JONES: I move to table the motion.
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3
                   CHAIRMAN SAM: There's a motion to table, it
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  doesn't need a second. Let's go to Proposal 48. Do we even
5
  have to vote on a tabled motion?
6
7
                   MS. HILDEBRAND: If you have consensus you
8 don't.
9
10
                   CHAIRMAN SAM: Uh?
11
12
                   MS. HILDEBRAND: If you have consensus you
13 don't.
14
15
                   CHAIRMAN SAM: Okay.
16
17
                   MS. HILDEBRAND: Do you have consensus?
18
19
                   CHAIRMAN SAM: Yes, I'm looking. Just a real
20 quick voice vote. All those in favor of tabling 47 signify
21 by saying aye.
22
23
                   IN UNISON: Aye.
24
25
                   CHAIRMAN SAM: Opposed same sign.
26
27
           (No opposing votes)
28
29
                   CHAIRMAN SAM: Proposal 47 tabled until
30 further action and reaction. Proposal 48, is there a motion
31 to adopt Proposal 48.
32
33
                   MR. REAKOFF: I make a motion to adopt 48.
34
35
                   CHAIRMAN SAM: Is there a second.
36
37
                   MR. DEACON: Second.
38
39
                   MR. STICKMAN:
                                  Second.
40
41
                   CHAIRMAN SAM: Seconded by Micky Stickman.
42 If I understand Proposal 48 it's a mirror action of Proposal
43 47, so we do have a motion on the floor. Jerry.
44
45
                   MR. BERG: Yes, Mr. Chair, Proposal 48 is on
46 Page 63. It addresses Unit 24 moose to revise the antlerless
47 restriction. It's proposed by the Koyukuk/Nowitna National
48 Wildlife Refuge.
49
50
                   MR. DeMATTEO: Mr. Chair, this proposal, like
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you said, mirrors 47 except it's Unit 24. And it's the portion of Unit 24 within the Koyukuk controlled use area. 3 And this would do away with the antlerless moose season in the fall season which is September 1st through the 25th for the same very reasons that I laid out for you in Proposal 47.

5 6 7

We're showing the same declines in calf production 8 and also yearling bull recruitment at Dulbi Slough trend 9 count area, Treat Island, Batza Slough and Mathews Slough 10 according to surveys that have been conducted the past 11 several years. There is a consistent decline in those 12 components of the population.

13 14

The Staff conclusion is to support the proposal.

15 16

CHAIRMAN SAM: Agency.

17 18

MR. D. JAMES: Mr. Chair, the comments I just 19 made relative to the previous proposal for 21(D) pretty much 20 hold true for 24 also, same situation. I might add to what 21 Pete said that there was a very extensive cooperative 22 State/Federal survey accomplished up in a large portion of That data indicated that the population was 23 24. 24 significantly lower than the previous widespread survey that 25 we had done up there some number of years before and the 26 numbers in that survey, the population dynamics numbers, 27 suggest that we -- that it could go even lower, suggests, 28 don't prove that it is, and for that reason we feel the 29 prudent thing to do is to temporarily suspend harvest of cow 30 moose during the fall seasons. While at the same time, you 31 know, protecting the ability to harvest cow moose during 32 those two 10 day winter seasons.

33 34

CHAIRMAN SAM: For my clarification, when you 35 say winter season, you realize that we have a December 1st 36 through 10th and March 1 through 30th?

37 38 39

MR. D. JAMES: Correct.

40

CHAIRMAN SAM: Okay, that's well understood. 41 Any public comment. We'll recognize Gabe Sam real quickly.

42 43

MR. G. SAM: Mr. Chair, my name is Gabe Sam, 44 director of wildlife and parks for Tanana Chiefs Conference. 45 I think there was a misunderstanding by the tribal council of 46 Huslia on this particular proposal. From what I understand 47 the winter hunt and the spring hunt is still in place, right? 48 Okay. They're under the impression that this will take away 49 their subsistence ability to harvest during these two hunts 50 here. And the representative from Huslia could not be here

1 to voice their concerns, they thought it was tomorrow for these public comments, but from what I understand is that they're placing restrictions on the subsistence harvest in 4 place of what's being harvested now by non-local residents. I mean you're placing restrictions on the local hunters because of what's being taken in the general hunt in the fall hunt. So that's their only opposition to this.

Would that be true, Pete?

9 10

7

8

11 MR. DeMATTEO: What Mr. Sam says ducktails 12 with the proposal. This proposal only affects Federal public 13 lands and Federally qualified rural users.

14 15

CHAIRMAN SAM: Is that clear?

16 17

MR. G. SAM: Yes.

18 19

CHAIRMAN SAM: Okay.

20 21

MR. DeMATTEO: Does that make sense?

22 23

CHAIRMAN SAM: Any further public comments.

24 Written.

25 26

MR. BERG: No written public comments.

27 28

MR. REAKOFF: Mr. Chair.

29

CHAIRMAN SAM: Jack.

30 31 32

MR. REAKOFF: I just have to convey what 33 people at that Koyukuk River Advisory Committee said from 34 Huslia and Hughes. They said that the moose population had 35 been falling and they were very -- they were concerned about 36 that population falling. They said that in the fall hunt 37 that they tried to go after bull moose and cows were not as 38 -- not really that necessary. So they were -- to protect the 39 moose population they were willing to give up the fall cow 40 season to protect those cows for their needs in winter if 41 they don't get a bull. And that's basically what they were 42 saying there. So speaking for Unit 24, part of it, they have 43 concerns for the moose population, or at least the 44 representatives that attended the Koyukuk River Advisory 45 Committee.

46

47 CHAIRMAN SAM: Yes. And just this proposal 48 addresses the Koyukuk controlled use area only as far as I 49 can see; is that right?

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00201
                    MR. DeMATTEO: That is correct. And I do
2 have to make one correction. I said that this would affect
3 September 1st through the 25th, that was wrong, it's
4 September 1st through the 25th it would do away with
5 antlerless season. So it's the last several days of the
6
  season. [sic]
7
8
                    CHAIRMAN SAM: Does the Council understand
9
  that?
10
11
                   MR. COLLINS: Mr. Chairman, I have a question
12 for the members up there. We tabled the last one, to be
13 consistent should we table this, and then we're approving it,
14 dropping it in one portion and we're not in the other; what's
15 the -- I defer to the members there but I'm wondering whether
16 we should table this, too, and leave it as is until the State
17 has acted and you go to the Federal Board.
18
19
                    CHAIRMAN SAM:
                                   Jack, your comments.
20
21
                   MR. REAKOFF: Well, the Koyukuk River
22 Advisory Committee, you know, the people that live there 23 they've spoken on this issue. If the Council wants to table
24 it I don't have a problem with that either.
25
26
                    CHAIRMAN SAM: Again, this concerns the
27 Koyukuk controlled use area and that covers a good portion of
28 21 and 21(E) (D)?
29
30
                   MR. DeMATTEO:
                                   21 (D).
31
32
                    CHAIRMAN SAM:
                                   21 (D).
33
34
                                   And 24.
                   MR. DeMATTEO:
35
36
                    CHAIRMAN SAM: So this doesn't only concern
37 Unit 24 -- I know we tabled the last one, what's the feeling
38 of the Council, should we go ahead and table this one, too?
39
40
                   MR. REAKOFF:
                                  Going....
41
42
                    CHAIRMAN SAM:
                                   Jack.
43
                   MR. REAKOFF: Mr. Chairman, going with what
44
45 the advisory committee's feelings were I would like to see
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CHAIRMAN SAM: Okay, thank you. Further 49 discussion. Somebody call for a question.

46 this come to vote.

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00202
1
                    MR. REAKOFF: Ouestion.
2
3
                    CHAIRMAN SAM: Yeah, we got a lot to do.
   Question's been called for. Again, understand your vote
  because we tabled the last proposal and this addresses both
5
  Unit 21(D) and 24. So that has to be clear in your mind
7
   which way you vote.
8
            I know when we discuss Unit 24 we usually think of
10 the upper portion where we have very few moose so at my
11 discretion I would call for a roll call vote. Do you have 12 the list before you, Pete? I'm calling for a roll call vote.
13
14
                                   Stand by one second.
                    MR. DeMATTEO:
15 believe it's in the beginning of the book.
16
17
                    MR. BERG: Yeah, I have it in front of me,
18 Mr. Chair.
19
20
                    CHAIRMAN SAM:
                                   Okay, Jerry.
21
22
                    MR. BERG: Ron Sam.
23
24
                    CHAIRMAN SAM:
                                   Yes.
25
26
                    MR. BERG: Ray Collins.
27
28
                    MR. COLLINS: Yes.
29
30
                    MR. BERG: Jack Reakoff.
31
32
                    MR. REAKOFF: Yes.
33
34
                    MR. BERG: Angela Demientieff.
35
36
                    MS. DEMIENTIEFF:
37
38
                    MR. BERG: Benedict Jones.
39
40
                    MR. JONES: Yes.
41
42
                    MR. BERG: Henry Deacon.
43
44
                    MR. DEACON: Yes.
45
46
                    MR. BERG: Michael Stickman.
47
                    MR. STICKMAN:
48
                                   Yes.
49
50
                    MR. BERG: Samson Henry.
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00203 1 MR. HENRY: Yes. 2 3 MR. BERG: Motion passes, Mr. Chair. 5 CHAIRMAN SAM: Thank you. It is now 12:25, what's the wish of the Council, do you want to break for 7 lunch or do you want to continue? We've got three more 8 proposals. 9 10 MR. COLLINS: Mr. Chairman, they all have 11 those aligning State seasons with Federal and I'm wondering 12 if we couldn't pass a motion just to adopt them. Is there 13 any reason why we need to go into details; it's just aligning 14 seasons with State? 15 16 Staff, is this correct? CHAIRMAN SAM: 17 18 MR. DeMATTEO: Mr. Collins is correct. 19 next three deal with coyote and it's simply lining up the 20 hunting seasons, the Federal hunting seasons with that of the 21 State. 22 23 MR. COLLINS: So I move to adopt all three. 24 25 MS. DEMIENTIEFF: Second. 26 27 CHAIRMAN SAM: Let's see 49, 50 and 51, all 28 these coyotes? 29 30 MR. DeMATTEO: Coyotes, and this would line 31 up the harvest limits. The current harvest limits under the 32 Federal regs is two coyotes, the State harvest limit is 10 33 coyotes, however, no more than two may be taken before 34 October 1st. 35 36 CHAIRMAN SAM: Yeah, before we go any 37 further. Mr. Collins made a motion to adopt Proposals 49 38 through 51, is there a second? 39 40 MS. DEMIENTIEFF: I already seconded it. 41 42 CHAIRMAN SAM: Oh, it was seconded by Angela 43 already. Staff, is that all of your analysis? 44 45 MR. DeMATTEO: I could go into more detail. 46 Coyotes are considered to be rare in all three areas, and the 47 harvest is very low. 48

CHAIRMAN SAM: That's all I want to hear.

49

00204 MR. DeMATTEO: They're not widely sought after and you know the rest. 3 4 CHAIRMAN SAM: Agency. 5 MR. HAYNES: Mr. Chairman, we support the 7 proposals. 8 9 Any further discussion. CHAIRMAN SAM: 10 11 MS. DEMIENTIEFF: Question. 12 13 CHAIRMAN SAM: Question's been called for. 14 A yes vote will adopt Proposals 49 through 51. All those in 15 favor of adopting Proposals 49 through 51 signify by saying 16 aye. 17 18 IN UNISON: Aye. 19 20 CHAIRMAN SAM: Opposed same sign. 21 22 (No opposing votes) 23 CHAIRMAN SAM: Motion carries. Do we have 24 25 any other Western Interior? 26 27 MR. DeMATTEO: No, Mr. Chair, that concludes 28 the proposal analysis for Western Interior. 29 30 CHAIRMAN SAM: At this time then we'll call 31 a lunch break and come back at 1:30; is that fine with 32 everybody? 33 34 Say again, please. MR. DeMATTEO: 35 36 CHAIRMAN SAM: Yes, Western Interior has 37 completed our sections of proposals and Eastern should be 38 coming in. 39 40 MR. DeMATTEO: They should be next, yes. 41 42 MR. COLLINS: So we could take a longer 43 break. 44 45 CHAIRMAN SAM: Yes. Yeah, Western, you can 46 come in and out and see where we're at, I don't think they 47 have that many proposals, do they? 48 49 MR. DeMATTEO: They have three and one 50 special action, that makes four.

00205 1 CHAIRMAN SAM: Okay, so drift back and forth. 2 3 MR. DeMATTEO: I'm sorry, Mr. Chair, they also have the overlaps to consider with Southcentral. 5 6 CHAIRMAN SAM: That comes after Eastern 7 doesn't it? 8 9 MR. DeMATTEO: Yes. 10 11 CHAIRMAN SAM: Okay. So we have to be here 12 for the overlap proposals. So at this time let's all 13 reconvene at 1:30. 14 15 (Off record) 16 (On record) 17 18 CHAIRMAN MILLER: We'd like to call this 19 meeting back to order please. 20 21 MR. MATHEWS: Are we at work? 22 23 CHAIRMAN MILLER: Yes, we're at work. 24 25 MR. MATHEWS: Okay, sorry, Mr. Chair. 26 27 CHAIRMAN MILLER: Since Pete and them ain't 28 here maybe you can take a few minutes and introduce the 29 class. 30 31 MR. MATHEWS: Yes, that's what I thought we 32 would do at this point. And I'm so poor with names that I 33 just know that it's the rural development class -- Rural 34 Development of the North class and the teacher's name is 35 Susan and I forgot her last name so I do apologize for that. 36 But I would encourage her to come up and introduce the class. 37 And I've encouraged them to stay for the next three or four 38 proposals so they get an interplay of how this works out. 39 And if someone in the crowd has an extra book or so, not to 40 give up, but to sit along with the students to show how this 41 plays out, it'd be greatly appreciated because these are the 42 future people that will be serving on these Councils. So 43 with that, if Susan would come up and introduce the class. 44 And I apologize, I forgot her last name. 45 46 MS. PASKVAN: My name is Susan Paskvan, I'm 47 Benedict Jones' daughter from Koyukuk. And this is a Rural 48 Development in the North class. And as I call your name, 49 students please stand up Willie Bowen from Tanana. 50 Isaacson from....

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00206
1
                   MR. ISAACSON: Togiak.
2
3
                   MS. PASKVAN: .....Togiak. Michelle Kignak
4
  from....
5
                   MS. KIGNAK: Barrow.
7
8
                   MS. PASKVAN: Janine Savok from....
9
10
                   MS. SAVOK: Kotzebue.
11
12
                   MS. PASKVAN: Michael James from....
13
14
                   MR. JAMES: Gambell.
15
16
                   MS. PASKVAN: Christopher Koonooku.
17
18
                   MR. KOONOOKA: From Gambell. Koonooka.
19
20
                   MS. PASKVAN: Koonooka. Brice Eningowuk.
21
22
                   MR. ENINGOWUK: Eningowuk, Shismaref.
23
24
                   MS. PASKVAN: Okay, thank you.
25
26
                   MR. MATHEWS: So I would hope that during
27 breaks and that that if they're still here and they have
28 questions that they'll come up to the Council members or
29 staff and ask those questions.
30
31
           They also need to realize that this is a joint
32 meeting of two Regional Councils, and I understand that this
33 morning when it was just one region's proposals, the other
34 Regional Council took a break. So they need to realize that
35 there is full attendance here and full involvement, but right
36 now it's just Eastern Interior proposals, which I told some
37 of them but I'll repeat, is that, it's areas east of Tanana
38 and it runs on a north/south from pretty much Arctic Village
39 down to Northway and then the Canadian border. So that's
40 Eastern Interior.
41
42
           I'm kind of dancing here, I don't know if we want to
43 launch into Proposal 58 and.....
44
45
                   MR. FLEENER:
                                 Yes.
46
                                .....59. I can put the
47
                   MR. MATHEWS:
48 overhead up, I can move over there and do that.
49
50
                   CHAIRMAN MILLER: Vince, we had met during
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00207 lunch and we're going to block a couple of these proposals together. 3 4 MR. MATHEWS: Right. 5 6 MR. GOOD: So we can do 58 and 59 together. 7 8 MR. MATHEWS: Right, I understand you want to do 58 and 59 together and then you're going to put together 10 three or four of Southcentral proposals, when we get to them, 11 together. Right now we just don't have Staff to do any of 12 the presenting. 13 14 CHAIRMAN MILLER: Well, we found a volunteer 15 over there. 16 17 MR. MATHEWS: There's no problem doing the 18 overheads I can just move over there. It's the presentation 19 of the information that I'm a little low on. 20 21 CHAIRMAN MILLER: Well, Vince, maybe what 22 we'll do is go to the deferrals then since there was some 23 that we were going to defer back. 24 25 MR. MATHEWS: Are some of these deferrals? 26 27 CHAIRMAN MILLER: Yes. 28 29 MR. GOOD: Yes, we're going to defer some. 30 31 MR. MATHEWS: Oh. 32 33 CHAIRMAN MILLER: With Southcentral. 34 35 MR. GOOD: Mr. Chairman, I move that we defer 36 Proposals 15, 19, 20 and 21..... 37 38 REPORTER: Nat. 39 40 MR. GOOD: Oh, yeah, the mic. Mr. Chairman, 41 I move that we defer Proposals 15, 19, 20 and 21 to 42 Southcentral Regional Council. 43 44 MR. NICHOLIA: Second. 45 46 CHAIRMAN MILLER: Go ahead, Craig. 47 48 MR. FLEENER: Could you tell me what tab and 49 page that's on so I could take a quick peek at it, please? 50

00208 MR. GOOD: It's under S. 1 2 3 4 MR. FLEENER: Okay. 5 CHAIRMAN MILLER: Page 2. 7 MR. FLEENER: Thanks. And which proposals 8 were those again, please? 9 10 CHAIRMAN MILLER: That was Proposals 15, 19, 11 20 and 21. 12 13 MR. FLEENER: Thank you, Mr. Chair. 14 15 MR. MATHEWS: Mr. Chair, is there a reason 16 for deferring 15, 19 and 21, just so we have it on the 17 record, that you're deferring to Southcentral. I don't know 18 if you've taken action yet I had to move over here. 19 20 MR. GOOD: Yes, these are most appropriately 21 handled by Southcentral. In fact, two of them, as I recall 22 relate directly to Cordova which is on the southern boundary 23 on the edge of the Gulf of Alaska and it would be more 24 appropriate for them to handle the ones that they have here. 25 26 MR. MATHEWS: Okay, and there was a second to 27 that motion? 28 29 CHAIRMAN MILLER: Yes. 30 31 REPORTER: Gerald. 32 33 MR. MATHEWS: Gerald seconded it. Okay, 34 sorry. The pen just needed to warm up a little bit, we're 35 ready. 36 37 MR. GOOD: Mr. Chairman, I would like to 38 remove Number 20, 20 actually has already been handled by the 39 Council, with the consent of the second? 40 41 MR. NICHOLIA: (Nods affirmatively) 42 43 CHAIRMAN MILLER: Is there any more 44 questions. 45 46 MR. GOOD: Question. 47 48 CHAIRMAN MILLER: Okay, question's been 49 called. All in favor of deferring Proposals 15, 19 and 21 to 50 Southcentral signify by saying aye.

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00209
1
                   IN UNISON: Aye.
2 3 4 5 6
                   CHAIRMAN MILLER: Opposed same sign.
           (No opposing votes)
7
                   MR. MATHEWS: Okay, Mr. Chairman, that brings
   us up to Proposal 58. We do have Tetlin Refuge staff here.
   I don't know if we want to just go right into it or wait for
10 the other Staff, too.
11
12
                   CHAIRMAN MILLER: Well, we're waiting, Bob,
13 if you don't mind coming up.
14
15
                   MR. MATHEWS: Okay, I think I'll just go
16 ahead and introduce it, I think that's what Jerry did. Okay,
17 Proposal 58 deals with caribou in Unit 12, it revises the
18 harvest limit and opening authority. It was submitted by the
19 Tetlin National Wildlife Refuge. I mean there's a lot more
20 detail but that will come out in the discussion.
21
22
                   MR. GOOD: Mr. Chairman, I move that we adopt
23 Proposal 58.
24
25
                   MR. NICHOLIA:
                                  Second.
26
27
                   MR. GOOD: And combine 59 with it.
28
29
                   MR. NICHOLIA: Second again.
30
31
                   CHAIRMAN MILLER: Okay. It's been moved by
32 Nat and seconded by Gerald.
33
34
                   MR. MATHEWS: Okay.
35
36
                   CHAIRMAN MILLER: Discussion. Well, go
37 ahead, Bob.
38
39
                   MR. SCHULZ: My name is Robert Schulz.
40 the deputy refuge manager for the Tetlin Refuge. Mr.
41 Chairman, I would like you to consider amending Proposal 58.
42 If you would look under Section S, Page 3, Proposal 58, down
43 under the proposed regulations where it says Unit 12 caribou,
44 Unit 12 remainder, and then you have a dash, one caribou, I
45 would like you to entertain an alternative to this and delete
46 bull and put in one caribou, that way there if that is asked
47 then I won't have to come back. Right now the way it would
48 read, if there was one bull, then we couldn't go down below
49 and look at either sex and that would hamper our management
50 of the resource out there. If you would scratch the word,
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bull, and submit one caribou, then it would allow the Refuge manager to work with Fish and Game and work with the Wrangell-St. Elias people and we could come up with what needs to be done with that herd there to better manage it.

5 6

CHAIRMAN MILLER: Go ahead, Nat.

7 8

8 MR. GOOD: As the mover of the motion I'll 9 make that amendment to it with the permission of the second.

10 11

MR. NICHOLIA: Permission.

12

MR. SCHULZ: Thanks.

13 14 15

15 CHAIRMAN MILLER: Okay, Pete, to fill you two 16 in here. We just deferred Proposals 15, 19 and 21 to 17 Southcentral. And right now we have before us Proposals 58 18 and 59, and we just listened to Bob here, he had a deletion 19 he wanted to put in there. So it's up to you. Go ahead, 20 Craig.

21 22

MR. FLEENER: Thanks, Mr. Chair. Bob, I was 23 just wondering, is there -- do you see in the very near 24 future that you'll be hunting female caribou here, is that 25 the intent of this or is this something meant for quite a 26 ways down the road?

27 28

MR. SCHULZ: Well, in the '98 season the 29 State had a cow season there because the bull/cow ratio, they 30 felt dropped in the low 20s. And in talking with the area 31 biologist and that that they would have preferred us to take 32 cows then. Several years ago that herd was up around 45,000 33 to 50,000 animals. It was, you know, five to 10,000 over the 34 projected management plan so it should have been -- you know, 35 we should have been taking cows to, you know, reduce the 36 impact on the habitat down there. It just gives us a wider 37 range, we can work with the State and we'll work with the 38 Wrangell-St. Elias people to better manage this herd, it will 39 give us more options. And the way that herd fluctuates back 40 and forth, I think, you know, it could be short-term and 41 long-term.

42

MR. FLEENER: Okay. So how do you propose to 44 allow for taking of cows; would it be by emergency order?

45

MR. SCHULZ: Yes. When we announce the hunt 47 we'll also announce what species will be taken. Or like, you 48 know, last year we had a late season, it ran from late March 49 to early April. If we run into that situation again where we 50 don't get the cows when they come through in the fall but we

get them when they're returning back to the calving grounds, that may be an opportunity to be better to allow taking of cows if the herd is -- can support that.

5

MR. FLEENER: Okay, thank you.

7

MR. GOOD: Mr. Chairman.

8 9

CHAIRMAN MILLER: Go ahead, Nat.

10 11

MR. GOOD: This is what I expressed concern 12 about last fall when I said we needed to be ready to open the 13 Refuge when the caribou came through. And I expressed my 14 concerns at that point that we did not have in place 15 something that would allow us to react to local needs and, in 16 deed, I think there was a bit of a problem in timewise in 17 getting the Refuge opened in a timely manner when the caribou 18 came through. This is a means of solving that problem and 19 addressing local needs when it is proper to meet them. 20 the caribou have already passed through, if we take too long 21 to get this job done, it become a moot point because there 22 will be nothing left for a subsistence hunt.

23 24

MR. SCHULZ: I might add that that's what 25 basically happened this fall. The caribou moved into Unit 26 12, once they came through the Mentasta Mountains there, 27 almost like they put their track shoes on and they went 28 flying across the flats across the Refuge lands and they went 29 up into Unit 20, north of the highway where there's not very 30 much public lands up there. If we could have gotten an 31 opening, five to six days ahead of time there, there probably 32 would have been an increased take.

33 34

CHAIRMAN MILLER: Does Staff have anything 35 they would like to add?

36 37

MR. DeMATTEO: Mr. Chair, only that the thing 38 to focus in on here is that window of opportunity, one, the 39 animals are on Federal lands sometimes can be a very narrow 40 window. And the existing method is opening it by special 41 action and that sometimes can be lengthy and if you miss that 42 window you've, you know, taken the opportunity away to 43 harvest some of those animals. So this proposal's been long 44 in the making and Staff recommends it's the way to go.

45

46 CHAIRMAN MILLER: Okay. How about on 47 Proposal 59, that's defining the area?

48 49

MR. DeMATTEO: Did you cover this one

50 already?

CHAIRMAN MILLER: Well, they're blocked together, we're doing both of them.

7

MR. DeMATTEO: 59 is more or less a 5 housekeeping proposal. It's submitted by the National Park Service and it's the response of an oversight in the regulations.

8

3

The purpose of the proposal is two things, that is, 10 to clean up the regulation and the second one was to provide 11 added protection to the Mentasta Caribou herd. If I could 12 possibly have the map for Proposal 59. Okay, you have a copy 13 of this map in your book on Page 16. And essentially this 14 area up in here is the Tetlin National Wildlife Refuge which 15 generally this area here is the remainder of Unit 12. This 16 area to the south is the Wrangell-St. Elias National Park and 17 Preserve, Unit 12. And the way the regulations currently 18 read is that this area right here, there's no open season for 19 caribou. When we open the remainder of Unit 12 caribou 20 season which is the remainder of Unit 12, because this area 21 has no regulatory language that defaults more or less to the 22 remainder of Unit 12. So when you open the area to the north 23 you automatically open this area as well. And because of 24 this, you pull out the safety measure and possibly the 25 Mentasta Caribou herd could be harvested in this area.

26 27

So this proposal would like to clean the regulations 28 up. So we took out the description of these three drainages 29 up here and the proposal would just list this area here, it's 30 kind of an hourglass shape, as one. And no longer would this 31 area down here default to the remainder of Unit 12. So it's 32 basically a housekeeping proposal but it is necessary that we 33 do provide protection of the Mentasta Caribou herd, which is 34 less than 400 animals.

35 36

CHAIRMAN MILLER: Is there any more 37 discussion on these two proposals?

38 39

MR. HAYNES: Mr. Chairman.

CHAIRMAN MILLER: Okay, Terry.

40 41 42

43 MR. HAYNES: Thank you, Mr. Chairman. 44 Department basically supports both of these proposals, 45 however, on Proposal 58, we would like to encourage that the 46 Federal Board maybe provide some guidelines on how and under 47 what circumstances the Refuge manager would open this season 48 so that it's not just left arbitrarily. And so hopefully 49 we'll -- you know, we'll encourage the Federal Board to do 50 that and if the Regional Council has some ideas as to how

that might be provided then we'd encourage you to think about that, too.

Proposal 59 we don't have any further suggestions on that but we support that one as well.

CHAIRMAN MILLER: Go ahead, Craig.

MR. FLEENER: Thank you, Mr. Chair. In the 10 grey shaded area here on Page 4 it says sex of the animal to 11 be taken will be announced by Tetlin Wildlife Refuge manger 12 in consultation with Wrangell-St. Elias and Alaska Department 13 of Fish and Game. I guess this is a question for Terry and 14 Bob, would this consultation be adequate as the type of 15 guidance you'd be looking for since they'd be working in 16 consultation with the State and other entities and the 17 question for Bob then would be, what do you really mean by 18 consultation? Does that just mean you're going to tell them 19 we're going to open it or is it going to be by suggestion or 20 concurrence of all three members that you've listed here?

MR. SCHULZ: I would think that it would be 23 by concurrence not by suggestion. We've worked pretty 24 closely with the Mentasta management plan and I think we've 25 got a good working relationship with all three groups there. 26 You know, we'd probably pretty much go with what the State's 27 managing the herd as, if they got a cow take, then we would 28 allow cow take or allow the most opportunity for the 29 subsistence users down there.

MR. FLEENER: Thanks, Bob.

MR. HAYNES: Mr. Chairman, Craig, on Page 11, 34 you'll see the Department's comments.

MR. FLEENER: Yes.

MR. HAYNES: And the second paragraph reads, 39 in part, this proposal does not provide direction to the 40 Refuge manager regarding population or other criteria that 41 would be used to determine if a winter season should be 42 opened, and, if so, what season dates and harvest limits 43 should be established. We -- right now our area biologist 44 has an excellent working relationship with the Refuge staff. 45 We don't see a problem there, it's just that there should be 46 some guidelines, some sideboards so that the Refuge manager 47 knows at what point the season should be opened and not left 48 totally up to their own devices.

CHAIRMAN MILLER: Go ahead, Pete.

MR. DeMATTEO: Mr. Chair, the language that 2 was read for you on Page 4 there, about that the Refuge 3 manager will do this in consultation with the Park and also 4 with the area biologist, that's nothing new. That's the way 5 it's been done, I think, from the beginning when they do the 6 special action to open and close the season. So that would carry through here.

8 9

7

As far as sideboards, I guess, what has been 10 recommended is a window that the Refuge manager would 11 initiate the consultation. Okay. And that window would 12 probably be, say, October 1st through April 30th. I mean no 13 one's going to suggest opening the season, post-calving 14 season or in the middle of summer anyways. And it's all by 15 when the caribou are present on the Refuge. So basically 16 these seasons target -- this winter season targets the winter 17 migration through the Tetlin Flats area, particularly the 18 Refuge.

19 20

I guess I defer to the Department of Fish and Game, 21 is that the sideboards you were looking for, a window or....

22 23

CHAIRMAN MILLER: Like a caribou....

24 25

MR. HAYNES: Mr. Chairman, I guess just to 26 take it to the extreme. What is it about this proposed 27 regulation that would require the Refuge manager to even 28 consider opening a winter season? What if you had a Refuge 29 manager that, for whatever reason, had no interest in opening 30 a winter season?

31 32

MR. DeMATTEO: I can't speak for every Refuge 33 manager that will follow down the line but I can't imagine 34 that a Refuge manager would not listen to the needs of the 35 Upper Tanana Fortymile Advisory Committee or this Council.

CHAIRMAN MILLER: Go ahead, Craig.

36 37

MR. FLEENER: Mr. Chair.

38 39 40

41

MR. FLEENER: Additionally, if someone didn't 42 want to listen we could at least go through the five to seven 43 day process, and it may be too late but you would at least 44 think that if there was a problem we could make regulation 45 out of it the following year. I don't know, I see your point

46 though. What happens if Bob becomes a roque biologist and 47 decides that ain't nobody hunting in my park no more, we do

48 need to address that in some way.

49 50

CHAIRMAN MILLER: Isn't there a cap or a

number already, you know, with the caribou?

MR. SCHULZ: Not for the subsistence hunt. For the State winter hunt there was a quota, I think at 300, right Craiq? Up to?

5 6 7

3

7 MR. GARDNER: It was always -- Craig Gardner. 8 It's always a quota. And actually we set it each year and 9 it's based on a mixing ratio to kind of go along with the 10 Mentasta. There's actually -- so it can vary. I mean one 11 year it was actually up to 500 and then the lowest it ever 12 was was 150.

13 14

14 CHAIRMAN MILLER: Okay. I guess the next 15 question would be, Bob, could your department come up with a 16 quota system similar to the State's that we could work with? 17 That, you know, like say, when you get so more caribous 18 coming out of the Refuge you'll open it, when there's not 19 that many, you know, you'll be able to close down again?

20 21

MR. SCHULZ: Well, I don't think the quota is 22 on the number of animals on the Refuge, I think it's that 23 mixing ratio based on that mixing ratio of the number of 24 Mentastas to the number of Nelchina animals out there. If we 25 have a high number of Nelchinas out there and a low number of 26 Mentastas, unless that herd continues to decline to a point 27 where take is a problem but right now when they're -- the 28 herd is fairly high, I wouldn't see any restriction on it as 29 far as for the present C&T there.

30 31

31 CHAIRMAN MILLER: I guess what I'm trying to 32 say, Bob, is can you come up with a number, a cut off number 33 for us that, you know, that they can work with just to keep 34 this? I mean, you know, pick any number.

35 36

MR. SCHULZ: Well, I would hate to put a 37 number on there not knowing where the herd's going to be at 38 that point because it's based -- it fluctuates.

39 40

40 CHAIRMAN MILLER: I mean it will be still be 41 up to your discretion but there would be a cap on to the 42 amount of caribou.

43

MR. SCHULZ: Well, I think that would be on 45 a yearly basis when working with the State and with Wrangell-46 St. Elias on that herd there, you know. If that herd climbs 47 back up to 45,000 animals there would be no need to put a cap 48 on there, we could let every subsistence user that needs an 49 animal to take one out there, where if that herd declines to 50 a point where the take is going to be a problem with that

1 herd or impact that herd then we should be able to set a 2 number and say that working with the State, and at the same time, if the mix of Mentasta animals is fairly high with the 4 number of Nelchinas there, then we should set a cap so we don't impact those Mentasta animals.

5 6 7

CHAIRMAN MILLER: But there's a formula you 8 can come up with to work this out, isn't there? There's no, 9 nothing you can do to.....

10 11

MR. SCHULZ: I don't see it with the herd 12 fluctuating like it is. If the herd was more static and that 13 I think we could come up with that number or come up with a 14 number that we could all agree on. But with the herd, you 15 know, fluctuating like it has and with the problem with the 16 mixing of the two herds, that's where we run into a problem.

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CHAIRMAN MILLER: Gerald, go ahead.

19 20

MR. NICHOLIA: Yeah, could you come up with 21 a number that if the herd was low and come up with a number 22 for that and if the herd was high you could come up with a 23 number for that and we'll just call that the window of 24 opportunity.

25 26

MR. GOOD: Mr. Chairman.

27 28 29

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MR. GOOD: Mr. Chairman, to some extent the 31 number is somewhat available. For this particular hunt, only 32 the residents of Unit 12, Dot Lake, Healy Lake and Mentasta 33 Lake are eligible to hunt. So there's a very limited number 34 of people who can actually participate in this hunt. I don't 35 see it as being a very high impact hunt. How many were taken 36 -- well, I don't know if that's a good measure, but how many

CHAIRMAN MILLER: Go ahead, Nat.

37 permits did you get the opportunity to issue this year? 38 39

MR. SCHULZ: I don't have the numbers with 40 me. I'm saying around 92, 93 something like that. That's 41 changed, though, the highest we've ever taken with just 42 Tetlin and Northway having positive C&T on that, we took, I 43 think 40 some animals one year. And now we've added -- Tok 44 population is around 1,200 with Tanacross and Dot Lake and 45 Mentasta Lake and Healy Lake in there. You know, I don't 46 know, I could see a take of 400 animals, I think. I don't 47 know, what do you think?

48

49 MR. GARDNER: If you looked at when the State 50 hunt would run and we just would bring out the communities

that are now eligible under the Federal system, basically what we would see is Northway would take anywhere from, you know, high take during the State hunt would be 50/60 caribou. Dot Lake and Tanacross would be kind of, you know, they wouldn't come over as much but, you know, I'd say 10 to 20 there. But 400 actually would be a little high. I think what we'd be looking at for the total kind of eligible would be kind of a 200 caribou bag. If you just looked at how they hunted in the State hunts, shorter seasons. You know, so they might be -- because I always had a quota and that quota would reached probably quicker than all the locals could actually get out there and get a caribou. So I say low end, 3 200, you know, maybe top end -- four sounds a little high to 14 me but it could easily get in the 300s.

15 16

16 CHAIRMAN MILLER: Did Pete have something and 17 then I'll go back to Craig -- okay, Craig.

18 19

MR. FLEENER: Thanks, Mr. Chair. I wonder if 20 we could just support this motion and let the Board deal with 21 it. Because the only thing we could really do is suggest the 22 same thing that Terry is suggesting now, which they're going 23 to suggest at the Board of -- not that Board, at the Federal 24 Subsistence Board meeting anyways. So they support it with 25 a modification that they're going to suggest and I'm not 26 opposed to what Terry is suggesting, it sounds like a good 27 idea. But I think for us it would just -- I don't know if we 28 have the expertise to suggest even what sort of sideboards to 29 put on. So maybe if we could proceed, unless you've outlined 30 some sort of guidelines that you'd like to see in regards to 31 how they should go about opening additional hunts or hunt for 32 cows. If you don't have suggestions, maybe we could just 33 mosey along.

34 35

CHAIRMAN MILLER: And vote on it.

36 37

MR. HAYNES: Mr. Chairman, no, we have not. 38 We will talk more about that before the Federal Board 39 meeting, and I don't want to suggest that this is a big 40 problem. We're just wanting to ensure that a problem doesn't 41 arise down the road potentially. So we'll look at it more 42 before the Federal Board meets.

43 44

MR. FLEENER: Well, maybe we can then just 45 let it be known that we're not opposed to the suggestion of 46 adding sideboards and go with Gerald's question.

47 48

CHAIRMAN MILLER: Okay, question's been

49 called.

MR. MATHEWS: Mr. Chair. Just to make sure you complete your record, you do have written public comments 3 on this. Sorry to interrupt but you do have written public 4 comments. Would you like me to share those with you at this time?

5 6 7

CHAIRMAN MILLER: Yes, Vince.

8 9

MR. MATHEWS: Yesterday the Wrangell-St. 10 Elias Subsistence Resource Commission met, they took up 11 Proposal 58 and 59, they support the proposal as written.

12 13

The Upper Tanana Fortymile Fish and Game Advisory 14 Committee also supports the proposal. They would like to 15 eliminate the cumbersome and time consuming process which the 16 Tetlin Refuge manager must go through to open the caribou 17 hunt. We would like the Refuge manager or assistant manager 18 to have the ability to quickly open and manage the hunt. 19 the past two winters, caribou have migrated through the 20 Refuge that could have been harvested for subsistence 21 purposes.

22 23

And that's it. And you have the written comments in 24 your book. Sorry to interrupt but you need to have a strong 25 record because your sister commission provided and you work 26 closely with the local advisory committees. Thank you.

27 28

CHAIRMAN MILLER: Okay, thanks, Vince. Okay, 29 question's been called. All in favor of Proposal 58 and 59 30 signify by saying aye.

31 32

IN UNISON: Aye.

33 34

CHAIRMAN MILLER: Opposed same sign.

35 36

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(No opposing votes)

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CHAIRMAN MILLER: Motion carries. Okay, 39 let's move down to Proposal 60.

40 41

MR. MATHEWS: Mr. Chairman, Proposal 60 you 42 discussed already somewhat yesterday, it's for moose in Unit 43 25(D) west. It's to revise the quota and permitting system. 44 I won't go through all the details on that because you will 45 have that in your analysis. It was submitted by the Stevens 46 Village Tribal Council.

47

MR. GOOD: Mr. Chairman.

48 49 50

CHAIRMAN MILLER: Go ahead, Nat.

00219 MR. GOOD: I move that we adopt Proposal 60, however, with the subtraction of the reference to the 75 State Tier II permits as they're outside of our boundaries. 5 CHAIRMAN MILLER: Okay, I got a motion on the 6 floor, do I have a second? 7 8 MR. FLEENER: (Nods affirmatively) 9 10 CHAIRMAN MILLER: Okay, seconded by Craig. 11 Discussion. There he is. 12 13 MR. SCHWALENBERG: Yes, Mr. Chairman, Dewey 14 Schwalenberg. 15 16 CHAIRMAN MILLER: Wait, hold on a second. 17 18 MR. FLEENER: We might want to follow the way 19 that we've normally been doing it. Listen to what the Staff 20 has to say about the proposal first and then -- that's a 21 suggestion, and go to comments afterwards. 22 23 CHAIRMAN MILLER: Okay, we'll go to the Staff 24 analysis then. 25 26 MR. DeMATTEO: Mr. Chair, Proposal 60 was 27 submitted by the Stevens Village Tribal Council. This 28 proposal would increase the number of Federal registration 29 permits for moose in Unit 25(D) west from the existing 30 30 permits to an unspecified number. The permits would be 31 issued by the tribal governments acting as an agent of the 32 Federal government. The proposal also requests a decrease in 33 the number of Tier II permits issued by the State. Also 34 permitted hunters would be authorized to hunt until a 35 combined maximum total of 60 moose, no more than 20 which 36 shall be cows are taken within the combined Federal, State 37 and private lands comprising of Unite 25(D) west. 38 39 The proposal also requests that the Board delegate to 40 the three tribal governments in Unit 25(D) west the authority 41 to establish a community based moose management program. 42 program would provide all eligible hunters with the 43 opportunity to hunt and would establish a harvest data 44 collection system to monitor effort and harvest. The

Mr. Chair, this is a complex proposal. This is something that I think this Council and also the Board has

45 proposed program is intended to be used in conjunction with 46 the existing State Tier II and Federal subsistence management

47 systems.

entertained a number of times over the past several years. The Staff looks at this proposal and my job is to look at 3 this from a biological basis. In other words, the requested 4 addition, the added harvest; can the existing population sustain this?

5 7

At your previous meeting up in Fort Yukon, Mr. 8 Schwalenberg gave testimony that the people of Yukon Flats, 9 25(D) west harvest 60 moose and 20 of which -- up to 20 of 10 which can be cows and we appreciate that testimony. Staff 11 acknowledges that that is the testimony that Mr. Schwalenberg 12 gave and we appreciate that but I have to look at the data 13 that I have before me. And working with the Refuge and also 14 Fish and Game, who conducted recent population surveys this 15 past fall, and also they did population modeling. And data 16 summaries from the surveys and also looking at the population 17 models suggest that the population could sustain a total 18 harvest up to 60 bulls. But the population model also 19 suggests that when you start factoring in a cow harvest or a 20 percentage of the 60 bulls now are cows, it shows that there 21 is a decline in the population down the road.

22 23

Based on the current management objectives, it's hard 24 to depart from the management objectives that would show a 25 decline in the overall population. The management objectives 26 have been in place for some time now, that's been our 27 marching orders of how we manage that population.

28 29

Based on that, Staff recommends the following: 30 the total allocation be increased up to 60 bulls, without 31 cows, and that this 60 -- maximum of 60 bulls can be a 32 sliding scale that will be determined based on surveys as 33 they're conducted, the population may increase, it may 34 decrease, and may be able to support the harvest of 60 bulls 35 now but the population may only be able to support less in 36 the future. So the regulation has to have the flexibility to 37 either increase or decrease the total number of permits that 38 are made available and also the number of bulls that can be 39 harvested.

40 41

The portion of the proposal that deals with the Tier 42 II permits, Staff recommends that this is beyond the 43 jurisdiction of the Federal Subsistence Board so we recommend 44 that part of the proposal.

45

46 Also we recommend support with modification of the 47 part of the proposal that states the unspecified number of 48 Federal permits issued to the tribal councils. We suggest 49 that there be a total of 60 proposals -- I'm sorry, 60 50 permits that be issued. I know that the Yukon Flats Refuge

has recently worked with the three communities and the three communities report that they would need the following, Birch Creek -- the community of Birch Creek says they would need a maximum of 10 permits, Stevens Village 25, and Beaver 25, and that adds up to 60 permits. So Staff recommends that a maximum of 60 permits be doled out as per the allocation I just gave you for the three communities.

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And also the component of the proposal that deals with Board delegation of authority to tribal councils, to 11 establish a community based moose management program. Staff recommends that the Board support Refuge and Federal Regional Advisory Council involvement in a potential moose population 14 planning, which is currently being considered.

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16 With that, Mr. Chair, I'll stop there and answer any 17 questions.

18 19

19 CHAIRMAN MILLER: Okay. I think Ida had a 20 comment she wanted to make.

21 22

MS. HILDEBRAND: Ida Hildebrand, BIA Staff 23 Committee member. I've heard lots of reference to the 24 population being whatever, I would like it stated on the 25 record exactly how many moose are in this region or in this 26 unit.

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CHAIRMAN MILLER: Who can answer that

29 question? 30 31

MR. DeMATTEO: The population in 25(D) west exists in low numbers and low densities. Let's see 33 population surveys conducted by the Refuge and the Department of Fish and Game in October of 1999 reflect a low density 35 population. The estimated calf/cow ratio indicates a 36 possible changes of calves in the population between 1996 and 37 1999 from 42 to 31, calves per 100 cows. Estimated yearly 38 recruitment was six yearling bulls for 100 cows and it's the 39 lowest ratio for 25(D) west. The low ratio most likely 40 indicates poor calf recruitment in 1998 so we're showing 41 declines in the overall plus the components of the 42 population.

43 44

CHAIRMAN MILLER: Okay. Ida.

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46 MR. FLEENER: I was just going to say we 47 could probably get specific numbers right from Bob.

48

MS. HILDEBRAND: Ida Hildebrand, BIA Staff 50 Committee member. I read that material, it does not answer

the question: How many moose are in this unit?

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CHAIRMAN MILLER: Okay. Bob.

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MR. STEPHENSON: Mr. Chair, members of the Board. I'm Bob Stephenson, the Fort Yukon area biologist with Alaska Department of Fish and Game. I'm familiar with the survey data in 25(D) west. And the way it shapes up is 9 this, the unit's about 6,500 square miles. We do surveys in 10 an area now about 2,300 square miles, that's our core survey 11 area, and that includes the most heavily hunted areas which 12 have the highest moose densities, mostly along the Yukon 13 River and some adjacent areas. We -- the last couple of 14 surveys, we are estimating about, I think this last year is 15 860 moose in 2,300 square miles. If we extrapolate to the 16 rest of the unit which is generally low density, I think our 17 working estimate is about 1,500 moose for all of 25(D) west, 18 and that's the population we're talking about in the 19 proposal.

20 21

CHAIRMAN MILLER: And that's the area

22 we're....

23 24

MR. STEPHENSON: That would be affected by 25 this proposal, yes.

26 27

CHAIRMAN MILLER: Okay, go ahead.

28 29

MR. L. TRITT: Yeah, before we start talking 30 about this moose permitting and all that stuff, I would be 31 interested in finding out what's going on with the wolves, 32 you know. I mean so far I heard about Allakaket and McGrath 33 area and stuff, and have they -- if they get rid of the moose 34 in one area they'll probably be headed for somewhere else, 35 you know. So I'd like to know -- we need to probably factor 36 in the wolf factor before we deal with this.

37 38

CHAIRMAN MILLER: Okay, Craig, you had a 39 comment? You forgot?

40 41

MR. FLEENER: I think so.

42 43

CHAIRMAN MILLER: Okay.

44

45 MR. SCHWALENBERG: Dewey Schwalenberg, 46 Stevens Village resource director. First off, Randy Mayo 47 asked me to explain that he's not going to be able to be here 48 testifying. He lost his father yesterday so he's taking care 49 of his family responsibilities. So I have the authority to 50 testify on behalf of the council.

47 48

50

This issue that we're discussing right now, as these other gentlemen have said, is a rather complex issue if you 3 look at it from the perspective they've presented. We're 4 looking at it from the perspective of, number 1, there is no 5 increased harvest under this proposal. We have the 6 information from the local people that says over the last, at 7 least, 10 years, the harvest of 60 animals by these three 8 communities has been ongoing. No, it has not been reported 9 but it has been ongoing. So the very first thing is, 10 contrary to a comment that was made, there is no additional 11 harvest of animals anticipated under this proposal. It will 12 be 60 animals, up to 60 animals harvested, there has been 20 13 cows harvested on an annual basis. The population has not 14 declined since 1992, if you look at the figures. 15 population has remained rather stable under a continuous 16 annual harvest of 60 animals. Now, it's agreed by us that 17 previously the upper limit of 30 animals that was allowed was 18 in error. There never has been only 30 animals taken by 19 these three communities.

21 So what we're trying to do here today is bring 22 everything in line with reality so we have a starting point 23 to manage this population. The starting point is 60 animals. 24 We've discussed with the State and the Federal agencies the 25 fact that let's recognize the harvest that's out there so 26 that we can start making management decisions on whether or 27 not we need to address the cow issue. The gentleman on the 28 Board talked about the predator control issue. Yes, we need 29 to address that. But we can't even seem to get to the 30 agreement among tribal, State and Federal agencies that we 31 should even recognize that a cow harvest of 20 animals is 32 ongoing. There is no mechanism, in other words, what we're 33 seeing here that we can authorize or legalize harvest of 20 34 cows unless we do it under a ceremonial harvest or some other 35 system that may be in place. So all we're really saying is, 36 okay, we are not going to increase the harvest. Our 37 communities, our people have agreed that the current level of 38 harvest should be approximately 60 animals. So we're pretty 39 much in agreement with State and Federal agency people on a 40 lot of the aspects of implementing this. How many permits 41 can be given out, that's fine. Federal permits, 60. Tier II 42 permits, the reason we put that in is an informational thing. 43 We understand that Council here doesn't have the authority to 44 limit State Tier II permits. But you need to know that there 45 has been, up to now, up to 125 permits available for outside 46 people to come in and local people to hunt under that system.

So we're bring everything together, that's what our 49 intent is.

Now, how we're going to deal with the cow issue is 2 very much a concern of ours because the Stevens Village 3 Council does not want to have its people out there illegally 4 hunting under somebody else's system. Now, we believe that 5 subsistence harvest, a traditional harvest has been going on 6 of cows for a long period of time. The last year we 7 testified what the specific uses, you know, traditional uses 8 were for those cows and the seasons so this has to be 9 addressed.

10 11

The Council's direction to me is let's get this hunt 12 legalized because they do not want their people going out 13 there under the threat of being arrested. So the reality is 14 if we can't come to some kind of agreement on how the 15 community members can harvest up to 20 cows, then what's the 16 alternative? There's only one alternative I know of, 17 somebody is going to go out there and start enforcing these 18 Federal or State regulations. What that means to us is that 19 there's going to be 20 hunters out there that will get busted 20 for illegally harvesting cows. That's not acceptable to 21 Stevens Village nor to Beaver or Birch Creek.

22 23

So this community quota system we're talking about 24 has to recognize what really goes on before, I think, we're 25 going to have enough trust in the Federal or State system at 26 the community level to start talking about how we're going to 27 have to manage this population. The very next step here is 28 if we can agree with all of this is start talking about what 29 a population density is supposed to be for that herd. 30 far, and I know Bob's worked very hard on this, so far we 31 don't have community support for any strategy for increasing 32 the population of animals. And part of that reason is 33 because the communities aren't exactly trusting State and 34 Federal management systems that have required them for the 35 last 10 years to go and harvest animals and not tell anybody. 36 So that's, I think, what we're trying to say.

37 38

How we address it within the State and Federal 39 system, we will be addressing the same issue at the Board of 40 Game here in a couple of weeks. The community harvest system 41 the State is going to be proposing, we believe the tribal 42 governments and village councils can participate in these 43 things. So as far as the delegation of authority, we're not 44 saying that the State or Federal system has to give the 45 tribes authority to do something, what we're saying is, can 46 we do a co-management process? Tribes using their authority 47 to do their things, State using its authority, the Federal 48 government using its authority. That's what we're after 49 here, co-management. And that will come as a result of a co-50 management agreement. So the elements we've put in this

proposal would lead us a long ways down the road of being able to sign an agreement to handle the things we need to in the community.

4 5

So one other issue that's come up is can tribal governments restrict or regulate non-tribal members? 7 answer that question, there are -- the tribal governments 8 serve two functions in a community. The State currently 9 recognizes village councils as basically a municipal 10 government for all sorts of purposes, anything from your 11 lands that the community has under the Townsite Act all the 12 way to providing services, you know, electrical, airports or 13 anything else. So under that context, tribal village 14 councils, I'll use that term, should be able to handle 15 harvest administration for everybody in the village. Only where the 16 does not need to be any discrimination. 17 tribal governments want to regulate their own members and 18 exercise authorities over their own members would they then 19 serve as a tribal government function. So we don't have a 20 lot of problem with a community harvest system as long as 21 that system recognizes that the village council would be the 22 one entity authorized to be the harvest administrator.

23 24

What it comes down to, the whole group of different people could become harvest administrators in one community, that goes beyond the context that we have of a community quota system. We want the local tribal governments and local village councils to be the one that has that responsibility otherwise we're going to open up the door for all kinds of administrative problems to have to deal with. The key is to try to get the community on one wave length to try to put this together. So back to the cow question, I don't know what to say. I mean we're honestly representing the number of cows harvested. We would like to see that be a legalized harvest of cows so that everything would be above board.

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CHAIRMAN MILLER: I think Gerald had his hand

39 40

38 up.

MR. NICHOLIA: Yeah, I just wanted to mention 41 this to the State and Federal agencies, I know Tanana and a 42 lot of areas around Tanana know that there is a cow harvest 43 going on along the whole Yukon and Koyukuk River; there is a 44 cow harvest going on, it's just not being reported. And I 45 just see this as one avenue for the whole Yukon and Koyukuk 46 River as having an opportunity to go out legally and hunt 47 these cows. Because at times there just is no getting the 48 bulls. And we don't have the opportunities like you guys 49 have in town, we don't have the supermarkets, we just drive 50 down the road to.

And another thing I want to stress here everybody's talking about co-management. Co-management this, co-management this, and all I get a feeling from you State and Federal agencies, that you want to manage and we got to listen. I still get that feeling from you.

5 6 7

I think another thing that I want to stress here, how much are these one people going to be overregulated by all kinds of agencies? How much times do we have to be overregulated? We're the most overregulated people in the 11 United States, look at it that way. You got to give these 12 tribal councils opportunities to work with you not just -- I think we could just vote and support this, just the way it's 14 written -- leave it up to the Board of Game.

15 16

CHAIRMAN MILLER: Go ahead, Craig.

17 18

MR. FLEENER: Thank you, Mr. Chair. 19 certainly am sympathetic with the proposal. I know that a 20 cow harvest has been going on for a long time and it probably 21 isn't going to stop any time soon. It would be nice for that 22 to be recognized. But I also see that there's a problem with 23 the extremely low moose population. And I don't know if 24 Dewey's thought about it much, but how do we -- how do you 25 think we could address the problem of allowing the 26 legalization of this cow harvest in the area -- in this area 27 of Alaska where we have one of the lowest moose population, 28 density wise? The problem that I see is that many other 29 areas are going to request -- this is what I think, many 30 other areas may request opening cow seasons. And in our area 31 it's probably not that big of a deal that we open a cow 32 season but what I see is other areas all over the state 33 saying, you've opened up cow seasons where there's the lowest 34 density in the state, you shouldn't be preventing the opening 35 of cow seasons all over the state. And especially here, we 36 have an extremely low population that's stable and is not far 37 from declining. I wonder, maybe Dewey can answer -- but have 38 you addressed that and thought about it much because that's 39 something I've been struggling with is understanding the need 40 to recognize that this harvest is taking place and knowing 41 that people really don't want to enforce these laws against 42 these people or else they would have done it a long time ago 43 and then also knowing that a lot of people want to elevate 44 the numbers in the moose population; maybe Dewey can answer 45 if you've thought about that much.

46 47

MR. SCHWALENBERG: Yeah, I believe I've 48 thought about it a little bit.

49 50

What we're trying to get at here is local control.

Any place that is harvesting cow moose should be going through exactly the same process we're going through. should never be a harvest of animals that's being done illegally and undercover. I mean isn't that the basic 5 definition of poaching? What I'm saying is, if you let the local community be responsible for making the decisions and 7 we called it a cultural hunt last year, if they have to make 8 the decision how many cows are being taken and who is going to take those cows, then I think you're getting at the heart 10 of some real management. Because when the local council and 11 the local people in their meetings get together as we have 12 our meetings and discuss management, they're going to have to 13 make some hard decisions. If they want to limit the number 14 of cows for a specific cultural purposes, they'll have to do 15 that. Right now there are no laws out there governing that. 16 People have talked about it. Stevens Village had meetings 17 about four years ago and talked about limiting cow harvest. 18 They even drafted up an ordinance. But because of a lot of 19 other things that they were uncomfortable with they never 20 acted on it.

21 22

So I think the reality is the local people are going 23 to have to deal with this issue. That's where the 24 management, direction and strategies are going to come from 25 and this is the only way I know of, in all honesty, to get 26 that responsibility down to the community, if the council and 27 the local people have to make a decision, that's step one. 28 They will then make the decision if they want to increase the 29 population and they feel comfortable that cows need to be 30 restricted, they can do that. That's the first thing.

31 32

The second step is if the local community agrees to 33 this and assumes the responsibility for issuing these cow --34 not permits but authority to hunt the cows, then they will 35 also end up knowing when their people are going to start 36 violating a law. The only way you're going to get any 37 enforcement of this in the long run is if you have some 38 starting point that people agree to. And if 20 cow moose in 39 that region is the starting point then I think a lot of 40 people would be able to say, okay, if we take more than 20 --41 anybody that takes more 20 is now violating. I think that's 42 what you're going to find, that people will set their own 43 limits and after that the violations can be enforced. 44 can't enforce right now without going out there arresting 45 people that are doing it.

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47 The other thing I'd like to say also is we do have a 48 little bit of a problem here because we feel that the State 49 is not in compliance with Federal subsistence laws. Bob and 50 I talk a lot about this. We don't argue about it, we have

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difference of opinion. The difference of opinion is anything you do traditionally or have done traditionally should be the first priority for allowing a continued harvest. That's what we believe the Federal subsistence laws state. If, in fact, somebody's going to be regulated because "there's a low population of moose," then we're seeing why are we trying to regulate the rural and Native people that are written up under Federal subsistence laws?

So that would be a different thing. Who are we going 11 to regulate? I'm wondering why we can continue to take a 12 look at, you know, 150 or 125 State permits out there to 13 harvest animals when everyone here is saying we have a low 14 population, kicked in Tier II. But we have those kind of 15 questions to address.

So we, as a community, and a tribal government, have some concerns here about the State's management system is trying to put in place, is not in compliance with Federal protections for subsistence management.

22 CHAIRMAN MILLER: Calvin, go ahead, and then 23 Knowland.

MR. C. TRITT: I'd just like to make a 26 comment. A couple of hundred years ago we got people -- 27 that's biologists and game warden and we had all that and I 28 think my people done a good job taking care of all that, 29 animals that they depended on. And we often talk about co- 30 management, we talk about culture awareness between two 31 cultures. I think this is a good proposal for a start. And 32 I support this proposal. And I ask the question.

34 CHAIRMAN MILLER: Okay. Let me take Knowland 35 and then -- oh, Davey, and then we'll recognize the question.

MR. C. TRITT: Okay.

MR. SILAS: Dewey, I support what you're
doing here. I was looking at the numbers — the objective
was 40,000 — 50 to 32,000 fluctuating — and from my — I
got a little handout from the State moose count in the Minto
I respect all
I can see where you're coming from on that. I respect all
that. But I'd like to tell you that you're kind of right in
the way that who should know more about moose population and
what's going on around your village. You have to go out and
get wood and water and stuff like that when you live in the
village and so you have to go out there and you should know
what's going on out there. When people come around and do

their study, I'm pretty familiar with the moose study in Minto because to me, just 2,000 is a high number. they go to certain areas and they pick out where there's a lot of moose. The count goes up for the rest where there's no moose.

5 6 7

And we observe that. We know that when the wolves 8 come in Minto, when the wolves come -- we live on a hill, we 9 can see out in the Flats and we can see these wolves going We can see the wolves chasing the moose through and all 11 the moose come through the village. Really high count there. 12 And they get out of the way from where the wolves are going. 13 So when you're counting moose and when you get numbers like 14 that, you know, you can't just fly over one day and do it and 15 get an accurate count.

16 17

And I think I support Dewey on this, that the 18 villagers should know how much moose is within their area 19 where they go hunt. And if the moose population dropped, a 20 long time ago, people would just leave that village and go 21 where the moose are at and set up a village there. 22 know I kind of look at it from our village area, where 23 totally different cultural -- they're right when we can't go 24 down -- go buy something right out of the store. There's 25 some places where you have to pay \$4.00 for a little piece of 26 meat, you know. I think we got to look at it that way, that, 27 you know, we're dealing with different villages and each 28 village is different because they're different tribes, they 29 observe animals different in each place.

30 31

Up in the Koyukuk they honor the bear are real, you 32 know, strong. Minto we honor the moose real strong. 33 like that in all different -- we're altogether as Athabascans 34 but we got little tribes within that we honor animals in 35 different way. And that's, you know, I think somewhere along 36 the line that Federal government and State has to realize 37 they have to look into these things on the Native side before 38 they put these laws on us and all that, laws that we can't 39 honor because of our traditional ways. There's -- what it's 40 all coming down to is things like this, you know, our culture 41 is at stake for us and we're dealing with you people 42 regulating our culture. That's what it all comes down to.

43 44

Thank you.

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46 CHAIRMAN MILLER: Okay, Craig and then we'll 47 let Ted and his.....

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MR. FLEENER: Actually, the only point I 49 50 wanted to make, Mr. Chair, was that we should let the State

and the Federal dudes have their say before we call the question. And I know in order here Fish and Game would have comments but however you see fit.

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CHAIRMAN MILLER: Whoever wants to go first.

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MR. HAYNES: Mr. Chairman, the Department has 8 comments on the original proposal on Page 35. Those comments 9 don't reflect this Staff analysis. There's several steps in 10 this whole proposal development process and so comments that 11 we've subsequently made on the Staff analysis don't appear in 12 your book. But looking specifically at the conclusions that 13 Federal Staff are making on this proposal, we think some of 14 those are a step in the right direction. We'd like to defer 15 making any specific recommendations until after the Board of 16 Game meets because Board of Game will be taking action on 17 some proposals that affect State moose hunting regulations in 18 25(D) west and we hope that the actions the Board of Game 19 takes may help to address some of these concerns. Certainly 20 it won't address them all but we think it will address some 21 of those concerns.

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And I'll just check and see if Bob Stephenson has any 24 additional comments he'd like to make at this time.

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MR. HEUER: Mr. Chairman, we appreciate the 27 opportunity to provide some comments on Proposal 16 today.

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CHAIRMAN MILLER: Ted, could you state your 30 name please for.....

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MR. HEUER: Yes. My name is Ted Heuer, I'm 33 the Refuge manager of the Yukon Flats National Wildlife 34 Refuge. And also up here is Greg McClellan. Greg is the 35 subsistence coordinator for the Arctic, Kanuti and Yukon 36 Flats Refuges. And Paul Williams, who is the Refuge 37 information technician for the Yukon Flats.

38 39

The Refuge staff developed some written comments on 40 this proposal which Greg handed out to all of the committee 41 members earlier this morning. What we'd like to do is just 42 kind of hit a few of the highlights of those comments and 43 then try to respond to any questions that the committee 44 members may have on our position.

45

At this point, I guess I'll turn it over to Greq, he 46 47 was kind of responsible for pulling together our Refuge 48 comments. Just one quick note before I do that. 49 comments were developed after considerable coordination with 50 Alaska Department of Fish and Game and Greg and Paul made

trips to each of the villages to talk to the village councils out there specifically about this proposal. So it's something that we did take very seriously. It's an issue that we have a lot of concerns about because the population — the low density population is a very important issue to us out there. And I guess I'll turn it over to Greg at this point.

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9 MR. McCLELLAN: Thank you, Mr. Chair and 10 Council. Like Ted said, my name is Greg McClellan. The 11 comments that we handed out, I handed out at the beginning of 12 the morning, it was a two-pager with Yukon Flats National 13 Wildlife Refuge comments on Proposal 60.

14

15 I think as Mr. Schwalenberg mentioned, I think 16 there's pretty much agreement on everything that Stevens 17 Village proposed in their proposal. The one issue of 18 contention is primarily the legal cow season. I think we'll 19 just get to that if Jerry can -- I guess there was 20 discussion, a question on the population levels and as were 21 mentioned, cooperative surveys with ADF&G and the Refuge were 22 completed in '92, '96 and '99, and the density estimates were 23 the result .3, .44 and .38 moose per square mile. And as 24 Dewey and everybody mentioned, you know, it does appear that 25 the population has remained stable over that time. And I 26 guess our biggest concern with the harvest of cows, we look 27 at, as a resource issue and it's something that we would like 28 to be able to provide but we feel with the population so 29 depressed that the likelihood of it decreasing even farther 30 increases with the legal cow season where if there's not a 31 legal cow season there's no guarantee that the population 32 isn't going to increase but there might be a better chance. 33 And we recognize, as Mr. Schwalenberg has mentioned, that 34 there's more of a subsistence need out there than was 35 provided with the current harvest quota of 30 and we would 36 like to increase the quota and hopefully get to -- eventually 37 get to a point where the subsistence need can be completely 38 met and both bulls and cows can be taken. But, I guess, just 39 to summarize it, at this point with the current state of the 40 population we're just concerned that if there is a legal cow 41 harvest that there is a chance that the population could even 42 decrease further and we definitely don't want to see that.

43

CHAIRMAN MILLER: Okay, thank you. I just 45 got one comment. According to Dewey, this is happening now 46 anyway. Basically all he wants to do is make sure that his 47 people hunt legal. I mean, you know, they're doing it. So, 48 you know, you talk about meeting a subsistence need, it is 49 being met, it's just -- from what I'm understanding is Dewey 50 just wants it to being met legally. And maybe Dewey can

00232 correct me if I'm wrong, but that's my understanding of what we're trying to accomplish here. 3 4 Okay, go ahead, Craig. 5 6 MR. FLEENER: Thank you, Mr. Chair. 7 comments are along similar lines. I was going to ask the 8 Refuge folks if they can really legitimately argue against legalizing a cow season when they've known for such a long 10 time that cows have been harvested and in relatively high 11 numbers? And even in consideration that they've been 12 provided fairly accurate numbers by CATG, we've known that 13 this cow harvest has been occurring. Is it legitimate to 14 argue against it when we haven't been pursuing legal action 15 to cut it down and we also know, through CATG interviews, 16 that we have some detailed numbers on how many are being 17 harvested? 18 19 MR. HEUER: I think the real question is what 20 we want that population to do out there. It's not that we 21 don't recognize the cow harvest is taking place, it's like 22 we'd like to leave some room for growth of the population. 23 And Mark spent quite a bit of time -- Mark, our lead 24 biologist.... 25 26 (Sound system unplugged) 27 28 MR. HEUER:quite a bit of time working 29 with Bob Stephenson and doing -- running different models of 30 population. 31 32 Wait a minute. CHAIRMAN MILLER: 33 34 MR. FLEENER: Hold that thought. 35 MR. HEUER: Anyway, they ran quite a few --37 is that working all right now? 38 39 MR. FLEENER: Hold that thought. 40 41 REPORTER: Go ahead. Go ahead, I'm still recording. 42 43 MR. HEUER: Okay. Well, they ran several 44 different population models. 45 46 CHAIRMAN MILLER: Hello. 47 48 MR. GOOD: Hello. 49

REPORTER: Wait a second.

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MR. FLEENER: We're all dead.

2 3 4

REPORTER: Okay, it came unplugged.

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MR. HEUER: The answer is yes. No, our lead biologist, Mark Bertrem, spent quite a bit of time working with Bob Stephenson and I know they ran at least three 8 different population models. You know, models can't predict 9 with 100 percent accuracy what the population's going to do 10 but they do give you some kind of indication of what the 11 long-term trend is.

12 13

And basically, you know, we plugged in the numbers 14 that Dewey gave us, 40 bulls and 20 calves and continuing a 15 harvest at that level just didn't look like the population 16 was going to grow. At best, it would remain stable which is 17 kind of what it's been doing. And, you know, we've all been 18 talking about this population in 25(D) west for years and 19 year and how low it is and we just don't want to do anything 20 else that would jeopardize that population and keep it at a 21 low level, we'd like to see it increase. So I guess that's 22 how I would respond to your question, Craig.

23 24

MR. FLEENER: Actually that was a good answer 25 to my second question. I was going to -- I guess I was 26 talking more philosophically when I was asking that because 27 it seems like it would be really hard to enforce a position 28 against legalizing this when we've known that it's occurred 29 -- that it's been occurring for such a long time. And with 30 the knowledge that fairly detailed numbers have been turned 31 into the U.S. Fish and Wildlife Service on the numbers of 32 cows being harvested. And my next question I was going to 33 ask is, have you worked with the communities to develop a 34 moose management plan where they could be integrally involved 35 in determining what's going to happen with the moose 36 population?

37 38

I know a personal interest of mine is to see the 39 moose population grow but I -- I don't know if you guys have 40 been developing management plans with the communities and 41 asking the communities what they think. Now, I know from my 42 experience in talking with people that most people want to 43 see the moose population grow. Some people don't want to see 44 it grow for various reasons. So I guess I'll leave it at 45 that question. Have you been establishing -- have you worked 46 on a moose management plan and have you been working with 47 communities?

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49 MR. HEUER: That is definitely something we 50 would like to do and in this last series of meetings that

Greg and Paul had with the tribal governments, that's one of the issues that they brought up and I don't want to put words in their mouth but I don't think this cord will reach that far. But basically there was interest, I think, from the communities in developing some sort of cooperative plan.

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MR. FLEENER: Which communities was this?

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MR. HEUER: That was Stevens, Beaver and

10 Birch Creek.

11 12

MR. FLEENER: And so you definitely have word 13 from these councils that they want to develop a moose 14 management plan with you and have they identified increasing 15 the moose population as a major objective?

16 17

MR. McCLELLAN: Well, specifically for the three meetings that Paul and I went to in January and February, we met with the tribal council in Stevens Village, the two meetings in Beaver and Birch Creek weren't official tribal meetings, they were more just public meetings although the village chief for each of those villages was there at the meeting, and one of the specific questions we asked was, was there interest in trying to get together having the three villages, ADF&G and the Fish and Wildlife Service, get together and try to develop -- I think we characterized it as a cooperative moose management plan. And yes, I think everybody -- that all three villages, there was interest in that but we didn't get anymore specific than that than just the desire to try to do something.

31 32

MR. FLEENER: And so there hasn't been 33 discussion as to what population goals the communities were 34 interested in?

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MR. McCLELLAN: No, that wasn't specifically 37 talked about at either of the three meetings that we were at.

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MR. FLEENER: All right, thank you.

40 41

CHAIRMAN MILLER: Okay, Vince, had something 42 he wanted to say here and then I got a couple more questions 43 from some Council members.

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MR. MATHEWS: Yes, Mr. Chairman, as your 46 coordinator I just want to advise you because you're getting 47 close to taking action on this proposal, that the Federal 48 Subsistence Board may choose not to follow any recommendation 49 which it determines is not supported by substantial evidence, 50 violates recognized principles of fish and wildlife

conservation or would be detrimental to the satisfaction of subsistence needs. I'm not indicating that any of your discussions fall within those three categories I'm just advising you that that's what the Board looks at, the Federal Subsistence Board, when your recommendation comes before them. So that's all I wanted to share with you.

Thank you.

10 CHAIRMAN MILLER: Okay, thank you, Vince. 11 Lincoln has something and who else over here -- Davey.

MR. L. TRITT: Yeah. At the beginning of this meeting I mentioned that where these young people just go out and declare war on the animals, you know. And I think this would be a good opportunity for people in this area and the Fish and Game and the Fish and Wildlife people to start learning about how the Native people know the population and the growth and decline of animals out there. I mean there's more than one way to count animals and to go out there and just count them, you know. You learn a lot about their habitat and all the other animals that interact with them. So I think this is a -- if this thing goes anywhere, I think it will be a good tool to get back a lot of these traditional knowledge and stuff.

CHAIRMAN MILLER: Okay, go ahead Davey.

MR. D. JAMES: Yeah, I got a couple of -- one 30 -- Pete, I think one of your recommendations on this, you 31 know, we don't got no jurisdiction over the State land but 32 one of the things we should be saying is, you know, we can 33 still make comments, you know, like the environmental people 34 who's given us their comments and they don't have no 35 jurisdiction over any land.

37 S, you know, I want to the Council to -- you know, we 38 need to start making more positions of where we stand, you 39 know, on some of these other agencies.

The other one is your model that you're using. Have 42 you plugged in any predators into your model?

MR. D. JAMES: Mr. Chair, yeah, we sure do. 45 And the situation in 25(D), kind of like a lot of places in 46 Interior Alaska, we have a modest wolf population, there's 47 not a lot of moose so we don't have a real high density wolf 48 population but there's probably about 200 wolves in 25(D). 49 We estimate about 60 or 70 in 25(D) west. But one of the 50 most important things driving this population is bear

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predation on moose calves. The Fish and Wildlife Service did a calf mortality study in the last couple years and these 3 moose are very productive. They have about 63 percent twins, 4 very high twining rate. About 70 percent of those calves are lost by fall due to grizzlies and black bears, a little 6 higher on the black bear side. It's great bear country and they're thick, so those are all in the model.

And it's really true that these 20 cows, on a scale 10 of things are not, probably, a make or break part of the 11 equation. There's far more moose being killed by wolves and 12 bears, but it does get complicated when you look at the 13 message it sends to other places as a precedent. We're not 14 satisfied with the way things are but we're not -- in a way 15 we're not quite sure what to do but we're not trying to blame 16 the whole problem with moose on harvest by people. 17 not at all the case.

MR. D. JAMES: My other question is, you 20 know, I've been reviewing all these moose management plans, 21 you know, the ones that's been done in 1991 or '81 and to the 22 present, and all those plans don't have a recommendation as 23 to how you're going to solve your moose management problem or 24 if we have a problem or what -- since you -- since 1981. 25 so that makes me sit back and think, you know, why have 26 another moose management study if you ain't going to give no 27 recommendations?

You got to put your predator recommendations in your 30 moose management plan. I don't see nothing of that in there.

33 I'm pretty creative, you know, if I can sit back here 34 on this Council another five years and then look at another 35 two more moose management plans, because we all know we've 36 been taking cow moose for the last, 20, 30, 40, 50 years, and 37 if I'm going to be creative I think I will support Stevens 38 Village because they have a good -- I see a plan that they're 39 going to go forward with. I see their capacity. I see that 40 they're committed with their resource management plan that 41 they have developed; over 35 years they've developed that and 42 they're following a code and an ordinance.

So -- and after going through different parts of the 45 regions of Alaska and looking at their management plan and 46 listening to their issues and their problems, it's just that 47 I don't see no -- I don't see no positive result that's going 48 to happen with their management plan in place, too. That's 49 what's going on with the Kuskokwim there and lower Koyukon. 50 So to be creative, I really would support this thing here to

see where it will go because we can't -- this is time that 2 cooperative partnership is what agencies and all different agencies and Federal governments are talking about. 4 think if we get together and work with the local land owners, and this has been a proven point in the southern states where 6 they -- the wildlife manager has been working with the 7 private land owners and they're increasing their moose 8 population and increasing the health of the population, 9 increase -- and they got more revenues coming in just by 10 working with the local land owners, you know.

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So that's my comment, thank you.

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MR. GOOD: Mr. Chairman, question.

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CHAIRMAN MILLER: Okay, question's been 17 called. All in favor of Proposal 60, signify by saying aye.

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IN UNISON: Aye.

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CHAIRMAN MILLER: Opposed same sign.

22 23

(No opposing votes)

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CHAIRMAN MILLER: The ayes have it. Okay, 26 let's move down to Proposal 12 and 13.

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MR. MATHEWS: Mr. Chairman, before we go to 29 overlap proposals we do have a special action that deals with 30 25(C) caribou that Ruth Gronquist and Pete were going to work 31 on. We'll have handouts on that in a second. Because it's 32 within region and that would allow you to take it up as a 33 group, all the overlap ones, and it will become clear once 34 you see what's happening.

35 36

MS. GRONQUIST: I don't expect you guys to 37 have time to digest this in the time that he's passing it out 38 but I'll be here to answer questions for you.

39 40

Thanks for the opportunity to address the Council. 41 This issue primarily does concern the Eastern Interior. 42 what I am seeking is input from the Council on a Federal 43 Special Action to mirror an emergency closure issued by the 44 Alaska Department of Fish and Game last week. The State has 45 closed the winter caribou hunting in 25(C) north and west of 46 the Steese Highway from Preacher Creek and American Creek 47 east. Maybe Pete can just point to roughly where that area 48 would be on the overhead.

49 50

There's Preacher Creek, American Creek doesn't show

up here but it extends down to the boundary and then if you 2 want to run your pen along the highway, the Steese Highway, so it would just be that area in there. The reason that the 4 State closed this stems from the fact that the Fortymile 5 Caribou Herd began moving across the highway and they were 6 being harvested. So in the spirit of cooperation we've established, through the Fortymile Caribou Herd management 8 plan, we would propose to close that part of 25(C) to winter 9 caribou harvest on Federal lands as well for Federal 10 subsistence hunters.

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You may recall that the season quota from the 13 Fortymile herd was reached in December and imposing this 14 closure would continue to protect the Fortymile herd. 15 would also continue to allow for harvest of the White 16 Mountains Caribou herd, which ranges to the west of that 17 point, Preacher Creek to American Creek.

18 19

So we wanted to give you an opportunity to make input 20 on that before we go before the Federal Board with Pete's 21 help and ask for that Special Action. At this point it's not 22 an action that the land manager can take such as is possible 23 with the Fortymile.

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CHAIRMAN MILLER: Since George is the only 26 one sitting over there I'll ask him, does Council have to 27 take action on this, is this a proposal or is it.....

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MR. MATHEWS: Mr. Chairman.

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CHAIRMAN MILLER: Oh, I didn't see you,

32 Vince.

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MR. MATHEWS: No and yes. Basically the 35 regulations do not require Regional Council consultation on 36 special actions but as Ruth has said, they wanted to seize 37 the opportunity when you're meeting since you have a member 38 from that area and you have had a very high interest in the 39 planning process with Fortymile so, no, you're not required 40 by regulation to take action but I think it'd be wise. 41 Board would like your support on this or it would like your 42 comments on it.

43 44

MS. GRONQUIST: Yeah, that's exactly it. 45 When the Board met last week to begin discussing this, they 46 specifically asked if there had been any input from the 47 Eastern Interior Council; is that correct, Pete?

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MR. DeMATTEO: Yeah.

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MR. MATHEWS: And what we usually do with special actions since they require a fast turnaround, we 3 usually consult with the Chair and the affected Regional 4 Council member but you're all here so we're seizing the moment.

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MR. SILAS: That's pretty close to where I 8 live and I support this action. A few years back we had a 9 big migration in Minto Flats where the caribous came from all 10 directions, Fortymile herd from all over Denali to White 11 Mountain herd, those over in Rampart, converged on Minto 12 Flats in one winter's time and they left -- this could be --13 you know, could be something like this going on. I think we 14 could support that to support the White Mountain herd because 15 it's a small herd. I've been looking into it all the time, 16 you know, seeing if -- we, from Minto, we got roads right up 17 in there, right up the road and hop on a Sno-Go and go up 18 there and hunt them. And it's a permit system and we're 19 allowed to do that but we haven't been doing that because 20 accessibility from there but there's so many snowmachines 21 going up in there now and there's trails all over. 22 that herd has to be protected for their future potentials of 23 where they're going to roam if that herd grows, you know. 24 might benefit the village of Minto and the people surrounding 25 that area.

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So that would be good support on that one.

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MS. GRONQUIST: Okay, Knowland, you 30 understand that the harvest for White Mountain caribou would 31 still be open?

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MR. SILAS: Uh-huh, I understand that.

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MS. GRONQUIST: Okay.

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CHAIRMAN MILLER: Does anybody give a motion

38 to support.

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MR. SILAS: So moved to support.

41 42 43

MR. NICHOLIA: Second.

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CHAIRMAN MILLER: Okay, moved by Knowland, 45 seconded by Gerald.

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47 MR. GOOD: Mr. Chairman, just one comment 48 here and that's that the closure which would go into effect 49 very shortly here, would only be for this year.

00240 1 MS. GRONOUIST: Correct. 2 3 MR. GOOD: And it doesn't really -- I'm kind of scanning through it, I haven't seen that it would end at 5 the end of this year but I think we need to make it clear that it does. Because what's happening here is the 7 Fortymile, as a result of all the work that's been done 8 there, is extending its range -- it's moving further and 9 further and in some cases I begin to wonder if that isn't to 10 the detriment of the people who originally had the herd. But 11 in point of fact we will begin harvesting that herd this next 12 year and I don't want to have leave us sitting here with a 13 closed area when it does once again open. 14 15 MS. GRONQUIST: Yeah, this is intended to be 16 just for this year and I would ask Pete that that -- when a 17 special action is taken it's similar to an emergency order, 18 in that, it's for that season. 19 20 MR. DeMATTEO: (Nods affirmatively) 21 22 MS. GRONQUIST: And I was going to address 23 some of the same issues you brought up in my agency report 24 whenever that comes up so I'm going to just defer those 25 things for now. 26 27 CHAIRMAN MILLER: Well, the question's been 28 called. 29 30 MR. MATHEWS: Okay. Well, we just need to 31 get it clear on the record that the motion is to support the 32 Staff conclusion for the special action, is that.... 33 34 CHAIRMAN MILLER: Yeah, the special action 35 99-10. 36 37 MR. MATHEWS: All right. So the motion on 38 the floor is to support the Staff recommendation. 39 40 CHAIRMAN MILLER: And the question's been 41 called. All those in favor signify by saying aye. 42 43 IN UNISON: Aye. 44

CHAIRMAN MILLER:

CHAIRMAN MILLER: Motion carries.

(No opposing votes)

Opposed same sign.

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00241 1 MS. GRONQUIST: Thank you. 2 3 CHAIRMAN MILLER: Okay, let's take a quick 10 4 minute break. 5 6 (Off record) 7 (On record) 8 9 CHAIRMAN MILLER: Moving on to Proposals 12 10 and 13, right? 11 12 MR. MATHEWS: Right. We're on Proposal 12 13 and I don't remember which ones you were going to combine, 14 was 12 combined with any? 15 16 CHAIRMAN MILLER: Yeah, 12 and 13, we're 17 interested in deferring those. 18 19 MR. MATHEWS: Okay. 12 deals with black 20 bear, brown bear and goat, it's a C&T proposal for Unit 11, 21 they're not combined, they're separate, okay. We're just 22 dealing with 12. 23 24 MR. GOOD: Well, we're looking at deferring 25 both of these. 26 27 MR. MATHEWS: Oh, that's why..... 28 29 MR. GOOD: We've read everything on them and 30 for instance, on 12 the reference is by the Staff is to 31 defer. 32 33 MR. MATHEWS: Oh, okay, was this the action 34 you took earlier to defer. 35 36 CHAIRMAN MILLER: We haven't taken action 37 yet. 38 39 MR. MATHEWS: So you do want 12 and 13 40 together? 41 42 CHAIRMAN MILLER: Yes. 43 44 MR. MATHEWS: Okay. All right. Well, we'll 45 see how it goes. It gets difficult when you combine them if 46 you do amendments. I understand you're going to possibly 47 defer but just so you know. 48 49 Proposal 13 deals with caribou. It deals with 50 reducing the season and harvest limit within Unit 13. And

00242 with that, we would go to Staff analysis. 3 MR. GOOD: Mr. Chairman, I move that we defer both Proposal 11 and 12 -- or no, 12 and 13, excuse me I'm looking at the wrong -- I'm looking at the unit numbers, 12 5 and 13, for instance, on 12 we have the recommendation by Staff to defer for additional information, and 13, I believe 8 we should defer that because of the impending State Board of 9 Game action and we can look forward to the latest count of 10 the Nelchina Caribou Herd before we make an actual decision. 11 12 MR. NICHOLIA: Second. 13 14 CHAIRMAN MILLER: Okay, it's been moved by 15 Nat, seconded by Gerald. Do I hear any further discussion? 16 Go ahead, Vince. 17 18 MR. MATHEWS: As your coordinator I'm lost. 19 I think that the deferral and maybe Staff can correct me if 20 you'd let me ask, I think a the deferral recommendation was 21 to allow information to be brought up at this meetings, 22 correct? 23 24 MR. SHERROD: In public testimony. 25 26 MR. MATHEWS: In public testimony. 27 28 MR. SHERROD: If any. And I have a couple 29 caveats I could add. 30 31 MR. MATHEWS: But I suppose I would request 32 that you allow Staff to give those caveats because if not 33 we'll be back trying to get this a year from now. So I 34 guess..... 35 CHAIRMAN MILLER: Well, this will go to 37 Southcentral, won't it? 38 39 MR. MATHEWS: I employ you to ask George to 40 speak more on this. 41 42 CHAIRMAN MILLER: Well, George, it's time to 43 earn your money, I guess. 44 45 MR. SHERROD: Well, all I'll say is you've 46 read -- if you've read it deals with Slana, and it's an 47 awkward issue, a complicated issue where they're basically a 48 stone's throw away from the unit they're requesting C&T in 49 but they don't have it. Historically they have been treated 50 separately from New Slana or Slana south or whatever you want

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to call it which is in Unit 11 and therefore does have C&T. So you have half of the, at least, the social community with C&T for an area and half of them without. That has been the 4 case even prior to the Federal Subsistence Board taking 5 action. Some of the State determinations we inherited separated those.

I would say that if I were to -- if the decision were 9 to be made in a community in either the Eastern or Western 10 Interior Council, they would probably have granted it. 11 That's the way that these Councils have always done with C&T. 12 Southcentral has been much more conservative in their actions 13 and unless there is enough evidence demonstrated that hunting 14 has actually taken place in those units by species, they have 15 tended to reject those, and that's where the deferral is.

As an update I have been working with the Park. 18 developed a questionnaire and it was sent out to the Park 19 about two and a half weeks ago and distributed to the 20 households in the Slana area. To-date, I've only received 21 two of those back, in theory, there's something like 50 or 60 22 questionnaires distributed, I've only received two of them 23 back to-date. So I don't have any substantial information to 24 add. I do believe there was supposed to be a representative 25 from the community that was going to show up and testify. 26 And if you opt to defer this, I would at least recommend that 27 if that person shows up, you maybe take it back and 28 reconsider it based on that testimony so that at least we can 29 get that testimony in the record and I can use it when I go 30 to Southcentral.

> CHAIRMAN MILLER: Okay. Vince.

MR. MATHEWS: We do have action that was 35 taken by Wrangell-St. Elias on both 12 and 13, and for 13, 36 Denali Subsistence Resource Commission. So I don't know if 37 you want me to share that with you now or what?

> CHAIRMAN MILLER: Okay.

41 MR. MATHEWS: Well, I think we could just 42 read it into the record so that you have it. 43

CHAIRMAN MILLER: Yeah, that's fine.

MR. MATHEWS: That would be the easiest way

47 to go. 48

49 CHAIRMAN MILLER: Go ahead, Vince. 50

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MR. MATHEWS: Okay. Because it may affect your motion to defer or not to defer.

Okay, Wrangell-St. Elias, with Proposal 12, their 5 recommendation is to defer for further analysis. For 6 Proposal 13, the Wrangell-St. Elias Commission opposes 7 Proposal 13. Okay, for Denali and Hollis may want to speak 8 more on this for Denali Subsistence Resource Commission, they 9 support with modification, Proposal 13. They support this 10 proposal to reduce the caribou fall hunting season dates to 11 August 10th to September 20th. The Commission would modify 12 the proposal to keep the current winter season and the 13 current harvest limit of two bulls but would put a cap of 600 14 animals on the total harvest allowed for the unit.

And I also failed to recognize, you do have a member 17 of the Denali Subsistence Resource Commission here. Ray 18 Collins serves on that and he's a member of the Western 19 Interior.

I can go ahead and read their justification if you 22 like or Hollis may want to expand on that.

CHAIRMAN MILLER: Okay, before we go on, Ida 25 had her hand up a minute ago. So to stay in her good graces 26 I'll call her up.

MS. HILDEBRAND: Thank you, Mr. Chairman. 29 Ida Hildebrand, BIA Staff Committee member. Just a point of 30 clarification. I believe there was a motion and a second to 31 defer, and the Chair asked whether it would not, by deferral, 32 just go to Southcentral and the answer is, yes, you can defer 33 it to that Council.

CHAIRMAN MILLER: Okay, thank you, Ida. 36 Gilbert, do you have any comments on these proposals here 37 before we let Hollis.....

MR. DEMENTI: My personal comment would 40 probably be oppose this proposal comment. That's my personal 41 comment, okay, it's not the Southcentral comment. It's just 42 my personal comment. 43

CHAIRMAN MILLER: That would be on Proposal 45 13?

> MR. DEMENTI: Yes. Let me see -- yeah.

CHAIRMAN MILLER: Okay, Hollis.

MR. TWITCHELL: Hollis Twitchell with Denali
National Park. There are subsistence user along the Parks
Highway in Unit 20(A), which have C&T for use of caribou down
in Unit 13. So the Commission was interested in dealing with
this proposal as well as the fact that the community of
Cantwell is a resident zone subsistence use community in Unit

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They reviewed the analysis and came up with their 10 recommendation. And I guess I will go ahead and just read 11 their justification in because I think it pretty much lays 12 out their thinking and why they came up with their 13 modification. The Federal subsistence harvest accounts for 14 only a small portion of the harvest between one and 12 15 percent, depending on the year, and to-date, for this year, 16 only 107 caribou have been reported harvested. In 1991, the 17 highest year of reported subsistence harvest, 641 caribou 18 were reported taken. That number is more indicative of the 19 actual level of subsistence harvest needs. Putting a quota 20 of 600 caribou harvested would provide protection for the 21 herd while still maintaining the reduced fall and the 22 existing winter hunting seasons. This fall and winter 23 caribou hunting opportunity is very important for local 24 subsistence users. Especially those who are not successful 25 during the fall moose season. In addition, subsistence users 26 activities are characterized by economy of effort for 27 harvesting and a sharing of harvested resources. One hunter 28 may go out and harvest two caribou and in most cases the 29 harvested caribou is shared with other subsistence users. 30 Limiting the harvest to one caribou per hunter will only 31 increase -- will only decrease the economy of effort and 32 result in more hunters having to go out hunting and it may, 33 in turn, also reduce the amount of resources available for 34 sharing.

35 36

Those were their concerns. They felt if the herd is, indeed, declining and there needs to be a reduction in take, mutting the harvest quota cap at 600, they felt, would provide protection for the herd. And they didn't want to reduce any opportunities of take involving the winter season. They did agree with the reduction of the fall season by 10 days, that's September 20th to September 30th, because of concerns that many of the animals may be in the rut at that time.

45 46

Thank you.

47

48 CHAIRMAN MILLER: Okay, Gilbert, you had a

49 comment.

00246 MR. DEMENTI: Yeah, I will support with modification like the Denali Commission. 3 CHAIRMAN MILLER: Okay. Is there anymore 5 discussion from the Board on Proposal 12 and 13? 7 MR. NICHOLIA: We're still going to defer it, 8 right? 9 10 MR. GOOD: That's where we are. 11 12 MR. NICHOLIA: Ouestion. 13 14 CHAIRMAN MILLER: Okay, question's been 15 called, and that's to defer Proposals 12 and 13 to 16 Southcentral. All in favor of deferring these proposals 17 signify by saying aye. 18 19 IN UNISON: Aye. 20 21 CHAIRMAN MILLER: Opposed same sign. 22 23 (No opposing votes) 24 25 CHAIRMAN MILLER: Okay, let's move down 26 to.... 27 28 MR. MATHEWS: That brings us up to -- if I 29 understand correctly that brings us up to Proposal 22. 30 31 CHAIRMAN MILLER: Yeah. 32 33 MR. MATHEWS: Because you took action on 19 34 and 21 and 15, so Proposal 22. Proposal 22 deals with Unit 35 13 sheep, it's to revise the horn size restriction. It was 36 submitted by the Paxton Fish and Game Advisory Committee. 37 38 CHAIRMAN MILLER: Okay, we need a motion to 39 get this proposal on the floor. 40 41 MR. GOOD: Mr. Chairman, I move we adopt 42 Proposal 22. 43 44 MR. FLEENER: Second. 45 46 CHAIRMAN MILLER: Okay. It's been.... 47 48 MR. GOOD: Mr. Chairman, just to try and 49 speed this up a bit, this -- moving the horn size from seven-50 eighths to full-curl really makes it a trophy hunt, it's

00247 unrelated to subsistence in any way shape or form. I recommend we reject the motion I just made. 3 5

MR. FLEENER: Actually why don't you make a

motion to reject.

CHAIRMAN MILLER: To reject?

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6 7

8

MR. GOOD: Well, that's a negative motion. 10 The better way to do it, parliamentary speaking, is to make 11 a motion in favor of and then reject it.

12 13

MR. FLEENER: Well, you would vote against it 14 is how you would do that.

15 16

MR. GOOD: Vote no.

17 18

CHAIRMAN MILLER: Okay.

19 20

MR. FLEENER: Staff.

21 22

CHAIRMAN MILLER: Staff analysis.

23 24

MR. DeMATTEO: Proposal 22 was submitted by 25 the Paxton Fish and Game Advisory Committee which would 26 change the Federal subsistence dall sheep hunting bag limits 27 from one ram with a seven-eighths curl horn to one ram with 28 full-curl in Unit 13, excluding Unit 13(D) and the Delta 29 Controlled Use Area. This change would align with current 30 State regulations.

31 32

Horn size requirements to Unit 13 were considered by 33 the Federal Subsistence Board in 1993 when the Mentasta Lake 34 Traditional Council requested that both the horn size 35 requirements and bag limit be changed to no limit. 36 denied this request based on the need to manage and monitor 37 the harvest. The existing Federal subsistence sheep hunting 38 regulations for Unit 13 excluding Unit 13(D) and the Delta 39 Controlled Use Area are more liberal than current State 40 regulations. The State's full-curl horn requirement first 41 took effect in 1993. This proposal's justification was to 42 eliminate confusion and reduce the potential for law 43 enforcement conflicts related to differing State and Federal 44 regulations and jurisdictions.

45

46 Federal public lands involved in Proposal 22 are the 47 Denali National Park which is a small corner of 13(E) west of 48 the Parks Highway, the Wrangell-St. Elias National Preserve, 49 and lands under the jurisdiction of the BLM. It is important 50 to note that there is very little Federal land in Unit 13.

Approximately six percent of lands in Unit 13 are managed by the National Park Service, less than two percent by the Forest Service and less that two percent by the Bureau of Land Management.

5

The sheep population in 13(D), the most recent aerial 7 sheep census in the area conducted by Alaska Department of 8 Fish and Game was in 1995 indicated that lamb survival was 9 adequate and that population objectives were met. In 1998, 10 three rams were harvested, includes areas outside the Delta 11 Controlled Use Area. This reported harvest has ranged from 12 two to seven in 1990s. The reported harvest since 1983, 13 Anchorage and Fairbanks area hunters have accounted for more 14 than half of the effort. The sheep population in 13(E) west 15 of the Parks Highway, this population and harvest objectives 16 have been met through 1998 with 110 rams reported taken out 17 of the estimated population of 4,300 sheep. In the Alaska 18 Range portion of 13(E), three sheep were reported harvested 19 in 1998. Sheep population and harvest information from both 20 areas of the Federal public lands in Unit 13 indicates stable 21 population trends. There is no biological justification to 22 further restrict Federal subsistence sheep hunters in this 23 area. The only justification is to simplify the regulation 24 differences between the Federal and State system and parallel 25 the State's harvest strategies.

26 27

With that, the conclusion is to reject the proposal.

28 29 30

CHAIRMAN MILLER: Okay. Go ahead, Craig.

31 32

MR. FLEENER: Yeah, Mr. Chair, since this regulation would make undue restriction on subsistence users and in accordance with Staff recommendation, it appears that the State has no recommendation at this time. Apparently they're not presently opposed to it, I would be in opposition of this myself and be willing to vote no and call for the question.

39 40

40 CHAIRMAN MILLER: All right. Did Terry have 41 -- I seen you had your hand up there, did you have something 42 there Terry?

43 44

MR. HAYNES: Mr. Chairman, as I mentioned 45 earlier, the comments you see in the book are on the 46 proposal. We've subsequently reviewed the Staff analysis so 47 in some cases we may have additional comments that don't 48 appear in the book.

49 50

In this case we're not sure that the changing --

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00249
1 because of the very small amount of Federal land involved
2 here, whether changing this curl requirement would actually,
  in fact, restrict opportunity or reduce opportunity for
4 Federally qualified subsistence users. On the other hand
5 because a very small amount of Federal land is involved, the
  impact might not be very significant if this proposal is
7
  rejected. So we don't have a position one way or the other
8 at this time, we just are not sure that there's going to be
  an impact if you bring the State and Federal regulations into
10 alignment.
11
12
                   CHAIRMAN MILLER: Okay, question has -- oh,
13 Vince.
14
15
                   MR. MATHEWS: Mr. Chairman, Wrangell-St.
16 Elias opposed Proposal 22. And Denali Subsistence Resource
17 Commission said no action. They reviewed the proposal
18 regarding sheep in Unit 13 but took no action. For the
19 Denali Park area in Unit 13(E), sheep are not present so this
20 proposal does not affect Denali Subsistence Users.
21
22
                   CHAIRMAN MILLER: Okay, question's been
23 called then. All those in favor of Proposal 22, signify by
24 saying aye.
25
26
           (No aye votes)
27
28
                                    All those opposed same
                   CHAIRMAN MILLER:
29 sign.
30
31
                   IN UNISON: Aye.
32
33
                   CHAIRMAN MILLER: Okay.
34
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                  MR. MATHEWS: Okay, Mr. Chairman, that brings
36 us up to Proposal 23 which deals with Unit 6, 7, 11, 13 and
37 14. It's to establish a hunting season for beaver. It was
38 submitted by the Southcentral Regional Advisory Council.
39
40
                  MR. FLEENER: Mr. Chair, I move to adopt
41 Proposal 23.
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43
                   MR. NICHOLIA: Second.
44
45
                   CHAIRMAN MILLER: Okay, it's been moved by
46 Craig and seconded by Gerald. Does Gilbert have any comments
47 on this proposal?
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MR. DEMENTI: I guess I would support the

48 49

50 proposal.

CHAIRMAN MILLER: Okay.

MR. DEMENTI: My comment again.

CHAIRMAN MILLER: Okay, Gilbert, we'll note that that's your personal comment.

MR. DEMENTI: Okay.

CHAIRMAN MILLER: Okay. Let's move to Staff

11 analysis.

12 13

7 8

9 10

MR. DeMATTEO: Proposal 23 was submitted by 14 the Southcentral Council. This would create a beaver hunting 15 season with one beaver per day and one in possession. 16 proposed season and the affected units would be Unit 6, May 17 1st through October 31st; Unit 7, May 1st through October 18 10th; Unit 11, June 1st through October 10th; Unit 13, June 19 15th through September 10th; and Unit 14(C), May 15th through 20 October 31st.

21 22

There is currently no customary and traditional use 23 determination for beaver in Units 6, 7, 11, 13 or 14. 24 lands involved in Proposal 23 include those managed by the 25 Forest Service, National Park Service and Fish and Wildlife 26 Service and also the Bureau of Land Management. There are no 27 parallel beaver hunting seasons within State regulations. 28 1995, when the Federal Subsistence Board established a beaver 29 hunting season in Unit 25, excluding 25(C), the season 30 currently is April 16th through October 13th, one beaver per 31 day and one in possession.

32 33

Justification for this proposal was to provide beaver 34 as a subsistence food and a season when not much other meat 35 is available. Also beaver populations are exploding all over 36 the region due to lack of economic incentive to harvest 37 beaver because of low pelt prices. No measurable management 38 objectives have been developed for beaver for any of the 39 affected units by the Alaska Department of Fish and Game.

40 41

One caution has been mentioned as to the 42 implementation of this proposal. There has been some concern 43 raised about advising subsistence users to exercise 44 discretion as to shooting beavers along the road system in 45 the summer months because wildlife viewing is a popular 46 activity by tourists during that time. With that, the 47 conclusion is to support the proposal.

48

49 CHAIRMAN MILLER: Does the State have any 50 comments on this proposal?

MR. HAYNES: Mr. Chairman, we have written comments on the proposal on Page 120. In addition, even though we haven't taken a position on this proposal. Neither the proposal nor the Staff analysis presents evidence demonstrating the need for additional opportunity for beaver harvest for subsistence purposes in these units especially during the summer months. It's really unclear if the intent of the proposal is to allow additional harvest opportunity for subsistence purposes or to deal with problem beavers.

10 11

If the proposal is adopted and to ensure that any leavers taken are used for subsistence purposes, there should be some provision made for salvage and reporting of beaver harvest. Enforcement might be an issue if this regulation fifters from State regulation and given the question of land status and so forth in these units. You'll also see that in our written comments there are some firearm closures in some areas that would be covered by this proposal so there would be some areas where this regulation -- you would not be able to apply the regulation if it was adopted.

2122

And the final comment that was made by a couple of our area biologists is that, in fact, the beaver population is not exploding in their areas and they are concerned about additional beaver harvest during the time when there's heavy is visitor use to the state and sometimes perceptions of visitors can weigh heavily on their perceptions of wildlife management and how we handle resources.

29 30

30 CHAIRMAN MILLER: They can see them up closer 31 after you shoot them, though. Okay, go ahead Craig.

32 33

MR. FLEENER: Thank you, Mr. Chair. It does 34 say here on Page 117 that the reason for changing the 35 regulation is to make beaver available as a subsistence food. 36 Terry was looking for clarification as to why the proposal 37 was made, whether it's to get rid of rodents or if it's for 38 subsistence. Here it says, it's to be available as a 39 subsistence food.

40

And one other concern that I see in here was it talking about abandonment of young when the adults are shot.

43 Do we have any numbers on abandonment of young beaver and how 44 much impact that has, whether they can make it through the 45 summer or anything like that Terry? Or somebody? Does 46 anybody know? Anybody at all? Because it's written here in 47 ADF&G comments that there's concern, let me see if I can find 48 it again, Page 120. It says right here in the third 49 sentence, second line, however, hunting during the summer has 50 potential to orphan some kits and yield beaver pelts with no

1 value. I don't think the beaver pelts with no value is a 2 concern considering it's a subsistence harvest but there 3 might be some concern with potential to orphan some kits. Is 4 there any statistical evaluation of how many kits are 5 actually abandoned in hunts like this?

5 6 7

7 MR. HAYNES: Mr. Chairman, the Staff member 8 that provided that comment didn't provide any specific 9 information and we can explore that and see if there is some 10 biological data collected on that question.

11 12

CHAIRMAN MILLER: Go ahead, Gerald.

13 14

MR. NICHOLIA: Right now in the whole state 15 of Alaska the beaver pelts do have no value that's why there 16 is not a lot of people out there trapping them. And to tell 17 the truth about the whole area, there's a lot of beavers that 18 are taking over the country and are having a lot of affect on 19 like, white fish, and other populations within those streams.

20 21

MR. MATHEWS: Mr. Chairman.

22 23

CHAIRMAN MILLER: Go ahead, Vince.

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MR. MATHEWS: Both the Commissions for the two Parks, Wrangell and Denali, took up Proposal 23. Wrangell supports the proposal, that's their area. Proposal 23, Denali Commission reviewed the proposal but took no action because they didn't feel it would affect Denali 30 subsistence users. For Western Interior, just a reminder that there is a Board of Game proposal similar to this, 22 Proposal No. 1, for the Grayling, Anvik, Shageluk and Holy 33 Cross area. Just to add to the fact that there is concern about the expanding beaver populations throughout the state.

35 36

CHAIRMAN MILLER: Okay. Go ahead, Nat.

37 38

MR. GOOD: Mr. Chairman, I think we are 39 ultimately going to support this as it was brought forward to 40 us by the Southcentral Regional Advisory Council, and I think 41 they've given it some consideration here and, therefore, I 42 would like to move the previous question.

43

CHAIRMAN MILLER: Okay. Question's been 45 called. All in favor of Proposal 23 signify by saying aye.

46 47

IN UNISON: Aye.

48 49

CHAIRMAN MILLER: Opposed same sign.

00253 1 (No opposing votes) 2 3 CHAIRMAN MILLER: Proposal 23 passes. Okay, 4 moving down to Proposal 24. 5 6 MR. MATHEWS: Yes, Mr. Chairman, Proposal 24 7 deals with Unit 13 wolf hunting. It's suggesting to align 8 harvest limits with the State. 9 10 CHAIRMAN MILLER: Okay, is there -- well, we 11 got to get it on the floor first. 12 13 MR. NICHOLIA: I move to adopt Proposal 24. 14 15 MR. FLEENER: Second. 16 17 CHAIRMAN MILLER: Okay, it's been moved by 18 Gerald and seconded by Craig. Okay, we'll go to Staff 19 analysis. 20 21 MR. DeMATTEO: Proposal 24 was submitted by 22 the Eastern Interior Council and this one would change the 23 Federal subsistence wolf hunting bag limits from five per day 24 to 10 per day for Unit 13 to match the current State 25 regulations. The existing Federal wolf regulations are more 26 restrictive than the State because Federal public lands are 27 not closed, hunters currently have opportunity to harvest 28 wolves under the more liberal State regulations. 29 30 There seems to be no biological problem with the wolf 31 population. No additional harvests are anticipated as a 32 result of adoption of this proposal. 33 34 The conclusion is to support the proposal. 35 CHAIRMAN MILLER: Does the State have any 37 problem with this? 38 39 MR. HAYNES: No, Mr. Chairman. 40 41 CHAIRMAN MILLER: Okay. 42 43 MR. FLEENER: Question. 44 45 CHAIRMAN MILLER: Ouestion's been called. 46 47 MR. GOOD: What about Gilbert? 48 49 CHAIRMAN MILLER: Gilbert, he likes it. 50

00254 1 MR. GOOD: Oh. 2 3 4 CHAIRMAN MILLER: Okay, go ahead Vince. 5 MR. MATHEWS: Yes, both Commissions took up Proposal 24. Denali Subsistence Resource Commission supports 7 the proposal because they support the alignment of State and 8 Federal harvest limits on wolves. The same would be for 9 Wrangell-St. Elias, they support the proposal. 10 11 CHAIRMAN MILLER: Okay, thank you, Vince. 12 Question's been called, all in favor of Proposal 24 signify 13 by saying aye. 14 15 IN UNISON: Aye. 16 17 CHAIRMAN MILLER: Opposed same sign. 18 19 (No opposing votes) 20 21 CHAIRMAN MILLER: Okay, Proposal 24 passes. 22 23 MR. MATHEWS: Okay. 24 25 CHAIRMAN MILLER: Let's move down to Proposal 26 25. 27 28 MR. MATHEWS: Yes, Proposal 25 is the same 29 area, Unit 13, it deals with ptarmigan. It's to revise the 30 harvest and possession limits and it was submitted by the 31 Paxton Fish and Game Advisory Committee. 32 33 I do need to give a note to Jim Wilde, because I have 34 not been able to train him, he needs to realize the reason 35 we're looking at these units, like 13 and et cetera, which 36 are outside of the Eastern Interior's, because of the 37 customary and traditional use determination that allows 38 residents of Eastern Interior to participate in those 39 activities. So that's why we're dealing with Unit 13 and et 40 cetera. 41 42 Thank you. 43 44 MR. NICHOLIA: Move to adopt Proposal 25. 45 46 MR. FLEENER: Second. 47 48 CHAIRMAN MILLER: Okay, it's been moved by

49 Gerald, seconded by Craig. Any further discussion?

MR. GOOD: Mr. Chairman, this would -currently we're allowed in Unit 13, 20 per day and 40 in 3 possession, this would reduce it to 10 per day, 20 in 4 possession which is the current State allowable total. you vote in favor of this you are reducing access here.

6 7

CHAIRMAN MILLER: Go ahead, Gerald.

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MR. NICHOLIA: Thanks, Mr. Chair. But Nat, 10 in reality, do -- they do take 20 per day and have 40 in 11 possession?

12 13

CHAIRMAN MILLER: Well, when you go ptarmigan 14 hunting I never -- go ahead Knowland.

15 16

MR. SILAS: Looking at this ptarmigan in the 17 regulation book, it's not only used by Unit 13, it's by 11, 18 residents of Chickaloon, there's a lot of people there taking 19 the ptarmigan out of that area. It must be justified -- to 20 support that.

21 22

CHAIRMAN MILLER: Okay, anymore discussion. 23 Go ahead, Ray.

24 25

MR. COLLINS: Well, the Denali Park took that 26 up, I'm on that Commission. We don't hunt there but we 27 opposed it because we didn't -- it would reduce opportunity 28 and they didn't believe there was any biological reason to 29 reduce the subsistence opportunity.

30 31

CHAIRMAN MILLER: Okay. Does the State have 32 any comment on this?

33 34

MR. HAYNES: Mr. Chairman, we don't support 35 the -- or we support the proposal because it would align the 36 State and Federal regulation.

37 38

Okay, go ahead Vince. CHAIRMAN MILLER:

39 40

MR. MATHEWS: Wrangell-St. Elias supports the 41 proposal, Proposal 25. So you have one Commission that 42 opposes it, one that supports it. I would assume that if Bob 43 is still here, I think some of these were taken up by the 44 Upper Tanana Fortymile Advisory Committee but I don't have 45 any of their minutes or notes. Just so it's noted that we 46 just don't have their records here. But on a lot of these 47 proposals I think they probably took them up.

48 49

CHAIRMAN MILLER: Well, there's Bob in the

50 back there.

00256 MR. STEPHENSON: I didn't attend the last meeting. 3 4 CHAIRMAN MILLER: Okay. Gerald and then 5 Craiq. 7 MR. NICHOLIA: Yeah, we'd have to take into 8 consideration, too, that in Unit 13 there is very little 9 Federal lands. So I don't think this will have very much 10 impact with the State regulations. 11 12 CHAIRMAN MILLER: Okay, Craig you're..... 13 14 MR. FLEENER: I was wondering if Terry might 15 comment on the number of ptarmigan that are actually taken on 16 average per individual per day? If that's a number that's 17 known because I'm a supporter of trying to align things, of 18 course, I don't like limiting subsistence opportunity as 19 well. But it seems like 20 a day is a lot of ptarmigan. 20 you have any idea, Terry? 21 22 MR. HAYNES: No, I don't, Mr. Chairman. 23 There isn't a harvest reporting requirement for ptarmigan. 24 25 MR. FLEENER: Right. But have there been 26 studies done or anything, you probably don't know, I guess? 27 28 MR. HAYNES: I suspect our area biologist in 29 Glennallen would have some information on that but it would 30 be general and not scientifically. 31 32 MR. L. TRITT: Can you hit 20 ptarmigan a 33 day. 34 35 CHAIRMAN MILLER: Okay. George, you had a 36 comment. 37 38 MR. SHERROD: Yeah, I was going to comment 39 and I don't know if it's true for this area but I know in 40 some parts of the state, ptarmigan are driven into nets. And 41 you go out there and you drive ptarmigan into nets and you 42 dispatch them in fairly large numbers. And it is a legal 43 method for take in the state. And under those circumstances, 44 this number would not be excessive. 45 CHAIRMAN MILLER: I don't know, Gilbert, is 46 47 that how you guys hunt ptarmigan.

MR. FLEENER: Drive them into fish nets.

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00257
                    MR. DEMENTI: Well, my comment would be that,
  you know, if I get 20 ptarmigan, people might think that's
  too much but it's not too much. In my custom I usually share
  with people that don't go out to hunt. And I think 20 ptarmigan is not -- it's not that many, if you're going to go
5
  out and share.
7
8
                    CHAIRMAN MILLER: So in other words, you'd
9 support it with the existing regulation of 20 a day and 40 in
10 possession?
11
12
                    MR. DEMENTI: I'll go along with what Ray
13 just said.
14
15
                    CHAIRMAN MILLER: Okay, thank you, Gilbert.
16
17
                    MR. FLEENER:
                                   What did Ray say?
18
19
                    MR. GOOD: He said no.
20
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                    CHAIRMAN MILLER: Yeah, Ray said no.
22
23
                    MR. GOOD: He said vote no.
24
25
                    CHAIRMAN MILLER: Okay, we're still on
26 discussion here.
27
28
                    MR. FLEENER: Question.
29
                    CHAIRMAN MILLER: Question's been called.
30
31 Okay, all in favor of Proposal 25 signify by saying aye.
32
33
            (No aye votes)
34
35
                    CHAIRMAN MILLER:
                                      Opposed same sign.
36
37
                    IN UNISON: Aye.
38
39
                    CHAIRMAN MILLER: Okay, moving right along
40 now, Proposal 27.
41
42
                    MR. MATHEWS: Okay, Proposal 27 deals with
43 Unit 11 and 13, martin and weasel. It's to revise the
44 seasons to align with State seasons. It was submitted by
45 David Brusque of Copper Center.
46
47
                    MR. NICHOLIA: Move to adopt Proposal 27.
48
49
                    MR. FLEENER: Second.
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CHAIRMAN MILLER: Okay, moved by Gerald and seconded by Craig. Staff analysis.

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MR. DeMATTEO: Mr. Chair, if you'd turn to 5 Page 133, the executive summary, I think that'd be the best 6 way to explain this.

6 7 8

Under the proposed regulation, the proponent would like to see weasel lumped in with martin under the regulatory language for Units 11 and 13, and also would like to see the season expanded to the end of February. Now, the season expansion has already been covered this morning in Proposal 2. And then in 11 and 13, would like to see weasel detracted from -- as normally is linked with mink in the species organization under the regulatory language of the Federal regulations.

17 18

The Staff conclusion is to support the extension of 19 the seasons as we took up this morning but reject changing 20 the species organization within the Federal trapping register 21 to avoid confusion.

22 23

CHAIRMAN MILLER: Does the State have any 24 comments on this?

2526

MR. HAYNES: Mr. Chairman, our written 27 comments are on Page 136. We'd support this proposal with 28 modification. The Department would recommend amending the 29 proposal to establish a November 10 to February 28th trapping 30 season for martin, weasel and mink in Unit 11 and the 31 remainder of Unit 13, and a November 10/December 31 martin 32 season in Unit 13(E). This would align the State and Federal 33 seasons.

34 35

 $35\,$ MR. NICHOLIA: As the maker of this motion I $36\,$ would include all these....

37 38

MR. FLEENER: That's exactly what I was going 39 to say.

40

41 MR. NICHOLIA:all these recommendations 42 of Staff.....

43 44

CHAIRMAN MILLER: Okay.

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46 MR. FLEENER: That we adopt the State 47 recommendation for this proposal.

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49 CHAIRMAN MILLER: Okay. You got that? Okay, 50 now that we're moving right along.

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MR. FLEENER: Ouestion.

CHAIRMAN MILLER: Okay, go ahead, Ray.

MR. COLLINS: I don't know if we discussed it at Denali or the local Fish and Game out there but we thought it was interesting about realigning those species; we thought it was a good idea. The only time, most trappers that I know 9 of, ever catch weasels when they're out setting martin traps. 10 They don't catch them in mink sets, and why the two seasons 11 aren't aligned, it seems strange, you know. Maybe you have 12 a different experience in your area but we don't, so why lump 13 mink with weasel.

CHAIRMAN MILLER: Okay, Vince.

MR. MATHEWS: Yes, Ray's correct. The Denali 18 Subsistence Resource Commission did take it up and they 19 support Proposal 27 with modification to align with State 20 seasons.

CHAIRMAN MILLER: Okay. I think the 23 question's been called. All in favor of Proposal 27, as 24 amended, signify by saying aye.

IN UNISON: Aye.

CHAIRMAN MILLER: Opposed same sign.

(No opposing votes)

CHAIRMAN MILLER: Proposal 27 passes.

MR. MATHEWS: Mr. Chairman, that concludes 35 all the proposals for Eastern Interior. That would move us 36 up into Regional Issues and Board of Game proposals.

So I think there's only -- if I can be so quick on 39 this, I think there's only two items that would need to be 40 discussed under Regional issues. One would be update on that 41 Grayling, Anvik, Shageluk, Holy Cross moose population 42 status. The other would be to talk about the moose 43 population concerns for the Kaiyuh Flats. The reason I say 44 that is because the other item is going to come up when you 45 deal with the moose management plan for the Koyukuk River. 46 And that's how you would possibly deal with that and then 47 Board of Game, I assume we would probably take a break and 48 try to figure out how we're going to organize the Board of 49 Game presentations.

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40 41 42

CHAIRMAN SAM: Is Randy Rogers coming in at any time, do you know?

MR. MATHEWS: I would ask the State.

MR. HAYNES: Mr. Chairman, I believe Randy and Glenn Stout are planning to be here tomorrow afternoon to talk about the Koyukuk River moose.

MR. MATHEWS: Correct. The only change that 11 I got which may just be it didn't get conveyed is that Glenn 12 will not be able to be available unless that's changed, until 13 Friday. But the plan was -- the moose plan was going to take 14 up tomorrow, is what we all talked about and agreed to.

CHAIRMAN SAM: Yeah, if Randy Rogers is here 17 to present it I think we could defer a good part of this 18 stuff tomorrow.

MR. MATHEWS: Oh, right, right. Correct. 21 if you want to tack up the issue of Grayling, Anvik, 22 Shageluk, Holy Cross.

CHAIRMAN SAM: Do we have all those people

MR. MATHEWS: Yes. Mr. Denton's here. 28 mean I don't think it's going to take that long. This is a 29 follow up to two meetings ago where there was discussions 30 about the moose population there and efforts there. 31 meeting you had an extensive report and I don't know if Laura 32 is still here, about the law enforcement effort there, but 33 this is just a follow up report to that. I mean Jeff is more 34 than willing to speak on it.

> CHAIRMAN SAM: This is Unit 21(E), GASH area?

MR. MATHEWS: Yes.

CHAIRMAN SAM: Okay.

MR. DENTON: Jeff Denton, Anchorage Field 43 Office, BLM. And unfortunately I don't have a lot of 44 information for you. Toby Budreau with the State had planned 45 to do a moose survey in that area March 9th through the 15th. 46 BLM placed aircraft/fuel for him but that's as much 47 involvement as we had. I've been trying to get a hold of 48 Toby for several days, I thought David James would be here. 49 They're working on writing that information up, I believe, 50 for the State Board of Game meeting and so I don't have any

specifics and data to give you at this time. It should be forthcoming in the next few days. But I haven't been able to get that information from the State at this time.

If David James or somebody's around, they may know more about the status of that particular survey than I do at this time.

9 CHAIRMAN SAM: Vince, can we see if we can 10 get more information tomorrow if they're around? David 11 James, in all probability will be here with Randy Rogers.

MR. MATHEWS: Well, I'm surprised that 14 David's not here but we can try. I don't know how we can get 15 that. I mean David would have to bring it. Toby Budreau's 16 not here, to my knowledge.

CHAIRMAN SAM: Any action required?

MR. MATHEWS: No, this was -- Pete can help 21 me with the history of this but basically we had actions in 22 21(D) dealing with the change of the moose seasons and at that time it was decided that there would need to be more 24 information collected because there seemed to be a 25 discrepancy between what the villages saw with the moose 26 population and what the data was saying. And so it wasn't a 27 deferral but it was a gentlemen's deferral to do additional 28 work in that area. And I'll stop there because that's the 29 limit of my knowledge and maybe Pete knows more.

MR. DeMATTEO: No.

33 CHAIRMAN SAM: Before we go any further, do 34 you have anything to add on this Angela?

MS. DEMIENTIEFF: No, I don't. And I'd 37 rather wait to hear from the people who are supposed to know 38 all these things, I just only live there.

CHAIRMAN MILLER: Mr. Chair.

CHAIRMAN SAM: Yes.

CHAIRMAN MILLER: I'd like to entertain a 45 motion that we table this until tomorrow when we might have 46 better staff present to -- or more staff present I should 47 say, not better staff.

MR. NICHOLIA: Second.

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CHAIRMAN SAM: There's a motion to table. It's already been seconded. All those in favor signify by saying aye.

IN UNISON: Aye.

CHAIRMAN SAM: Opposed same sign.

(No opposing votes)

CHAIRMAN SAM: It shouldn't take long. 12 don't think that -- if it's more informational than anything 13 so we'll defer it to tomorrow. At this time we'll take a 14 five, 10 minute break and get back and then we'll see where 15 we stand at that time.

> (Off record) (On record)

We would like reconvene. CHAIRMAN SAM: 21 Vince, if I understand it, the only thing before us right now 22 is the other State proposals of interests; is that right?

MR. MATHEWS: Right. Unless you wanted to 25 get some kind of update which was provided at the last 26 meeting on the Kaiyuh Flats. I mean that's an option. 27 have staff here. That was to deal with the surveys and law 28 enforcement. If it's not an issue we don't need to discuss 29 it then at this time.

CHAIRMAN SAM: Micky, do you feel if we bring 32 this up under Koyukuk River or do you want to discuss it now?

MR. STICKMAN: Well, actually Glenn Stout is 35 not here so it would be a waste of time to bring it up now.

CHAIRMAN SAM: All right. Defer it. Vince, 38 what do we have under other State -- is there consensus of 39 both Regional Councils to defer Kaiyuh Flats discussion?

CHAIRMAN MILLER: Yes.

MR. MATHEWS: Okay. The only thing if we're 44 beyond that would be to look at Board of Game proposals and 45 obviously they cover all of Interior so they cover both 46 regions. So we'd have to be cautious of -- okay, we're okay 47 on a quorum on both regions.

49 CHAIRMAN MILLER: Mr. Chair, I got a question 50 for George, did you go through, by chance, and find out the

proposals that are affecting just our areas, out of the State book?

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MR. SHERROD: What I did is I tried to lump some of the proposals into groups that deal with sort of themes that have come up over the past few years in both Eastern and Western Interior meetings. There's a lot of proposals, a lot of them are duplicate. A lot of them are total opposite of each other. And a lot of them, I guess, really have no bearing on here. So I have lumped some into some categories and I can sort of try to lead a discussion if that would be the group's intent or desire and I think we could get through it relatively fast or at least get through some of these, out of the way, and we've got David here to keep me in line and clarify mistakes I've made.

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CHAIRMAN SAM: Do we have it in the packet?

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MR. MATHEWS: Yes. You have it in your green 20 book, your green folder in the back, would be the yellow 21 book.

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CHAIRMAN MILLER: We'll go ahead and move 24 right along then.

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MR. SHERROD: You want me to just take off?

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CHAIRMAN MILLER: Take off George.

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MR. SHERROD: Okay. One of the things that 31 I noticed, I went through the proposals, we've got a number 32 of proposals on brown bear, one proposal on black bear and 33 one proposal on wolf and then one proposal that has both 34 brown and black bear in it. In all of these situations these 35 proposals either request liberalizing seasons or bag limits 36 or maintaining exemptions to tag fees and so on. Both of 37 these Councils have expressed, over time, that it might be a 38 good idea to liberalize bear harvest restrictions. So what 39 I would propose is that you just direct that, I suppose, a 40 letter be drafted to the Board of Game saying that wherever 41 biologically possible, these bodies support the 42 liberalization of brown bear, black bear and wolf regulations 43 and that gets rid of about 23 or 24 of the proposals in this 44 book.

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46 CHAIRMAN MILLER: Okay. And Vince can work 47 on that letter?

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MR. MATHEWS: Oh.

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MR. GOOD: Well, George can always write it.

MR. MATHEWS: I understand what was said and et cetera and I'm not trying to defer from that or anything like that but please be careful that you need to realize your 6 standing is different -- what I'm really getting at is if you 7 need additional information please use the Staff there so 8 when your recommendation goes before the Board of Game, that 9 it's clear that you used the expertise that's available. I 10 suppose that's really where I'm going. And also the 11 proposals that deal with the Koyukuk River area, the 12 proposals from the working group, that they would be 13 discussed tomorrow when we have the full Staff here, the 14 planning Staff, the area biologist, I'm wrong, will be 15 possibly here tomorrow. I know George didn't bring those up 16 yet but I'm just saying those need to be deferred until 17 tomorrow.

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CHAIRMAN MILLER: Okay.

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MR. MATHEWS: I just caution you that.....

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CHAIRMAN MILLER: I think, Vince, what we're 24 doing is just holding our present stance on this.....

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MR. GOOD: Predator control.

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CHAIRMAN MILLER:on the predator 29 control type, you know, being more liberal with bear tags and 30 the hunting fees. You know, it's the stance that we've had 31 before so we're just basically saying the same thing again.

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MR. SHERROD: It's recurring and that's why 34 I lumped them in this category because I thought that this --35 you know, the body would agree to support some general 36 language, as I said, not proposal specific but some general 37 language to the Board letting them know what your position 38 is.

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We also, along these same lines, we have a couple 41 proposals, Proposal 2 and 3 that deal with liberalizing lynx 42 trapping seasons either through bag limits or seasons, and I 43 don't know if that's an issue that this body is concerned in 44 supporting or not supporting. Again, it would be just simply 45 in a letter drafted, and I think I can cut away and start 46 working on a letter. I think there might be a period of time 47 that I could cut away and we could have a letter by the end 48 of the day. But just say that you support where biologically 49 sound, the liberalization of lynx trapping regulations.

CHAIRMAN SAM: Vince.

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MR. MATHEWS: Well, Eastern Interior, in the 4 past has been on record to support the lynx -- what is that 5 called, the lynx cycle -- it's got a special term that I 6 can't think of right now, Western Interior has not been 7 exposed to that. So it would be easy on the record if you 8 agree to that. We've worked extensively with the Alaska 9 Department of Fish and Game and the Board of Game when they 10 look at this lynx/hare cycle, that';s what it's called, but 11 I don't remember that being discussed with Western so if you 12 agree to it, that's fine, that just should be on the record 13 to that affect, that Eastern has discussed it at several 14 meetings.

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CHAIRMAN SAM: Gerald, you had a quick

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17 comment.

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MR. NICHOLIA: Yeah. I'd like to just 20 mention that we'd only like to deal with proposals that 21 affect these two regions.

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CHAIRMAN SAM: Would you restate that.

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MR. NICHOLIA: I'd like to mention that we 26 would only want to deal with proposals that affect Western 27 Interior region.

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CHAIRMAN MILLER: Western and Eastern.

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MR. NICHOLIA: And Eastern.

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CHAIRMAN SAM: Or Eastern, okay. Jack.

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MR. REAKOFF: The Koyukuk River Advisory 36 Committee voted in favor of the extension for lynx for Unit 37 24. The Proposal 3 also has Unit 25 extension which the 38 Eastern can deal with.

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MR. COLLINS: Mr. Chairman.

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CHAIRMAN SAM: Ray.

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MR. COLLINS: To expedite this, I'd like to 45 direct first that the letter be written concerning bear, that 46 they be liberalized where possible in our units, and that's 47 -- let both -- well, I guess the liberalize includes the tag 48 fees and so on, leave that in there -- but I'll make that 49 motion.

00266 1 CHAIRMAN SAM: Is there a second? 2 3 4 5 6 MR. NICHOLIA: (Nods) CHAIRMAN MILLER: Seconded by Gerald. 7 CHAIRMAN SAM: Okay. Any further discussion. 8 9 MR. REAKOFF: Mr. Chairman, there is one 10 proposal in this packet that was compiled by the moose hunter 11 working group to allow black bear baiting during the fall 12 time and that was voted down by the Koyukuk River Advisory 13 Committee because they felt that they didn't want to 14 habituate bears in river corridor where they hunt moose and 15 stuff. So that was the only proposal that they voted down in 16 the bear liberalization category. 17 18 CHAIRMAN SAM: George, you're taking note of 19 that? 20 21 MR. SHERROD: Yes. 22 23 CHAIRMAN SAM: I think you're aware of that 24 proposal? 25 26 MR. SHERROD: Yes. Proposal 93, the black 27 bear proposal, I can exclude that from this letter. 28 29 CHAIRMAN SAM: Yes. 30 31 MR. SHERROD: Okay. 32 33 CHAIRMAN SAM: Any more discussion on the 34 letter that we directed to be written? I think that it 35 should be written because in every one of our meetings we 36 talk about the moose calves and bear kills, predators. 37 any more discussion. 38 39 CHAIRMAN MILLER: Mr. Chair, I got a comment. 40 It doesn't really deal with -- well, it deals with the State 41 proposals, but it doesn't really deal with any Federal lands 42 and that's Proposal 38. Maybe Craig would like to come up 43 and say a few things on this. 44 45 CHAIRMAN SAM: We have a motion on the floor. 46 47 CHAIRMAN MILLER: Oh, okay. 48 49 MR. FLEENER: Question.

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CHAIRMAN SAM: Uh-huh. There's a motion on the floor to have a letter directed to liberalizing the bear season and harvest. It's already been seconded.

CHAIRMAN MILLER: Question's been called.

CHAIRMAN SAM: Question's been called. All those in favor signify by saying aye.

IN UNISON: Aye.

CHAIRMAN SAM: Opposed same sign.

(No opposing votes)

CHAIRMAN SAM: Motion carries. Chuck.

CHAIRMAN MILLER: Okay. I got a proposal 19 that the State put together regarding hunting in Unit 12, and 20 it's a reduction in a season, moose season. And it'd be 21 changing the opening date from September 1 to September 8, 22 and there's been some concern voiced about with doing that is 23 increasing the hunting pressure in surrounding units 24 considering that's, what's that, Labor Day weekend, which is 25 usually a big hunting weekend in the Interior. Proposal 38.

MR. GARDNER: I'm Craig Gardner, the area 28 biologist in Tok. And does everybody have a proposal book so 29 you can kind of follow along. Okay, like Chuck mentioned 30 this proposal would change the season dates, not just in Unit 31 12 actually but also in adjacent 20(E) and the way 12 and 32 20(E) kind of sit, you know, 12's kind of right along the 33 Yukon border and then 20(E) just sits north of it but right 34 up to the Yukon River.

There's kind of two issues kind of driving this 37 proposal. And one of them is actually coming from a lot of 38 the villages there. They wanted an early hunt, an August, 39 you know, to dry to meat and we actually tried to get that 40 request through -- like Chuck says, we used to have another 41 season just for spike-fork bulls, and we actually had a 42 fairly liberal season, a 15 day season just for spike-forks 43 in this area. What happened is that hardly anybody was 44 getting any spike-forks, you know, that bull is out there but 45 they're actually quite hard to find and the harvest actually, 46 in this early season was always really low, and in fact in 47 20(E) it was zero to one and in 12 it kind of oscillated 48 between two to four bulls except for this year it jumped to 49 10; I don't know what happened. But anyway, a lot of people, 50 particularly from Northway were asking for a different season

that they could -- well, different early season they could maybe shoot for more bulls, you know, that they could fine. So that was one consideration.

The second one is that a lot of people want to hunt later in September. The season in 12, most of it's ended on the 15th.

The second challenge on this one is that the harvest 10 in 12 can't go up right now. The moose population is 11 somewhat what most of you live with is a fairly low density 12 moose population and it really can't handle any increase in 13 harvest. But what's happening with the changes in moose 14 seasons down in Unit 13 and in other areas, it's forcing more 15 people into the Interior units. And Chuck's right, 20(D) is 16 definitely one of them, you know, where he lives and where 17 Nat lives and also in 12 and 20(E). And so I kind of tried 18 to juggle these two requests. One, a little bit later season, 19 early season, but try to keep this harvest kind of constant 20 right now.

And so, yeah, that's what we tried to do. Can we split the season by offering an early season in August where usually the hunt success is much lower. I mean you guys have the hunted moose for years and basically the leaves are on the trees, the moose aren't vocal, they're pretty solitary, they're harder to get. It's usually the time of year, though, that a lot of people like to hunt.

Then basically like Chuck mentioned the season then 31 would end for Labor Day weekend, because at least in the road accessible communities or the areas in the Interior, most 33 moose hunting occurs in that first week. It's not the 34 greatest harvest success or even the greatest harvest total, 35 but most of the hunters are out there in that period. And so 36 what we're trying to do with this proposal is, well, let's 37 not give them that week. You know, make them make a decision 38 to hunt earlier where the success rate would even be lower or 39 wait until a later season where they probably won't. So they 40 have to make a decision, go early or go somewhere else. And 41 then a certain number of hunters will hunt late, where we 42 expect a higher success rate, but fewer hunters.

I've kind of played with the numbers and I think what 45 we'll see is kind of a harvest that won't jump but yet we'll 46 kind of hit these two things where people want an early 47 season and a late season.

Now, will it affect 20(D)? Well, you know, that's a 50 darn good question and the advisory committee in Delta

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definitely hit me on that. 20(D) is also a unit that's quite 2 vulnerable to this kind of exodus of hunters from 3 Southcentral moving north, and it's, you know, 12, 20(D) and 4 20(E) are the first units that they hit. And so, yeah, I 5 thought about that quite a bit and I guess I can't -- the 6 idea I came with is I -- I just don't think so. I don't think you're going to see a huge, significant increase in 8 hunters in 20(D). But what one of the beauties of this 9 proposal is, that if you really looked at the date, it 10 doesn't start next year -- or this next coming fall season, 11 it's actually proposed to not start to 2001, so what it would 12 do is be in place for only a year and then there's going to 13 be a Board meeting. So what we can look at is all the 14 different things that happened. You know, in the 12 and 15 20(E) side doesn't meet that -- does it meet the subsistence 16 hunter? Did they actually get an early season that actually 17 is useable? Do they get a late season, you know, that they 18 can use better? And yet, does our harvest stay consistent? 19 And also does 20(D), does it get hammered? And then, you 20 know, another proposal could be put in to kind of tweak it. 21

So I guess for the 12 and 20(E) side, it's definitely 23 supported to try this kind of an approach. But I really 24 can't answer the 20(D) affects in Dot Lake and Delta.

CHAIRMAN MILLER: Okay. Yeah, I just wanted 27 to go on record with that to kind of clarify it in my mind 28 with what was going on. And I know this doesn't affect any 29 Federal lands but I just wanted to clarify it.

> MR. GARDNER: Appreciate that.

CHAIRMAN MILLER: Thank you, Craig.

35 CHAIRMAN SAM: Vince, do we have any others 36 that we -- well, where are we? 37

38 MR. MATHEWS: Yes, there are other -- I mean 39 George may have some others there and obviously I think you 40 want to look at the community harvest quota for Yukon Flats 41 village.

43 MR. SHERROD: Yes, Vince is mentioning, in 44 your book, Proposals 125, 126 and 127. And I think Dewey's 45 still here in case he wants to speak to the group about 46 perhaps throwing your support or whatever, to these 47 proposals. 125 is on Page 124. 48

CHAIRMAN SAM: Who submitted these proposals?

MR. SHERROD: They were submitted, I believe, previously as No. 71, they come from Yukon Flats Advisory
Committee. One of them is from the Alaska Department of Fish and -- two of them are from the Alaska Department of Fish and Game, 125 and 126, and then 127 which is linked, is from the Yukon Flats Advisory Committee.

CHAIRMAN SAM: What are you looking for on

9 this?

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MR. SHERROD: Well, I'm bringing it to your 12 attention. Perhaps Bob Stephenson and Dewey could provide 13 you with some background information on them since they're 14 here.

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16 CHAIRMAN SAM: Okay. The Chair will 17 recognize Bob and Dewey; make it short, please.

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MR. STEPHENSON: Mr. Chairman, this is Bob 20 Stephenson again from Alaska Department of Fish and Game. 21 Proposals 125, 126 and 127 are to the State Board of Game and 22 they reflect some work over the last year or so in response 23 to a proposal from the Yukon Flats Advisory Committee that we 24 establish community harvest quotas or community bag limits 25 for moose and caribou or big game. It was kind of a general 26 proposal.

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The Board of Game asked the Department to -- they tabled the proposal and asked us to work with the committee and the communities in the Yukon Flats to come up with -- to explore this concept. And so what we've done in the last year is work with Division of Subsistence, Department of Law on the State side and we ended up working with the community of Chalkyitsic, which is a small community on the Black River in Eastern 25(D) at the suggestion of the advisory committee as a modest sized community to work with to try to develop a model for a community based harvest management system. And we've explored a lot of options in this, and these three proposals represent an initial effort to establish a 40 framework for community harvest.

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The first proposal, 125, is basically the kind of regulatory frame work that would be in our regulations.

44 There is a State statute that allows the Board of Game to issue permits for subsistence to communities, groups,

46 individuals, et cetera. These proposals focused on a community harvest permit, it'd be a community subsistence permit, whatever you want to call it. So Proposal 125 is sort of a long and detailed bunch of regulatory language that lays out the conditions for issuing such a permit. Then the

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following two proposals address specifically a community harvest area, establishing a community harvest area in Eastern 25(D) and part of 25(B), which is a subunit up against the Canadian border. And then finally the last 5 proposal would establish the season for this subsistence permit.

The key things, I think, about this, and maybe I'll 9 just take questions about it in a minute or two. 10 ended up trying to do and being able to accommodate is the 11 desire of a lot of communities to have some of their best 12 hunters or most active hunters harvest a larger share of the 13 resources for the community which is a traditional or local 14 pattern of use. And our -- the existing system generally has 15 a bag limit that is assigned to an individual. For instance, 16 if you have a person with a hunting license, they could shoot 17 one bull moose in many parts of Alaska. What this system 18 would do, as proposed, is create a separate permit and we 19 would establish a hunt area and a community could apply for 20 this permit, they would designate a hunt administrator which, 21 for example, in case of Chalkyitsic it's entirely likely it 22 will be the Chalkyitsic Village Council, and their hunt 23 administrator, their designated contact would be their 24 natural resource office, and they have a natural resource 25 technician. That person would compile the list of people who 26 want to participate in this hunt and hunt under this bag 27 limit and it would be voluntary, as far as we can tell. 28 Other people could continue to hunt in the same area under 29 the general regulations. So it would not stop hunting by 30 other people. But what it would do is combine those 31 individual bag limits.

For example, if 20 people signed up, the total bag 34 limit for under this permit would be 20 bull moose, in this 35 case, but we would have a separate permit and separate 36 documents for reporting and identification and they would 37 allow a person with five of those harvest tickets to shoot 38 five bull moose or whatever, during the season, rather than 39 just one. And it would be up to the community and the people 40 in the group to share that resource or that meat however they 41 want. It's up to them.

So that's kind of the -- a major feature is it 44 combines -- it pools the bag limits for the people and it 45 could include children under 16, people with any kind of 46 hunting license, whether it's low income or regular hunting 47 license or a senior permanent license. It could all be 48 listed in this group or this community under this permit.

The things that it would change, it looks like we

1 can't -- we tried to explore ways to make, for instance, a longer season for the permit but what we ran into there is 3 that if we did that for a community harvest permit we would 4 be discriminating against other subsistence users, including in the region or elsewhere in the state. So it doesn't look like we can go that way at this point, anyway. And the other thing that it affects is, in order to keep the bag limits 8 separate, if you, for instance, if someone decided to hunt 9 under this permit, for moose in this case, you wouldn't be 10 able to hunt for moose with a regular harvest ticket under 11 another regulation except if there was -- after this season 12 closed if there was a bigger bag limit, individual bag limit, 13 somewhere else in the state, say, for three moose or 14 something, you could go hunt there. But it was just to 15 prevent the confusion that would go with people hunting in 16 the same area and two different bag limits and for two 17 different -- under two different harvest reporting and 18 regulation systems. It looks like that may be fair and 19 necessary and I -- I suppose I -- I think that's -- another 20 key feature -- and the other thing I think that's attractive 21 about it is that it centralizes and localizes the reporting. 22 That people can go by the council office and they're going to 23 handle and monitor the harvest there rather than trying to 24 find those darn green harvest tickets three months after the 25 season or whatever. It's going to be a kind of daily sort of 26 thing, you know, that they're going to regulate and monitor 27 and record that harvest and then report to the Department at 28 various times.

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We've worked with -- beginning in -- I think late in 31 '98 and especially the last year, we've worked with the 32 council in Chalkyitsic and other entities including CATG in 33 Fort Yukon and discussed it with the Stevens Village natural 34 resource office, quite a few interested parties by telephone 35 and informally. And with the time we've had and whatever, 36 we've come up with this as a model to try to go before the 37 Board and see if they want to give it a go. I think the 38 community of Chalkyitsic would like to try this system and 39 does support it. It's a trial run. A pilot project you 40 might say. And I'm sure there'll be changes and 41 modifications as we work out the kinks. But that's what the 42 three proposals are about.

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CHAIRMAN SAM: Craig.

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MR. FLEENER: Thank you, Mr. Chair. 47 Lime Village have some sort of a year-round hunt or they're 48 hunting more than other subsistence hunters? Don't they have 49 greater access than your standard regular season subsistence 50 hunters?

respond.

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MR. HAYNES: Yes, Mr. Chairman, a different 5 system is in place in Lime Village to provide for a community 6 harvest.

MR. STEPHENSON: Mr. Chair, I'd ask Terry to

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MR. FLEENER: So maybe it's a completely different system than what we're proposing but why couldn't something with longer seasons — if that was one of the key points that Chalkyitsic wanted, why couldn't something like that, similar to what Lime Village is doing, be put in place, which is also under State regulation?

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MR. HAYNES: One of the differences with Lime 16 Village is the court specified certain things that needed to 17 be done in that case. And what the State currently needs to 18 do is provide -- see what we can provide through the tools we 19 have available. Given that we're in a situation where all 20 state residents are potentially subsistence users and that we 21 can't automatically focus on a community and have the door 22 wide open. So there is some differences in the Lime Village 23 situation and what we're looking at in this case.

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MR. FLEENER: So is it only through a court 26 decision that Chalkyitsic could get something similar to 27 what Lime Village has or is that something that the 28 Department could also work on?

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MR. HAYNES: Well, Mr. Chairman, Craig, we're 31 hoping we can come up with a process that will work in a way 32 similar to Lime Village. Obviously, you know, as Bob pointed 33 out this is a starting point. This is a first shot at coming 34 up with something that -- we'll see.

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MR. FLEENER: Well, I guess I'd always thought that since Lime Village had done something like this and now it's part of State regulation or what we would call it, but I always thought that we could do similar things in other places. And it seems like part of the intent of what Chalkyitsic was hoping for was to be able to hunt a longer season and if it — if it just so happens to be 80 degrees during the first 10 days of moose hunting and they can't hunt then, they wanted to extend that two extra weeks, that that was part of the intent of why they wanted to go this route of a community harvest. Not only to get rid of the paperwork but also to offer a hunting pattern that would fall more in 48 line with what they traditionally do.

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CHAIRMAN SAM: Dewey.

MR. SCHWALENBERG: For the record, Dewey
Schwalenberg. Natural resource director of Stevens Village.
Yeah, we have two basic concerns with the proposals. One
deals with the length of time. I mean our principle behind
a community quota system is the actual establishment of an
allocation of harvestable animals. Once allocation is
established, then what difference does it make how long a
group of people have to hunt for those animals. So we think
there should be an allocation of animals and that the season
should attend through a traditional, you know, hunting season
until those animals are harvested. Similar to what I
testified earlier on.

And the other thing, of course, is we believe that a 15 harvest administrator should be the village council. And 16 under the tenancy that all interested people should be able 17 to hunt within this community system. There would be no 18 reason that people wouldn't go to the council, similar to 19 what Bob was saying, the resource office, pick up their 20 information and permits and allow that to happen.

CHAIRMAN SAM: I'd rather not debate all the 23 issues at this time because it is a State proposal. I would 24 ask David James for your quick perspective and what do you 25 think the Board will do on this? I kind of know but the 26 reason we put this on the floor is because it could have an 27 impact on subsistence, a good impact.

MR. D. JAMES: Thank you, Mr. Chair. A 30 couple things. I'll beg your indulgence here, just get back 31 maybe to add some response to Mr. Fleener's question is, I'm 32 not qualified to really explain all the intricacies of the 33 Lime Village situation. However, I do know that Bob, myself, 34 and others worked extensively with our Department of Law in 35 coming up with the package that's in these three proposals. 36 And at no time during any of the advice we got from the 37 Department of Law did they say, oh, yeah, we could use the 38 Lime Village model. It's totally unique and I'm sorry I 39 can't explain why but it has to do with court imposed rulings 40 and so on and so forth.

So what we're saying is we think this proposal, given the existing constitutional limitations, statutory limitations, regulations and policies, we think this is as far as we can go, the best we can do. And we're first to admit that it's not perfect, that it doesn't meet all of the requests that were in the original proposal two years ago from the Yukon Flats Advisory Committee, so we admit that. But what I think we have here is the best we can do right now.

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We pulled -- like I say, we used the Department of 2 Law extensively to come up with this. So what do I think the 3 chances are that the Board is going to approve it, boy, I'd 4 probably have better luck trying to guess when the tripod's 5 going out at Nenana. I think that there's going to be some 6 real concerns and the problem is -- I think the main issue 7 the Board's going to be faced with is can we limit the 8 issuance of these kinds of permits to really meet the spirit 9 of subsistence use. And as you know, the legal definition 10 that the State has right now is pretty broad. And I think 11 that may be a point of hesitation by the Board. I think, you 12 know, there may be concern that they're opening up the gates 13 here. Because, you know, the thing you have to understand is 14 that it's not just limited to rural villages. That's the 15 thing. And, in fact, after -- if the Board were to approve 16 that next month and they were to approve Chalkyitsic, then I 17 would assume that what would happen is that the next Board 18 meeting, which is November in Southeast, we might be 19 surprised at how many different kinds of groups all of a 20 sudden are putting in their proposals in the same way that 21 Chalkyitsic is right now and that's the real unknown here. 22

And that's about all I can say. It's our best faith 24 effort to try to craft together something to meet the intent 25 of that harvest, that culturally traditional harvest style 26 out there with limitations.

> CHAIRMAN SAM: Okay, thank you.

MR. SHERROD: I think we have to appreciate 31 the effort that's gone into this. And what the Councils could 32 do, again, in a letter form is support the effort, support 33 the direction, support the intent, without necessarily, 34 supporting specific details of each of the proposals. In 35 other words say, that you approve of the idea of trying to 36 accommodate a community based harvest program that has a 37 certain amount of control within the communities without 38 basically supporting each and every point of this. 39 Realizing, as David says, this is the starting point and so 40 on and that could be drafted in a letter and, again, sent to 41 the Board if that's the intent.

CHAIRMAN SAM: Could we think about this 44 overnight before we even think about a letter?

> MR. SHERROD: Sure.

48 CHAIRMAN SAM: We'll readdress this tomorrow. 49 Did we have anything really pressing? Yes. Before we go any 50 further I see George Yaska out there and we will recognize

him before we break. What else did you have, Vince?

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MR. MATHEWS: Well, are you also deferring any further discussions on these proposals or are you 5 agreeing to the letter? Are you going to think over the letter, I'm sorry.

CHAIRMAN SAM: Craig.

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MR. MATHEWS: You're going to think over the 11 letter. The other thing is is the other letter, those that 12 I gave copies to, if they could let me know if those are 13 okay, we need to get that off to Washington. And so that's 14 all I had other than public testimony at 5:00.

15 16

CHAIRMAN SAM: Craig.

17 18

MR. FLEENER: Mr. Chair, I was just going to 19 ask Bob, what the Chalkyitsic council had to say when you 20 presented them with this material because I guess we should 21 base whatever letter we're going to send on the community 22 that this is going to have the affect on; so what was their 23 reaction to the stuff you've provided?

24 25

MR. D. JAMES: Mr. Chair, I think they're 26 going to send a letter to the Board of Game and support this 27 concept in general terms. I hate to speak for them but I'll 28 try to give it -- there doesn't seem to be any overwhelming 29 objection to the proposals as they're written for a start. 30 I think there's some confusion and this is something that --31 there's a kind of confusing area about who could apply for 32 this permit in this area, what community could apply or could 33 other communities apply? They have some questions but they 34 also like the concept of having their local practices 35 reflected in regulation and having a local reporting bag 36 limit -- bag limit for which they're responsible. They seem 37 to be comfortable with that, they want to try that, I think.

38 39

I think actually the chief, when I talked to him 40 earlier this summer, one of his comments was; let's not bite 41 off too much right away. You know, he didn't want to go, for 42 example, for a year-round season and a cow harvest. 43 he understood maybe we should start just with a modest effort 44 and this is modest in one way. So they seemed to see it, I 45 think, as a step in the right direction, not the end of the 46 road.

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MR. FLEENER: Mr. Chair, I was going to ask 49 -- I wanted to go on a little bit more with this. If Davey, 50 since he's been working in CATG, if he has any other insight

from Chalkyitsic Village Council of what they've had to say about this?

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MR. D. JAMES: I never had a chance to go up there this year after Bob went up there.

5 6 7

MR. FLEENER: Okay.

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9 MR. D. JAMES: And their position is pretty 10 well what Bob said.

11 12

MR. FLEENER: Okay. Then maybe so we don't labeled to worry about this letter tomorrow, we could probably support the idea of a letter today, supporting the effort that Fish and Game and Chalkyitsic and Yukon Flats Advisory Committee -- supporting the effort that they have put into this and somehow put in there that we're not necessarily endorsing everything but that we support the idea and that we're appreciative of the efforts that they've put into this. I guess I'll make that in the form of a motion if we need it, is it necessary?

22 23

CHAIRMAN SAM: Consensus.

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MR. COLLINS: Yes.

26 27

27 CHAIRMAN SAM: Everybody in favor of this 28 letter without endorsing anything? Yes. Okay, thank you, 29 Craig. Thank you, Bob.

30 31

MR. COLLINS: Yeah, Mr. Chair, I'd like to speak to Lime Village for a minute because I was involved in that settlement but it was when subsistence was under State an anagement. And the Board couldn't deal with it so what they did -- I mean they didn't want to deal with it, the judge was already involved, they sent -- I was the local advisory committee that was closest to Lime so they sent us and the lawyers and everybody over and met with the judge on that but it was worked out as a settlement before the State was found in non-compliance; I think that's why. And it's been allowed to remain on the books but it would be difficult to get the same thing now because we're not under State management.

43

We were hoping at that time that it would become a 45 model that other communities could use. But -- and I'm glad 46 that they're making an effort now to get a model in that 47 would work because it would sure work for communities in our 48 area closer to what they're doing now. That's why you don't 49 get any tag reports, because a group of people goes out and 50 hunts, they get a moose, somebody's got to punch it and

1 they're supposed to stop hunting so they don't punch their tickets, they just keep hunting. And then after the season -- you know, I can't punch my ticket and stay home and then 4 ask my buddies to go out and shoot my other half of moose or whatever and you're only home with maybe a quarter of a moose because you split it up. So this concept, I think, would really help in some of the communities in meeting that traditional way you hunt and share meat and so on.

Thank you.

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CHAIRMAN SAM: George, do we have to go any 13 further on this other than that letter?

14 15

MR. SHERROD: Not this one but there are a 16 couple of other ones but they can wait until the morning if 17 you so desire.

18 19

CHAIRMAN SAM: Yes, we will address other 20 statewide proposals tomorrow, and thank you Dewey and Bob 21 Stephenson. Right now I'd like to recognize Huslia Tribal 22 Council George Yaska. I just want to let the Councils know 23 that he is addressing Proposal 48, which Western Interior 24 already adopted, if I remember correctly. George.

25 26

MR. YASKA: Thank you, Mr. Chair, members of 27 the Council and Staff. I apologize for not speaking this 28 morning. I caught a late flight and it was delayed and 29 eventually got here this afternoon. We did submit testimony 30 and faxed it to the number in opposition to the proposal, 48. 31 It was sometime before February 10th. So I apologize for 32 that not being in your packet. It was addressed to the 33 Chairman of the Federal Subsistence Board.

34 35

And we don't necessarily dispute the findings of the 36 Koyukuk National Wildlife Refuge biologists that cow moose 37 are down or the population is depressed. But we do dispute 38 taking it out of our hides so to speak without going to the 39 sport and commercial hunters and the general hunt and making 40 similar proposals to them. So the people at Huslia, of 41 course, care a great deal and I think they support the 42 reduction in cow moose take in September at the end of the 43 season. But at the same time, we would have expected to see 44 from the Koyukuk National Wildlife Refuge a proposal to the 45 Board of Game or from the Federal Office of Subsistence 46 Management, a proposal to the Board of Game to reduce the 47 sport and commercial take and the general hunt before they 48 were going to reduce our subsistence season.

49 50

And that's the point of our testimony that we were

 wrote and my testimony today.

I'd like to also testify in the morning on the Koyukuk River Sport Hunters Working Group -- or Moose Hunters Working Group.

7 CHAIRMAN SAM: Thank you. This was taken up 8 quite a few meetings. We've had quite a bit of involvement 9 from the Huslia Tribal Office so we are listening to them. 10 And again, you are on the agenda tomorrow if you have further 11 testimony.

MR. YASKA: I would just, again, ask you to 14 reconsider your action on Proposal 48. I understand that you 15 supported the proposal. I don't know if our testimony was 16 read into the record or accepted into the record but....

18 CHAIRMAN SAM: Western Interior, would you 19 reconsider our support of Proposal 48.

MR. REAKOFF: Mr. Chair.

CHAIRMAN SAM: Jack.

MR. REAKOFF: I'm getting mixed signals.

MR. REAKOFF: I'm getting mixed signals.

I'm

MR. YASKA: Mr. Chairman, Mr. Reakoff, we did speak with Sam and William Earnoff and Eleanor Yakin and Wally Summer that went up to the meeting in Bettles last week, and we informed them of our opposition to 48, and our understanding that if we're going to see a reduction in our subsistence season or subsistence harvest or our subsistence opportunity then we needed to see a reduction in sport and commercial take. Protecting the species is number 1 with us, so we really don't have a problem with that but we do need to see that reduction in the sport and commercial take. And I'll speak more at length tomorrow on that.

43 CHAIRMAN SAM: So the only opposition then to 44 48 is to reduce harvests by commercial interests?

MR. YASKA: Most of our hunters, I think, are 47 probably from the sport hunting segment and the general hunt. 48 There are about 60 moose taken above Huslia in the commercial 49 hunt and that, in itself, is too high and we think that 50 should be more at 30 or 40. But we don't see any proposals

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  and, see, that's what we need to see from the Federal side.
  They have no problem proposing the reduction in our
  subsistence opportunity but yet no proposals to the Board of
  Game to reduce the sport and commercial season.
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                  MR. REAKOFF: Mr. Chairman.
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                   CHAIRMAN SAM: Jack.
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                   MR. REAKOFF: Well, that's kind of the
11 quandary that the Councils have been in. We have wanted to
12 know if we could control sport hunters and I'm still not
13 clear whether we can or not. I mean some people -- well,
14 Ida's going to talk to that one but I haven't seen one of
15 those type of proposals yet produced.
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                   MR. YASKA: Mr. Chairman, Mr. Reakoff, we
18 don't want to see a Tier II season in Huslia. Make no
19 mistake about that. We'd like to make room for other hunters
20 but we don't want to see a reduction in our subsistence
21 opportunity. I think we could go there if first we saw a
22 reduction in sport and commercial hunt, and not a large hunt,
23 perhaps a third. We don't think we need to see a very large
24 reduction but we do need to see that before they tackle our
25 subsistence opportunity. And that's the only point I wanted
26 to make.
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                  MR. REAKOFF: Mr. Chairman.
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                   CHAIRMAN SAM: Jack.
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                  MR. REAKOFF: I think that we should discuss
33 this proposal for reconsideration after the Department
34 presents the sport hunting reductions that are proposed under
35 the Koyukuk River Moose Hunting Plan for the drawing hunt and
36 those types of things.
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                   CHAIRMAN SAM: Would you consider revisiting
39 after....
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                  MR. REAKOFF: Yeah.
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                   CHAIRMAN SAM: Okay. Is that satisfactory
44 with you?
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                  MR. YASKA: Thank you, Mr. Chairman.
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CHAIRMAN SAM: Did we have anything pressing?

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49 If not we'll.....

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